

Cagan → Ramsey

Optimal Financial Repression

Tomás Caravello + Iván Werning (MIT)
Jornadas Monetarias del BCRA 2024

Motivation

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■ But Argentina...

- low credit: interest rate \rightarrow output broken? (commonly noticed)
- already in recession, without lowering rates! (not so commonly said!)
- **interest paid on various forms of money**
- **fiscal monetary interaction key: interest rates \rightarrow fiscal effects**
- **capital controls: exchange rate**

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- Central Bank liabilities = 3-4 x money base (~M2 or M3)
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- lowering of nominal interest rates!

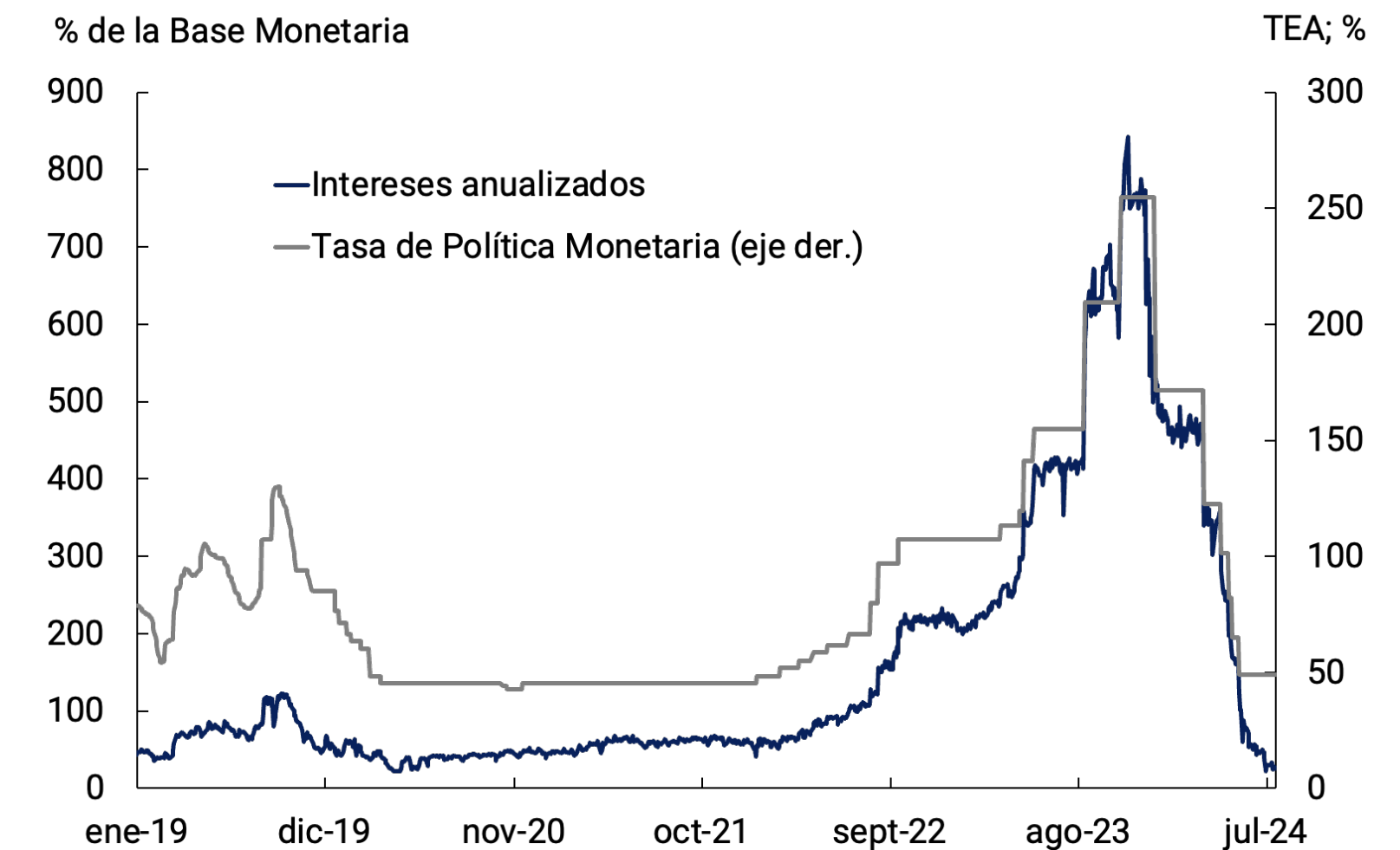
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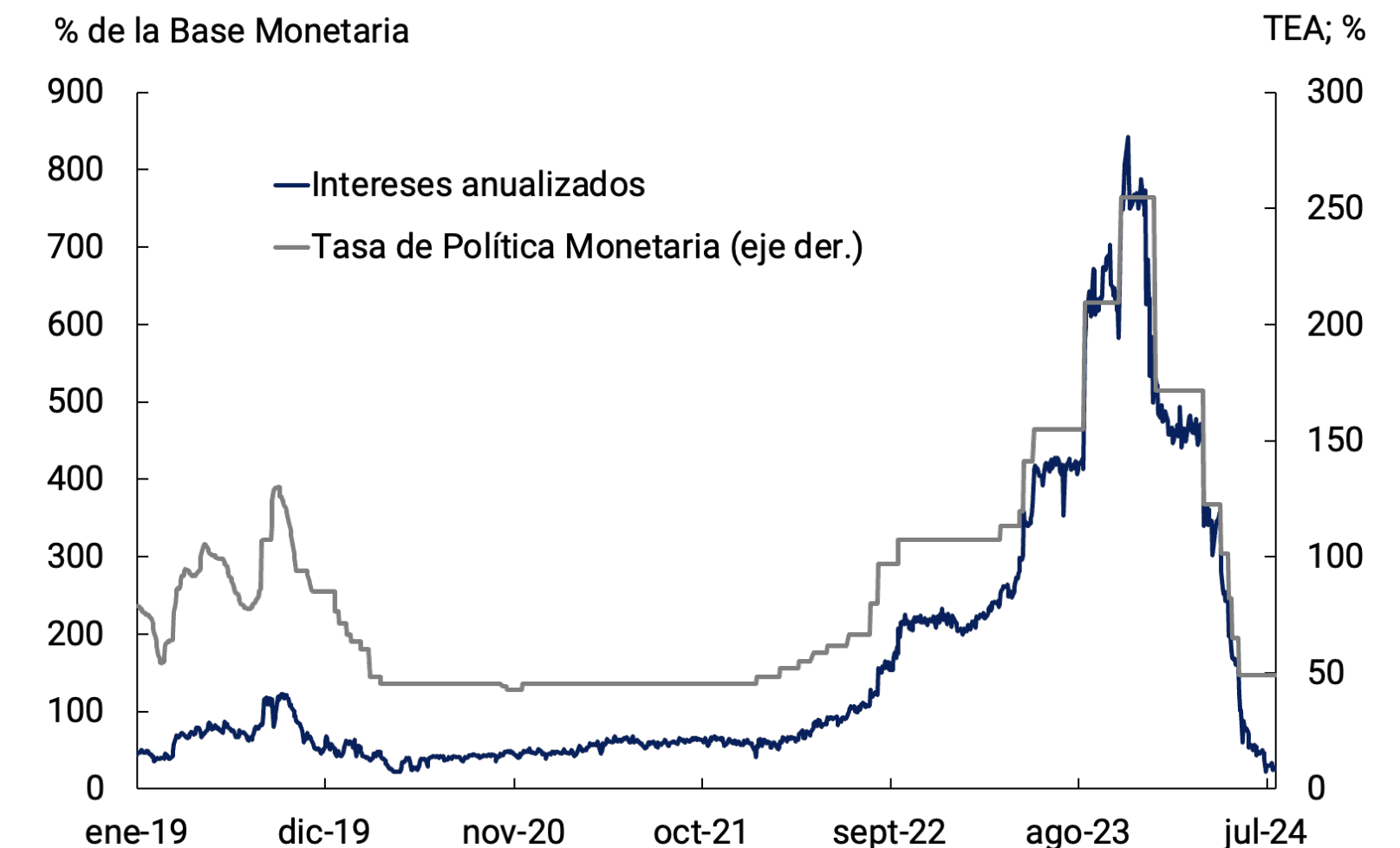
Q1: LOWER INTEREST RATES TO FIGHT INFLATION?

Q2: MAINTAIN CAPITAL CONTROLS?

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Notes on Central Bank Interest Payments and its Effect on Inflation

Iván Werning, MIT

November 2023
Preliminary and Incomplete

Summary: If countries find themselves sufficiently constrained to have to resort to the inflation tax, then efforts should be made to widen its tax base to lower the inflation tax. Going further, other assets should be taxed and or financially repressed. Inflation should go hand in hand with financial repression.

Disclaimer: This note is preliminary and part of an ongoing exploration. I do not yet fully embrace the conclusions, even if they follow logically. The dust needs to settle on their relevance.

In this note, I study interest payments on central bank liabilities and their effect on inflation. When inflation is very high, such as in Argentina today (about 140% annual), interest rates tend to be comparably high. Moreover, the Central Bank may be paying interest on reserves or other forms of debt in a situation of fiscal dominance. Can these high interest rates paid by the Central Bank contribute towards high inflation? Should interest rates be lowered? Are there wider policy implications? How far should liquidation of debts, financial repression and wealth taxation go?

The note was initially motivated by reading a classic Argentine paper by Rodriguez (1986), which I will use as a launching pad for a wider discussion.¹ That paper considered the payment of interest on a single form of money and its effect on inflation. It employed a Cagan-like model of seignorage, where money demand and expectations adapt slowly to new policy. Rodriguez found that interest payments increase inflation in the long run, but decrease it in the short run. Intuitively, higher interest paid by a fiscally dominated central bank leads to a greater quasi-deficit, with greater monetization and inflation.

After reviewing the argument, I consider a few alternatives to the specification of expectations and money demand. I find that the long-run result is robust to these extensions, but the short-run prediction is not. Indeed, under rational expectations, inflation moves one-for-one with the current interest rate, at any point in time. Furthermore, the

¹ de la Reforma de Financiera de Julio 1982" in reference to
The recent presentation "El efecto
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From Cagan to Ramsey* Optimal Financial Repression

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The inflation tax is best avoided, but if employed due to fiscal constraints then it should go hand in hand with financial repression. Intuitively, there is little justification in narrowly taxing the most liquid form of wealth. One should widen the tax base, to other assets, so as to lower the tax rate.

1 Introduction

How should a government embarking on reforms navigate the transition out of high inflation, severe fiscal and financial constraints? A la Cagan, seignorage is unavoidable: for $t < T$ government spending is high, labor taxes are constrained and government borrowing is limited. A la Ramsey, after T all constraints will be lifted: the government may lower spending, set optimal taxes, regaining access to financial markets; as a result, the optimal inflation tax is zero. What is the best transition from Cagan to Ramsey if the government has a few limited additional policy levers during the transition, beyond money printing?

Inflation is not optimal in the Ramsey phase and should be minimized during the Cagan transition by widening the base of the inflation tax via “financial repression”: lowering the interest rates other central bank liabilities and maintaining currency or capital controls that lower the domestic interest rate.

2 A Constrained Planner

Normative Analysis

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3RD BEST...
**CAGAN + INTEREST RATE +
CAPITAL CONTROLS**

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(increase debt)

$$\dot{b}_t = \bar{r}_t b_t + g_t$$

$$\left(b = \sum_i b_i \right)$$

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$$b_1 = m$$

$$\tau_1 = \pi$$

Base Money

Framework for Financial Repression

(increase debt)

Policy



$$\dot{b}_t = r_t b_t - R(b_t, \theta) + g_t$$

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Base Money

Evidence: Giovannini & de Melo

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FROM FINANCIAL REPRESSION

Country	Sample	Revenue from financial repression	
		Percentage of GDP	Percentage of tax revenue
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Brazil	1983–1987	0.48	1.57
Colombia	1980–1984	0.24	2.11
Costa Rica	1972–1984	2.33	12.76
Greece	1974–1985	2.53	7.76
India	1980–1985	2.86	22.38
Indonesia	1976–1986	0.00	0.00
Jamaica	1980, 1982	1.38	4.74
Jordan	1978–1987	0.60	2.40
Korea	1975–1987	0.25	1.36
Malaysia	1974–1981	0.12	0.31
Mexico	1984–1987	5.77	39.65
Morocco	1977–1985	2.31	8.89
Pakistan	1982–1983	3.23	20.50
Panama	1977–1987	0.69	2.49
Papua New Guinea	1981–1987	0.40	1.90
Philippines	1975–1986	0.45	3.88
Portugal	1978–1986	2.22	6.93
Sri Lanka	1981–1983	3.40	19.24
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Brazil	196.77	− 183.32	13.45
Colombia	18.97	3.46	22.43
Costa Rica	20.9	4.21	25.11
Greece	14.29	1.65	15.94
India	7.38	3.43	10.81
Indonesia	11.6	11.67	23.27
Jamaica	0.47	6.85	7.32
Jordan	0.47	6.71	7.18
Korea	5.94	0.04	5.98
Malaysia	− 0.64	2.40	1.76
Mexico	89.06	− 43.25	45.81
Morocco	10.33	5.74	16.07
Pakistan	15.19	10.10	25.29
Panama	0.00	4.36	4.36
Papua New Guinea	4.66	0.90	5.56
Philippines	10.42	1.53	11.95
Portugal	17.36	− 2.00	15.36
Sri Lanka	12.53	2.00	14.53
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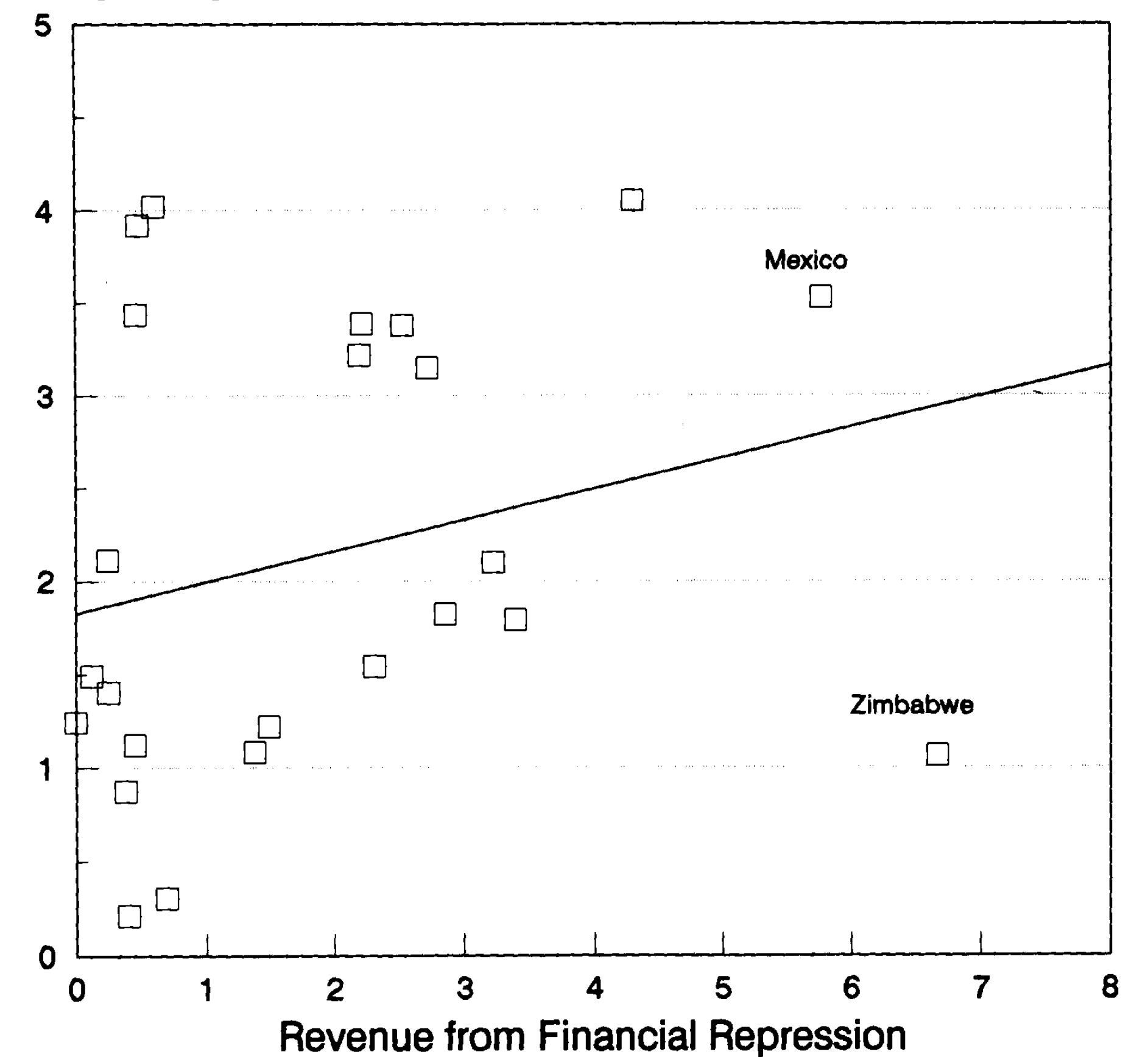


FIGURE 1. FINANCIAL-REPRESSION REVENUE AND
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POSITIVELY
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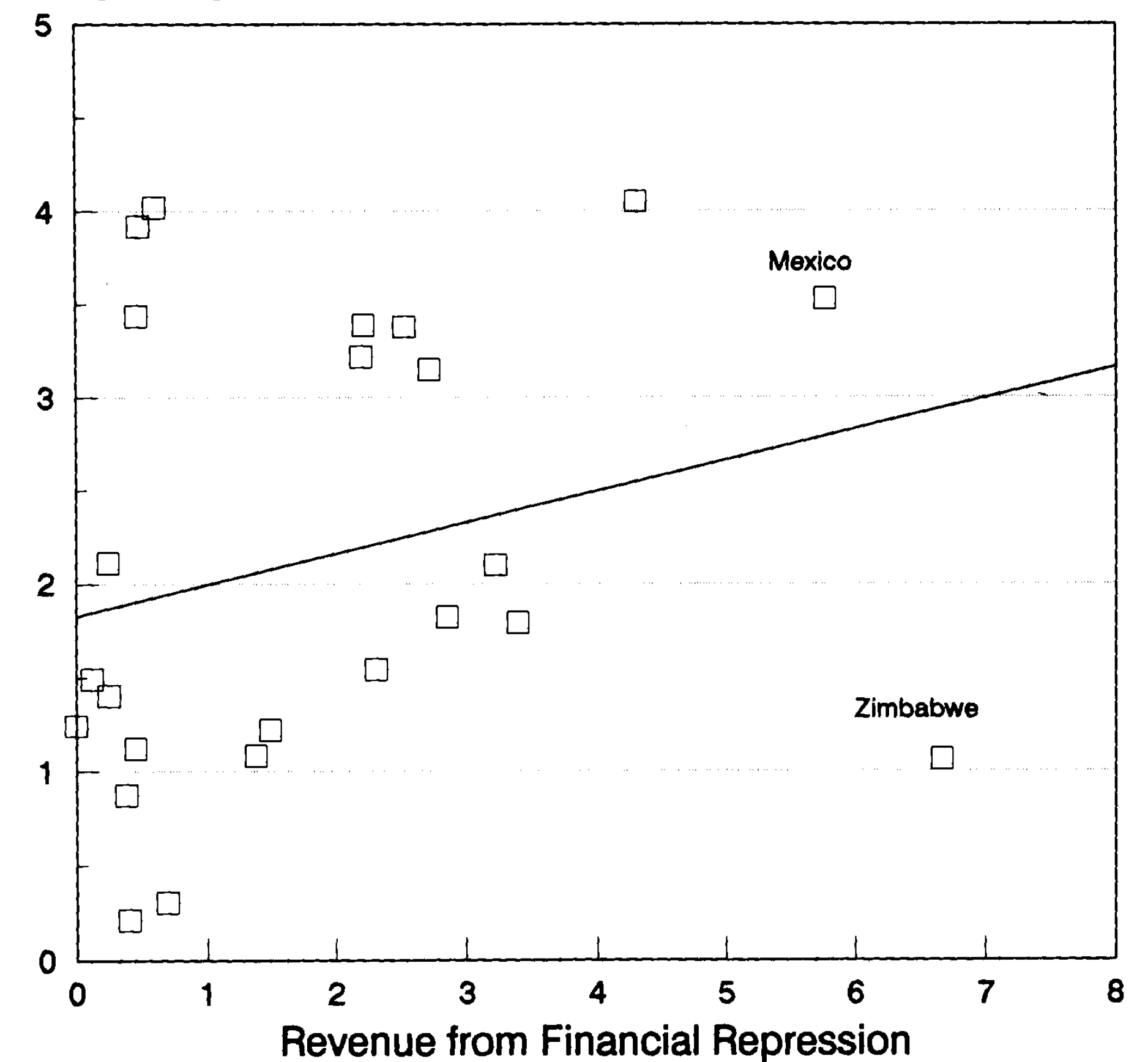


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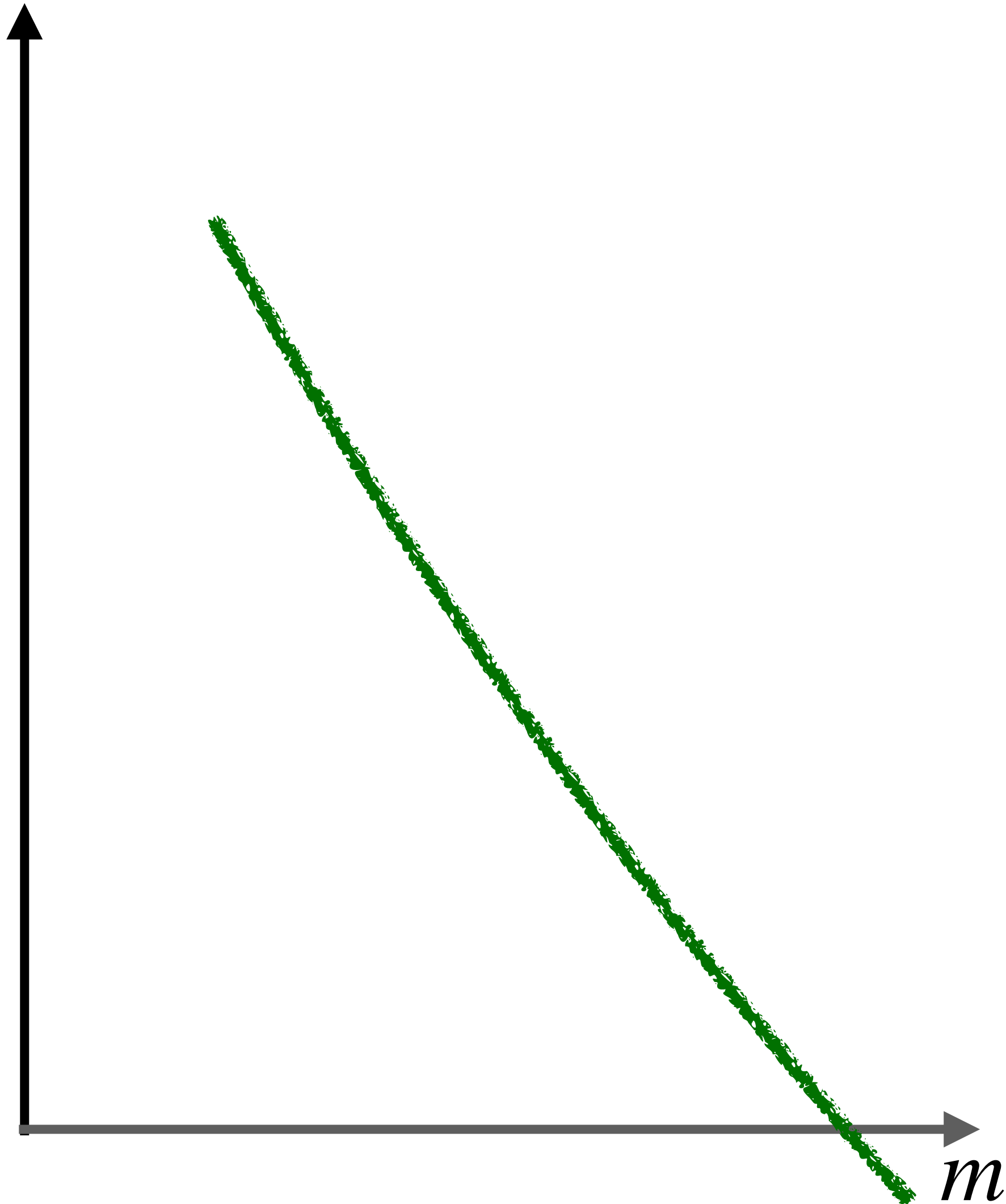
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INFLATION = REPRESSION...

**...BETTER OPTIMIZE
REPRESSION!**

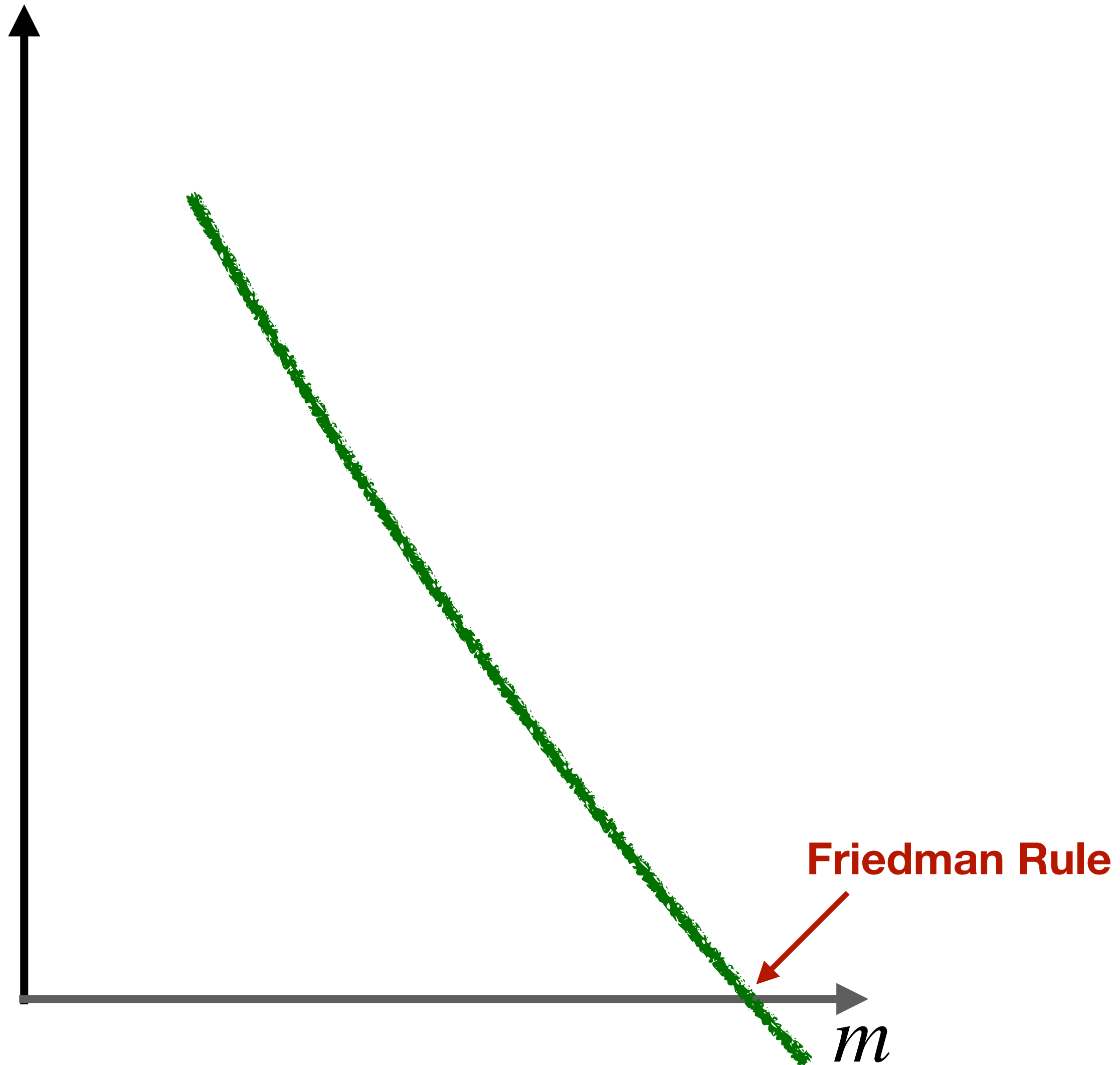
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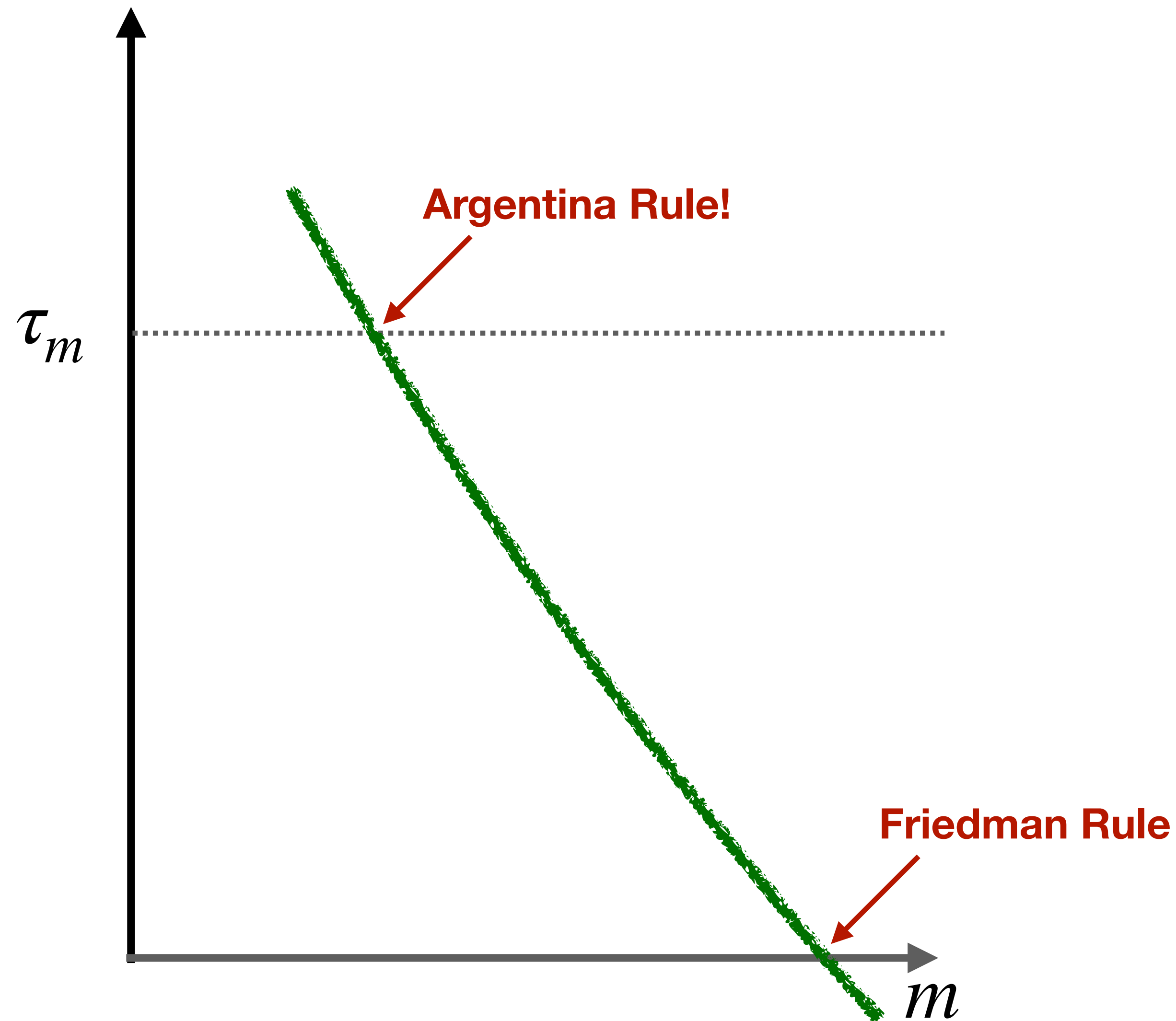
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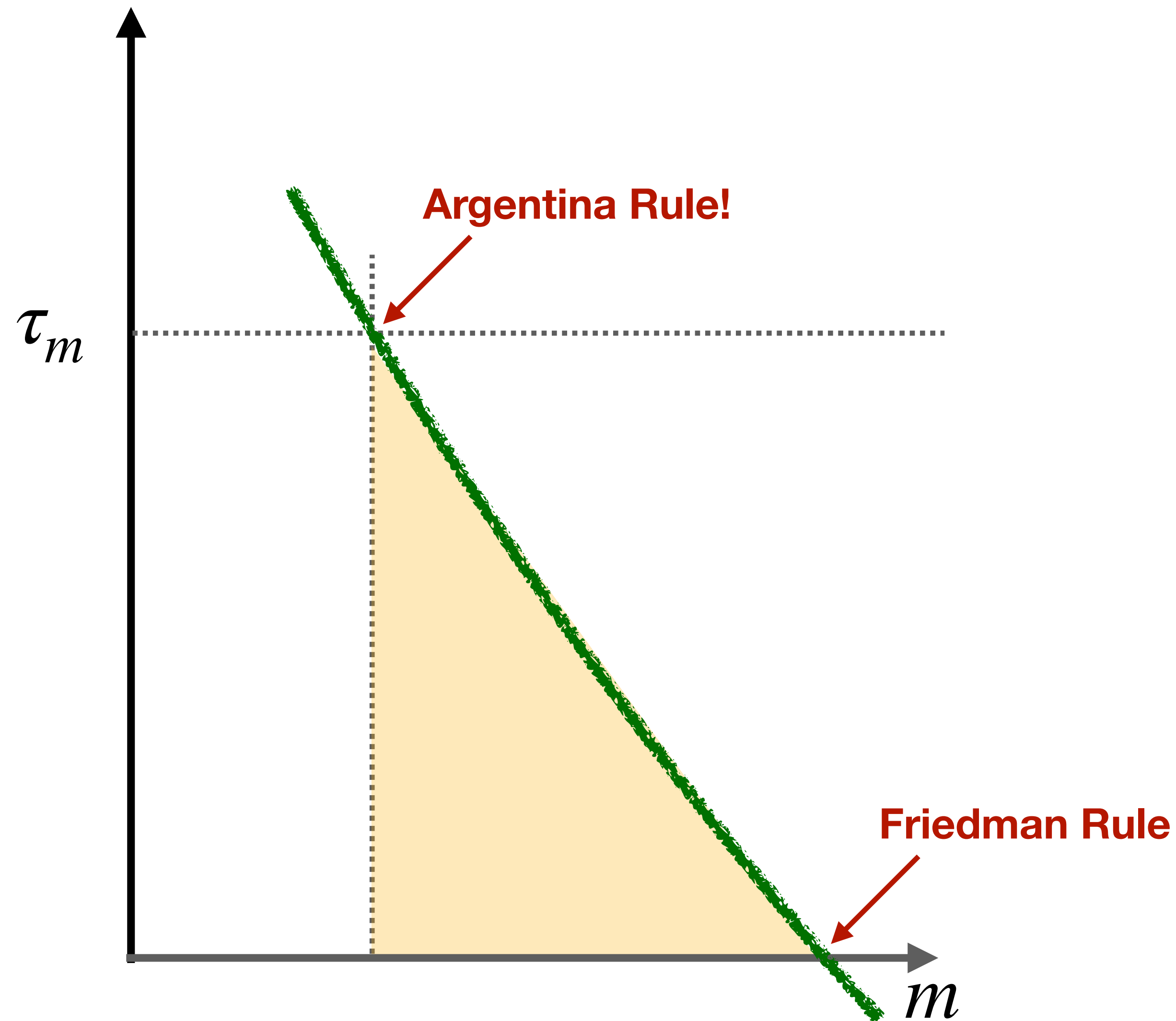
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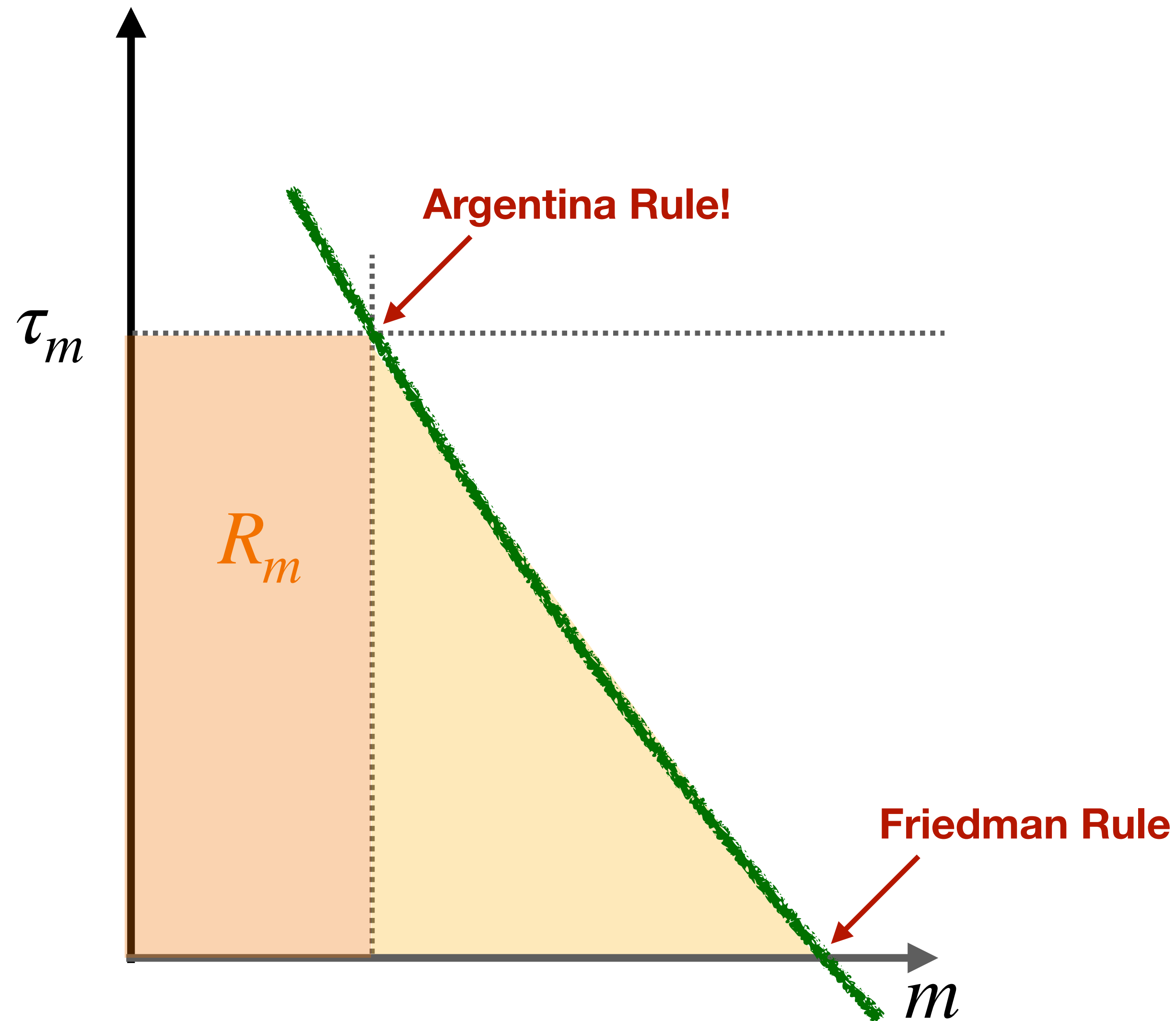
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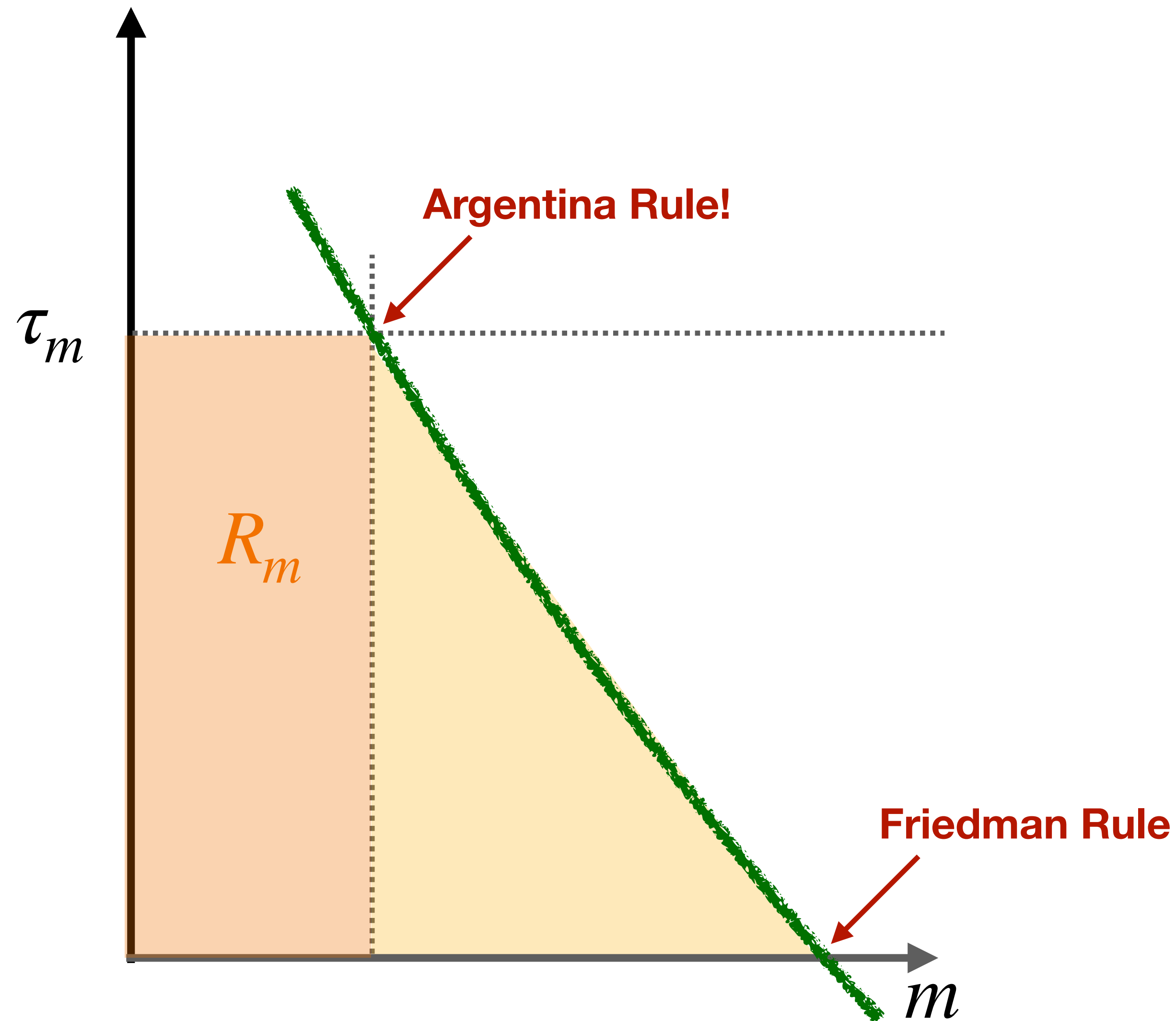
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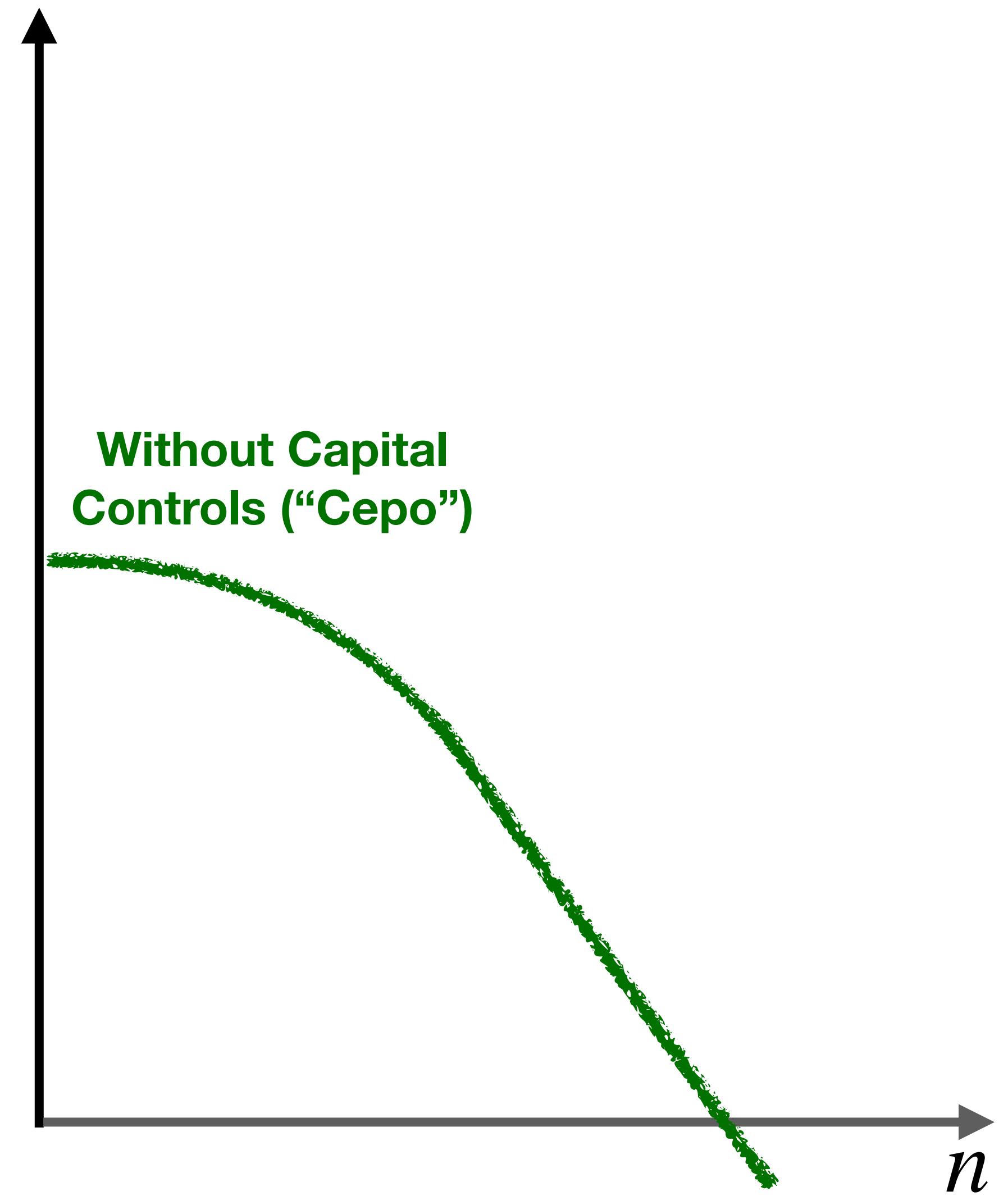


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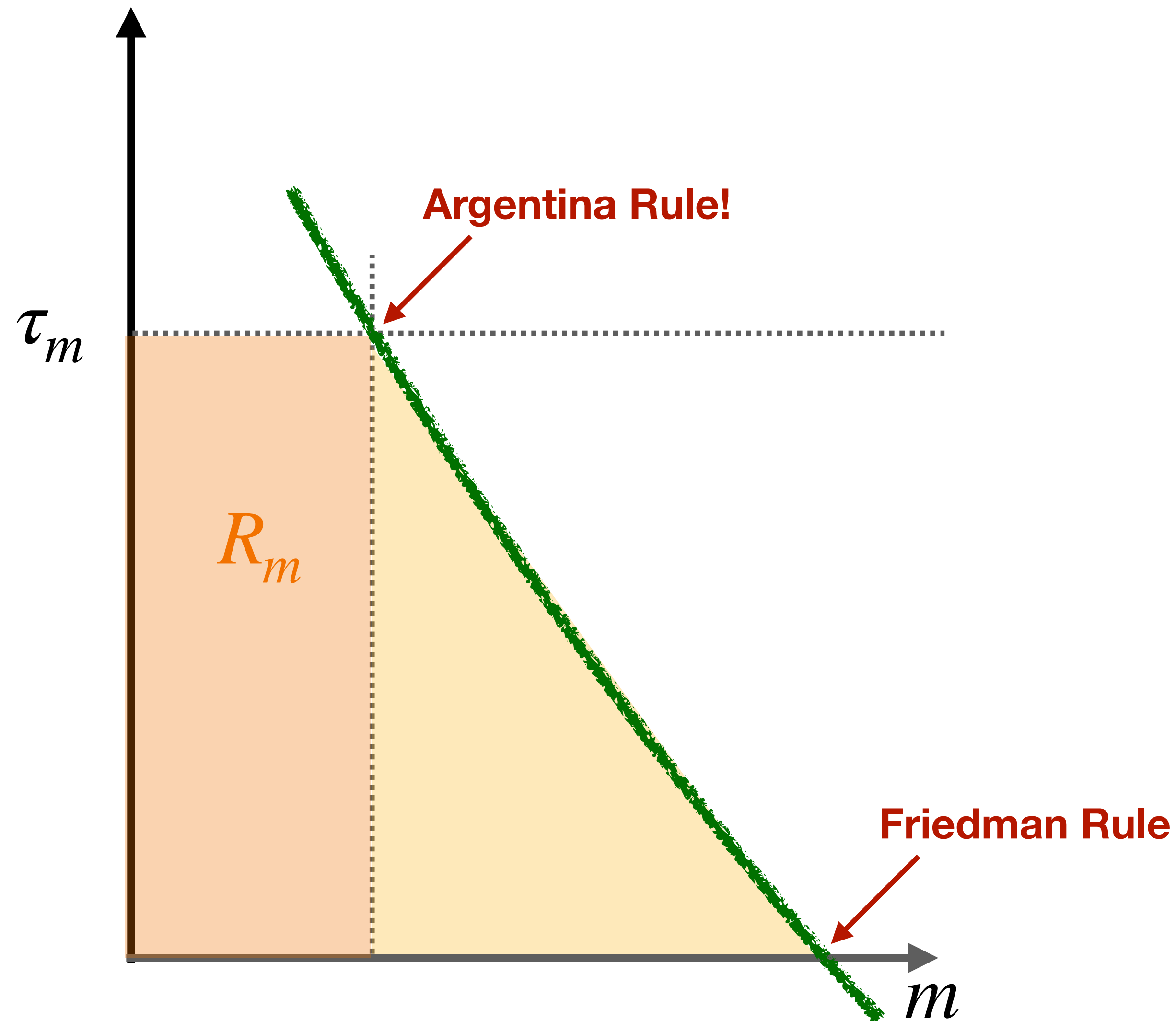


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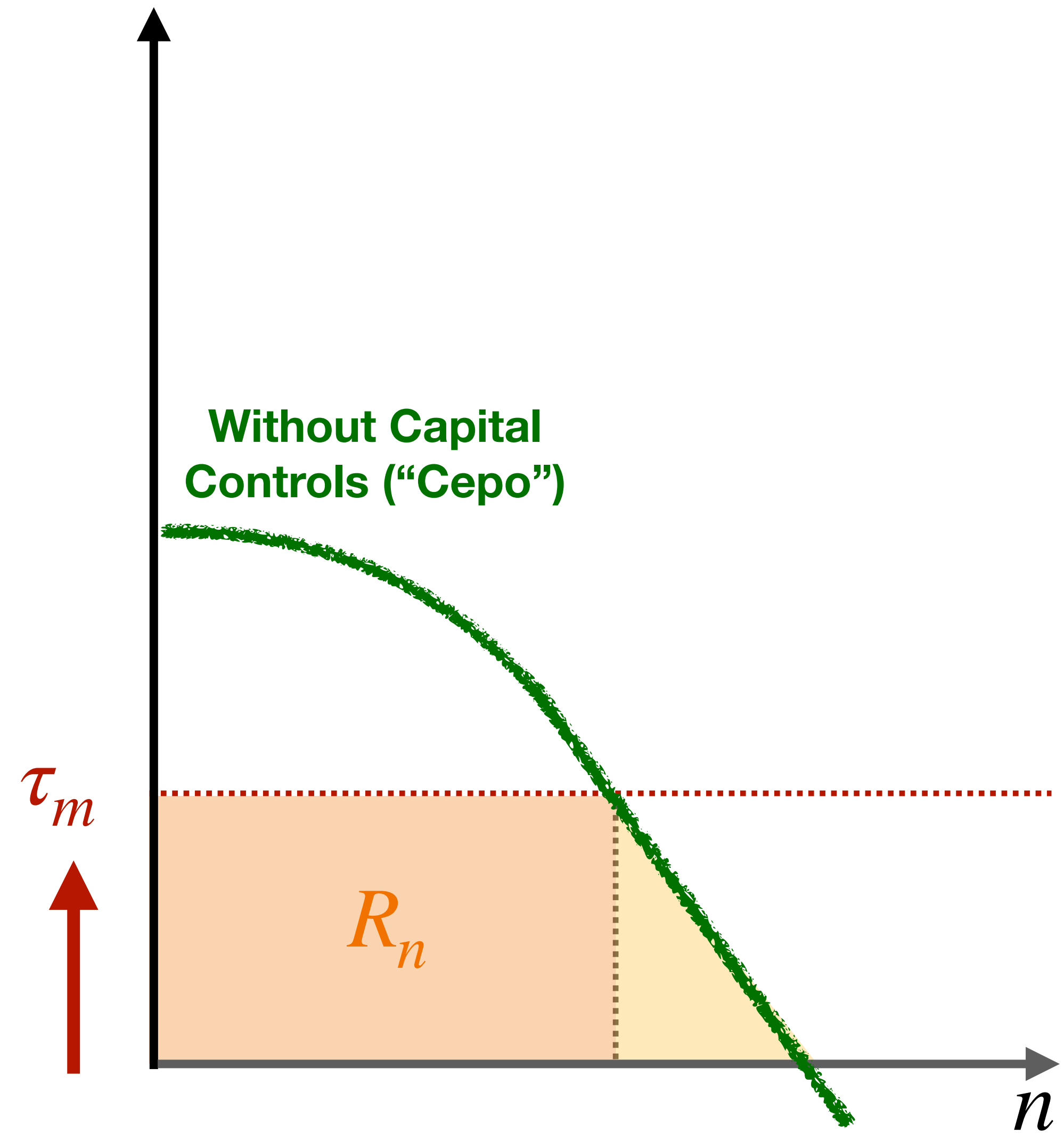


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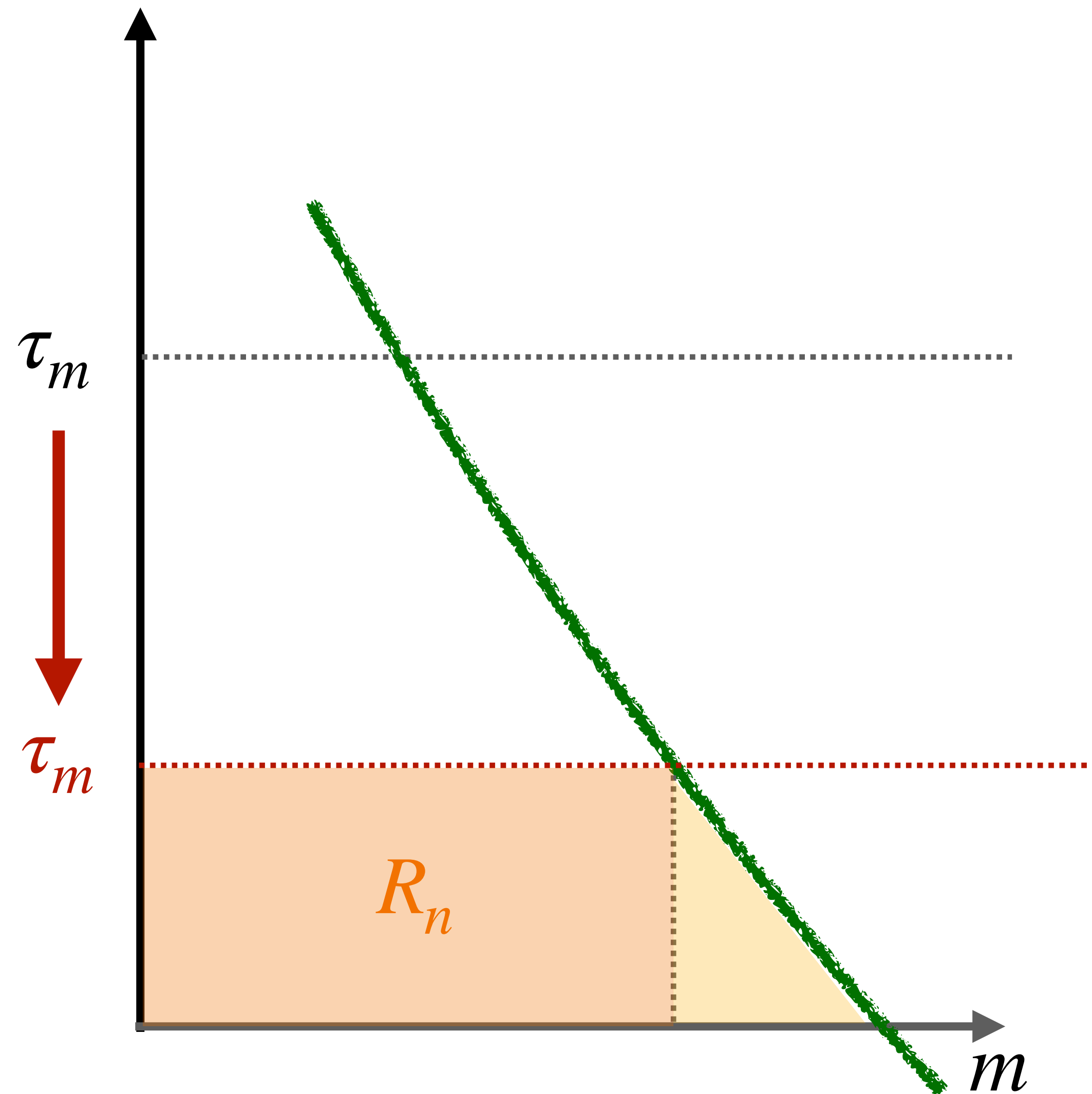


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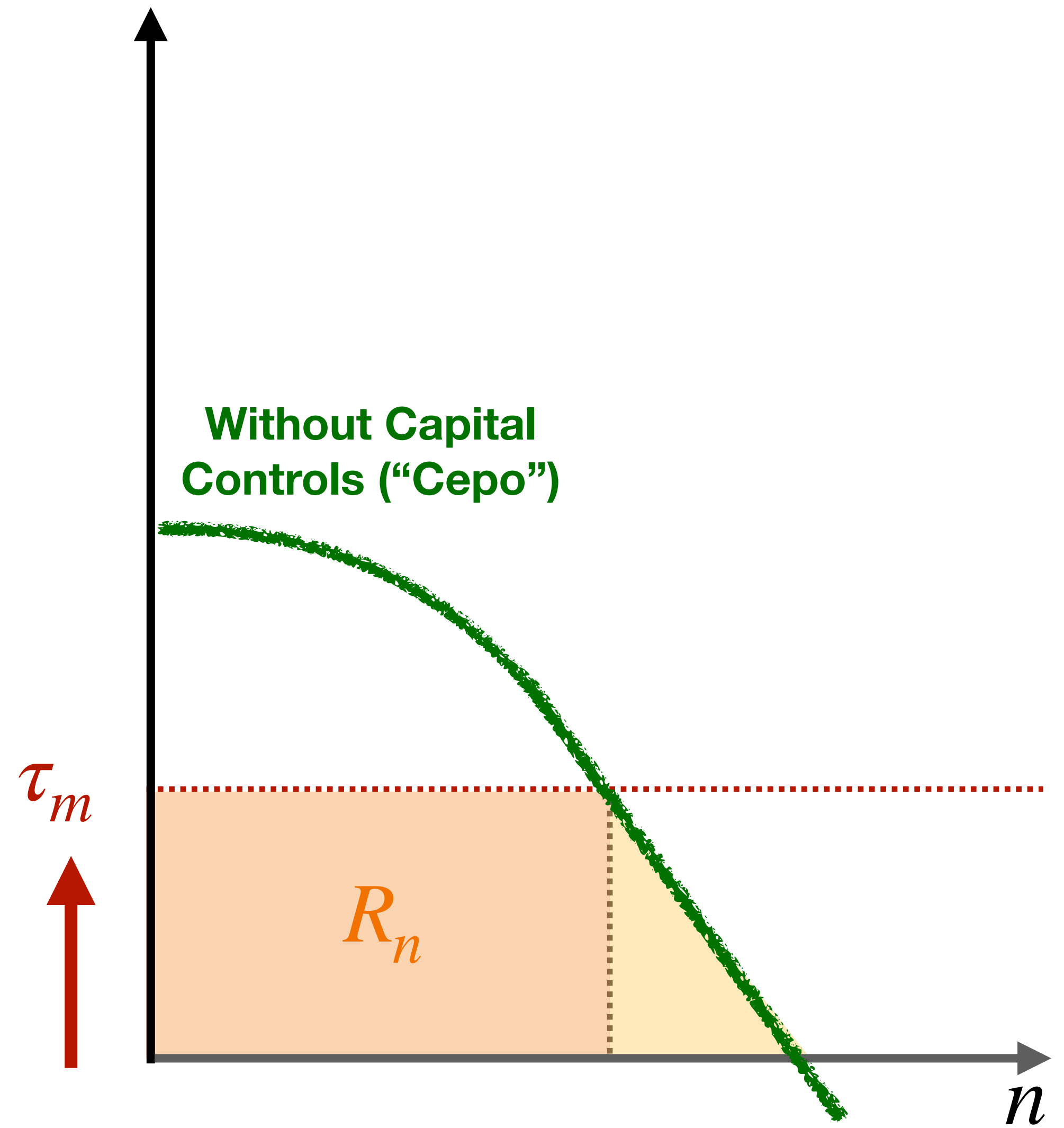


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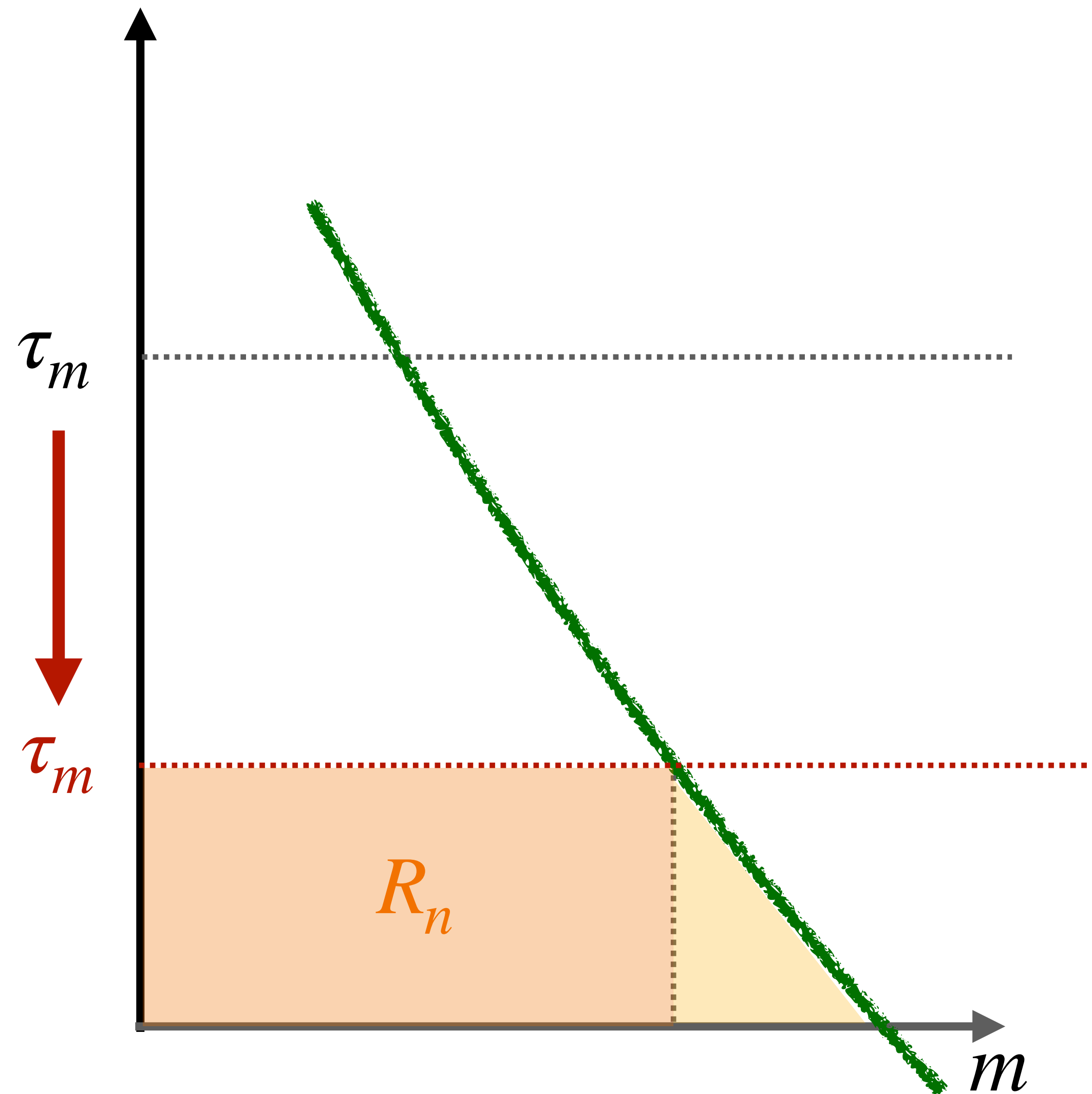
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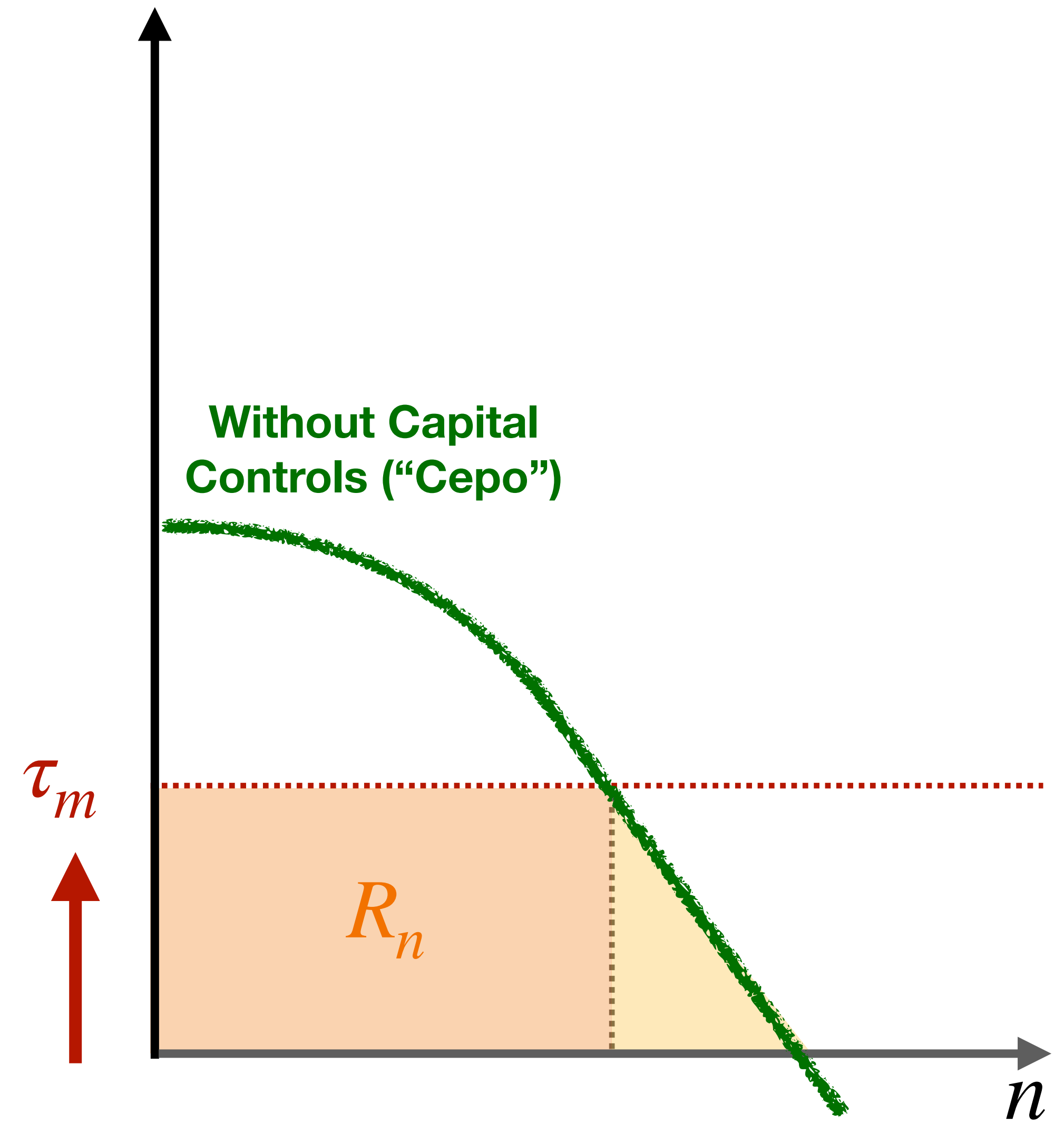
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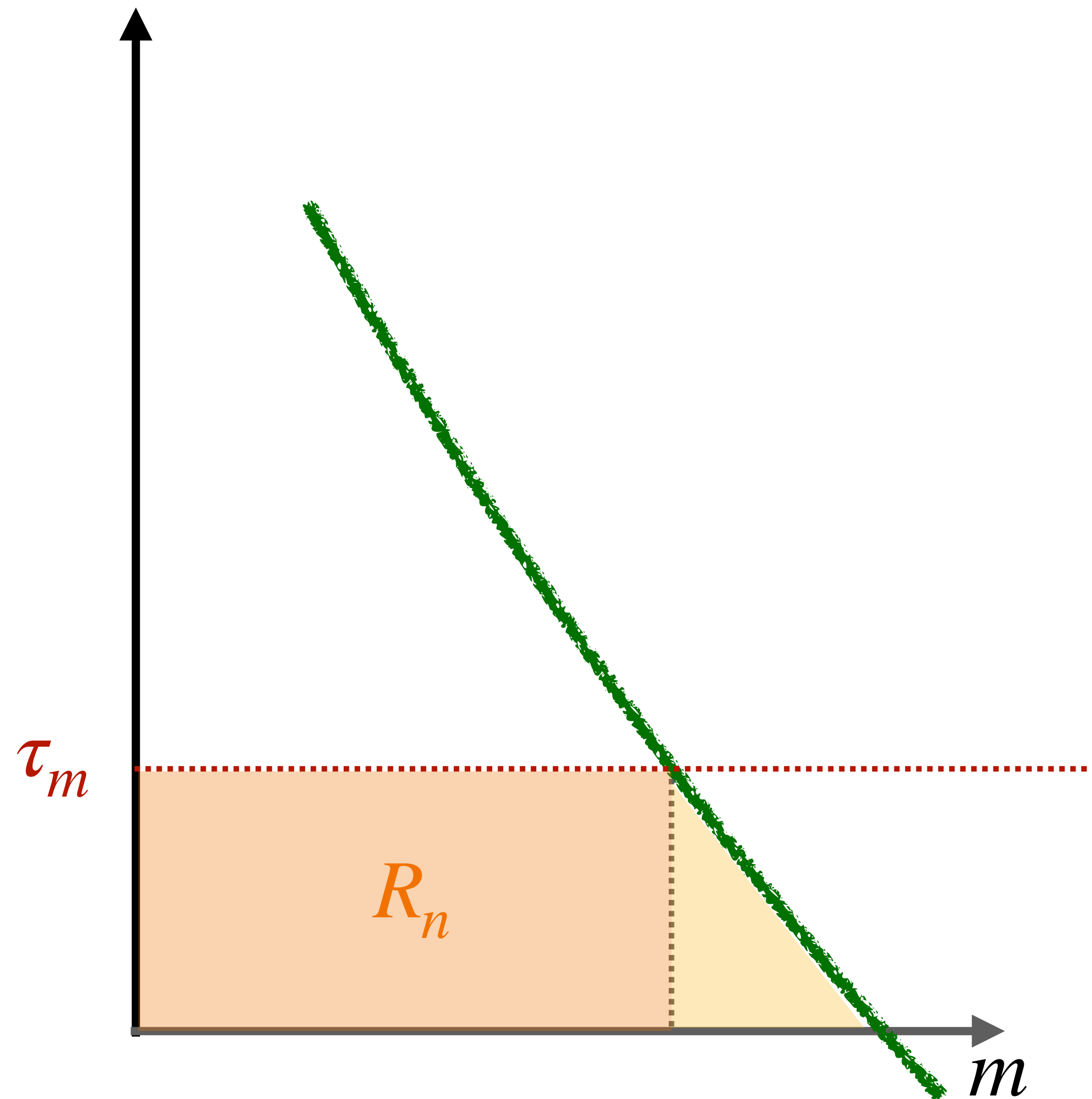
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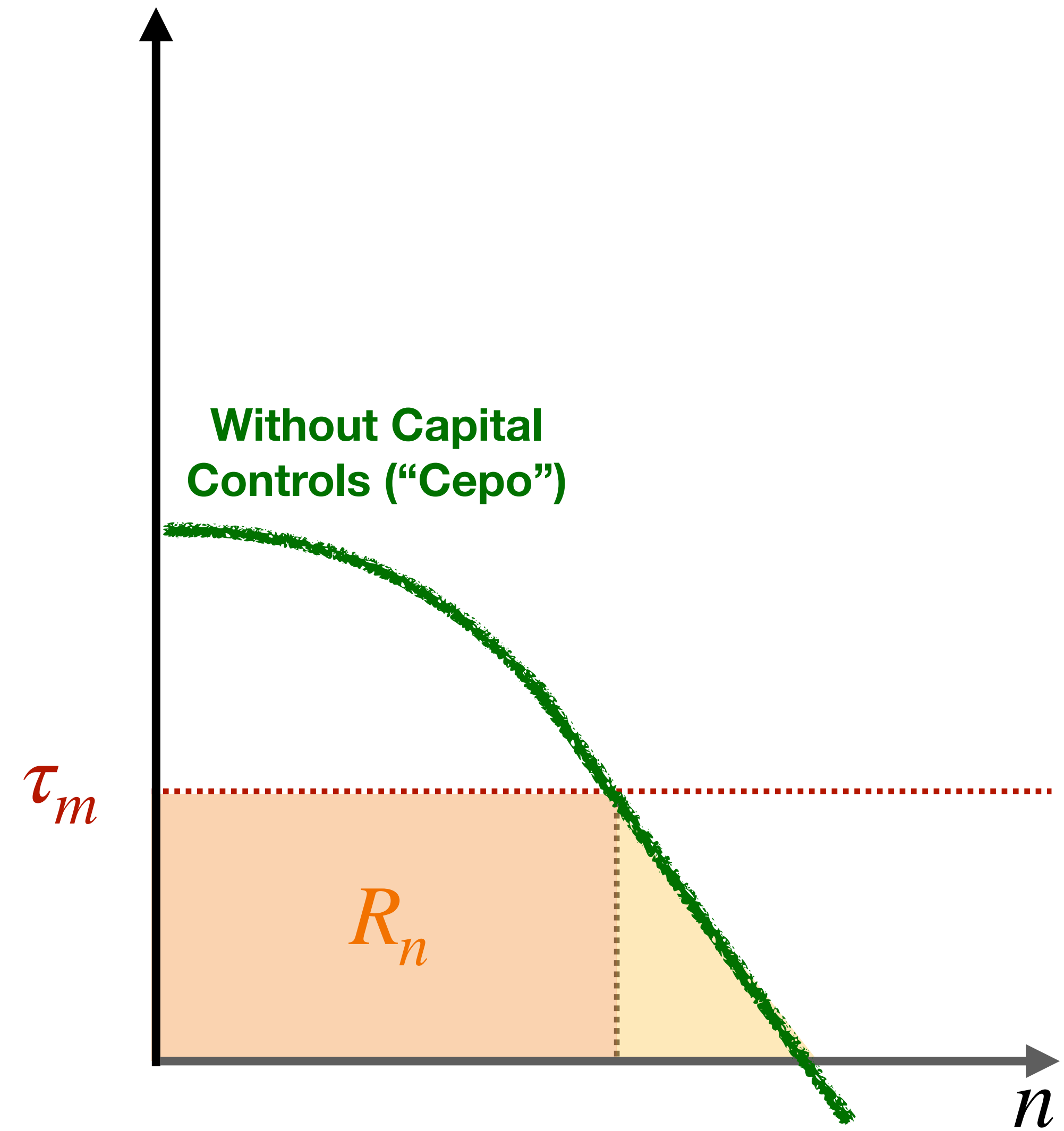
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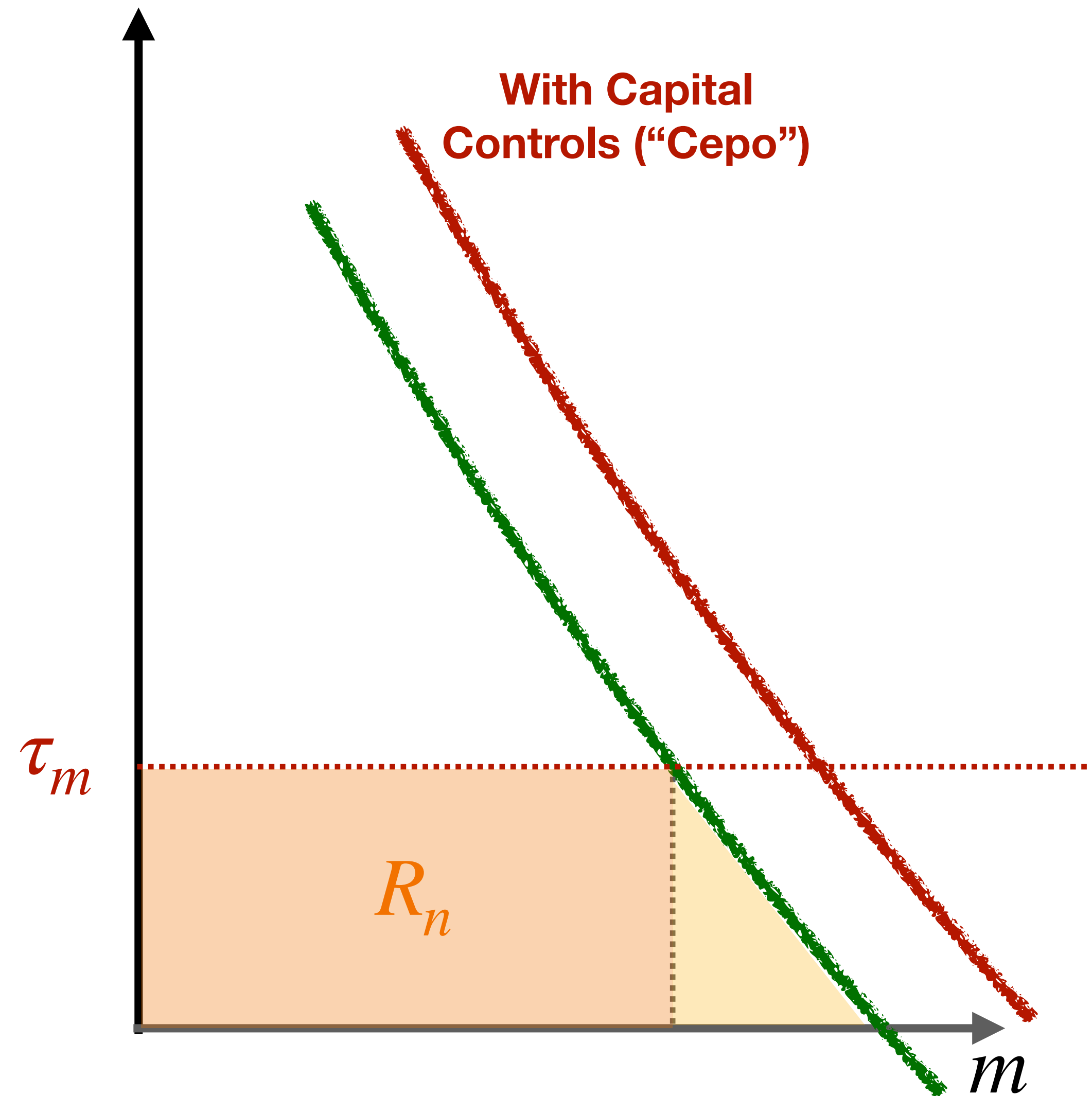
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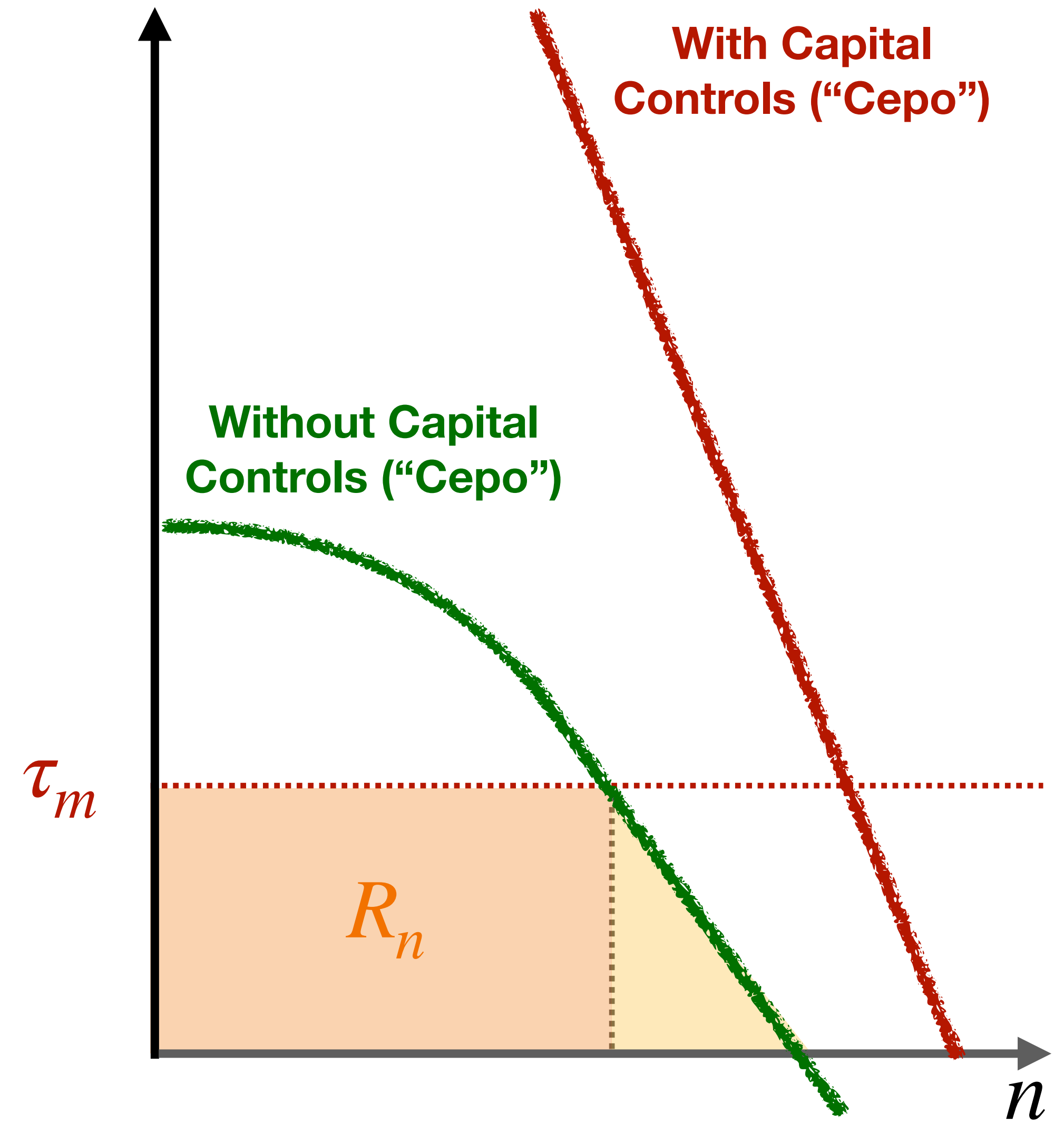
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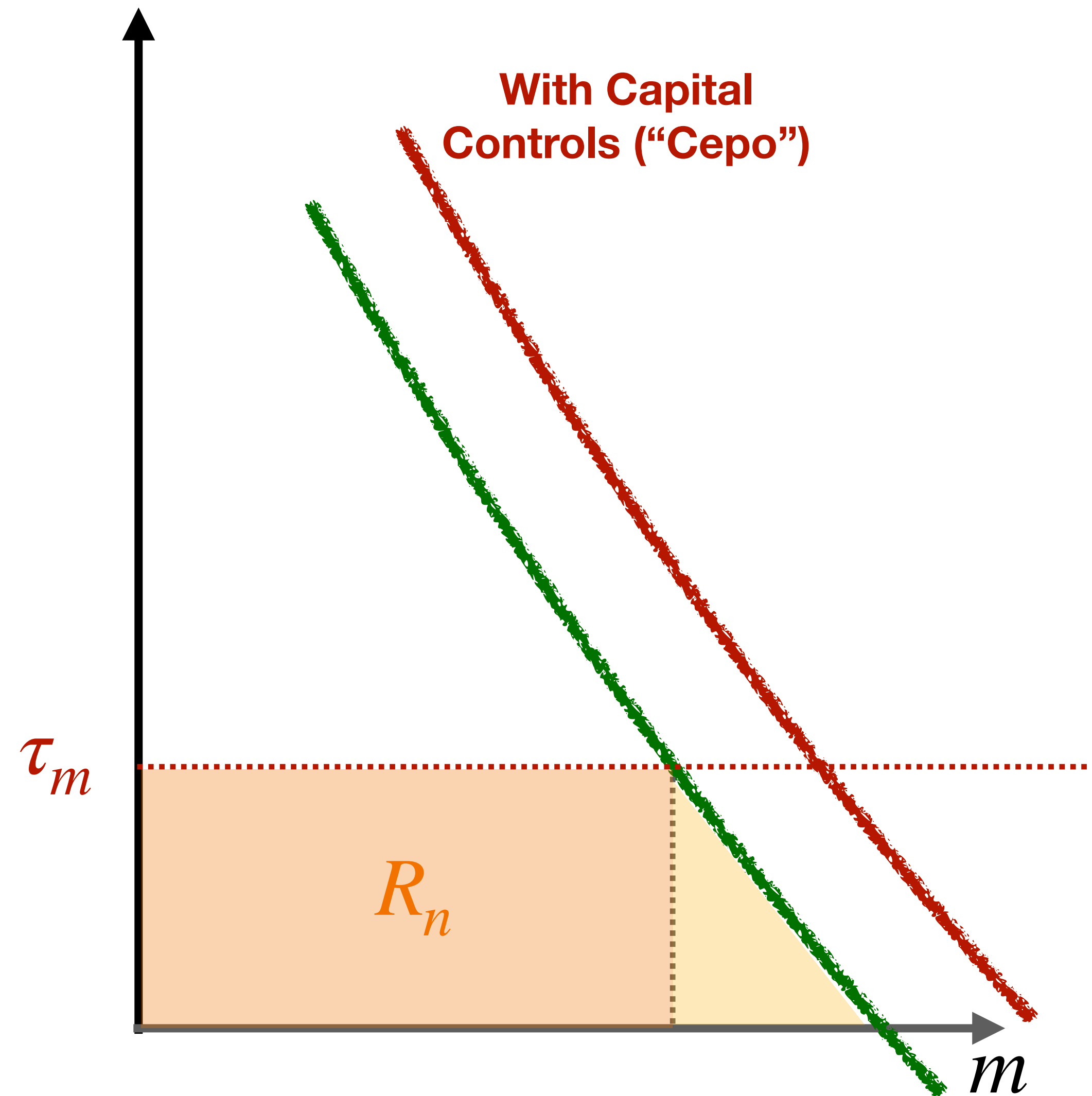


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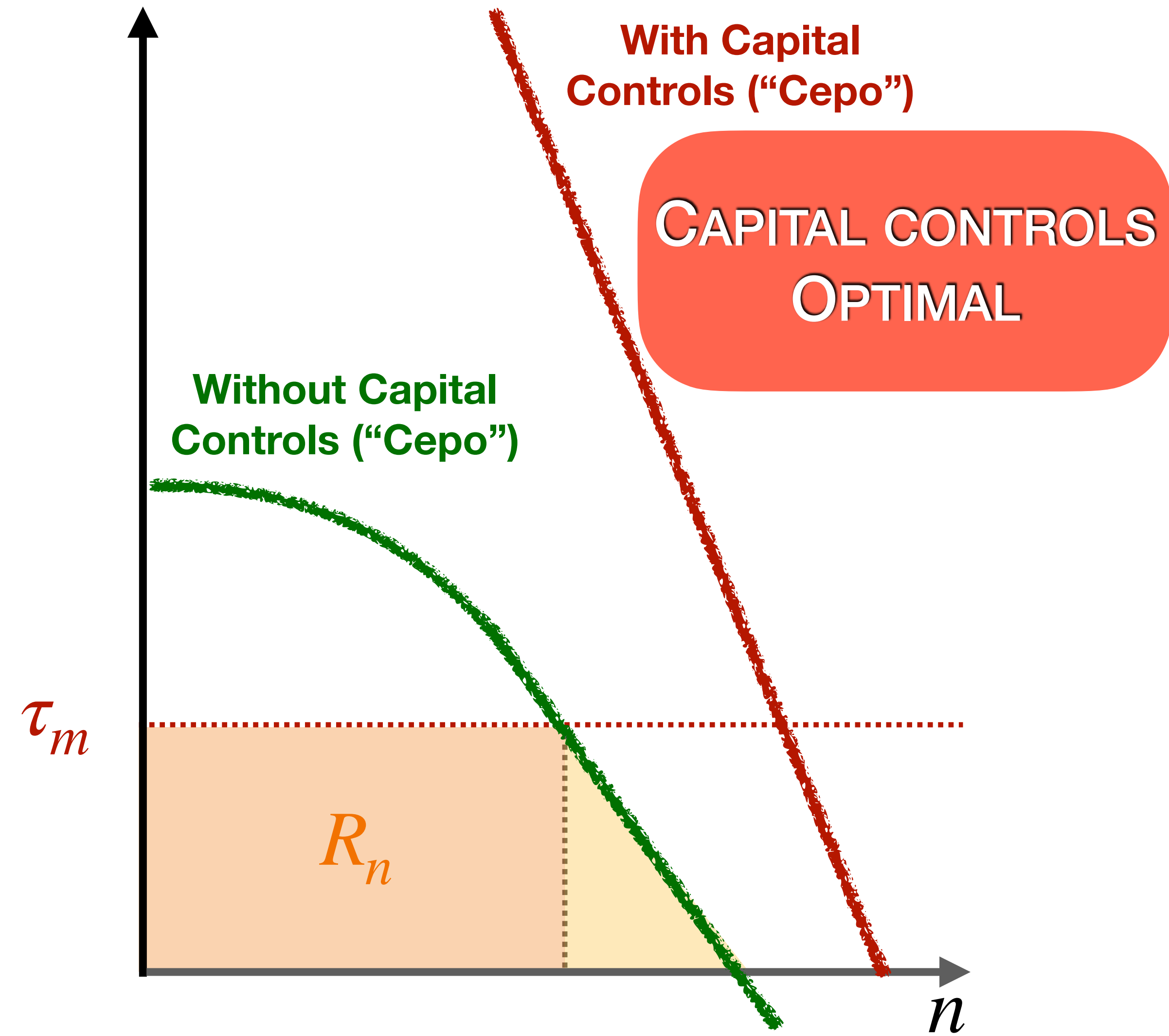


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■ Not constrained to do this, optimal to do it!

Model 1: Optimal Interest Rate (No Cepo)

Model 1: Central Bank Liabilities M,N

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■ No capital controls for now...

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$$m_t \equiv \frac{M_t}{P_t} \quad n_t = \frac{N_t}{P_t}$$

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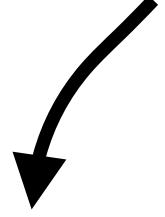
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■ Budget constraint...

$$\dot{m}_t + \dot{n}_t + \dot{a}_t^* = \rho a_t^* + (i_{mt} - \pi_t)m_t + (i_{nt} - \pi_t)n_t + g_t + y - c_t$$

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- Ramsey $t \geq T$: g_t free + m_T, n_T given (zero or low inflation, low tax on n)

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$$n = n(\tau_m, \tau_n)$$

$$\bar{m} = m + n$$

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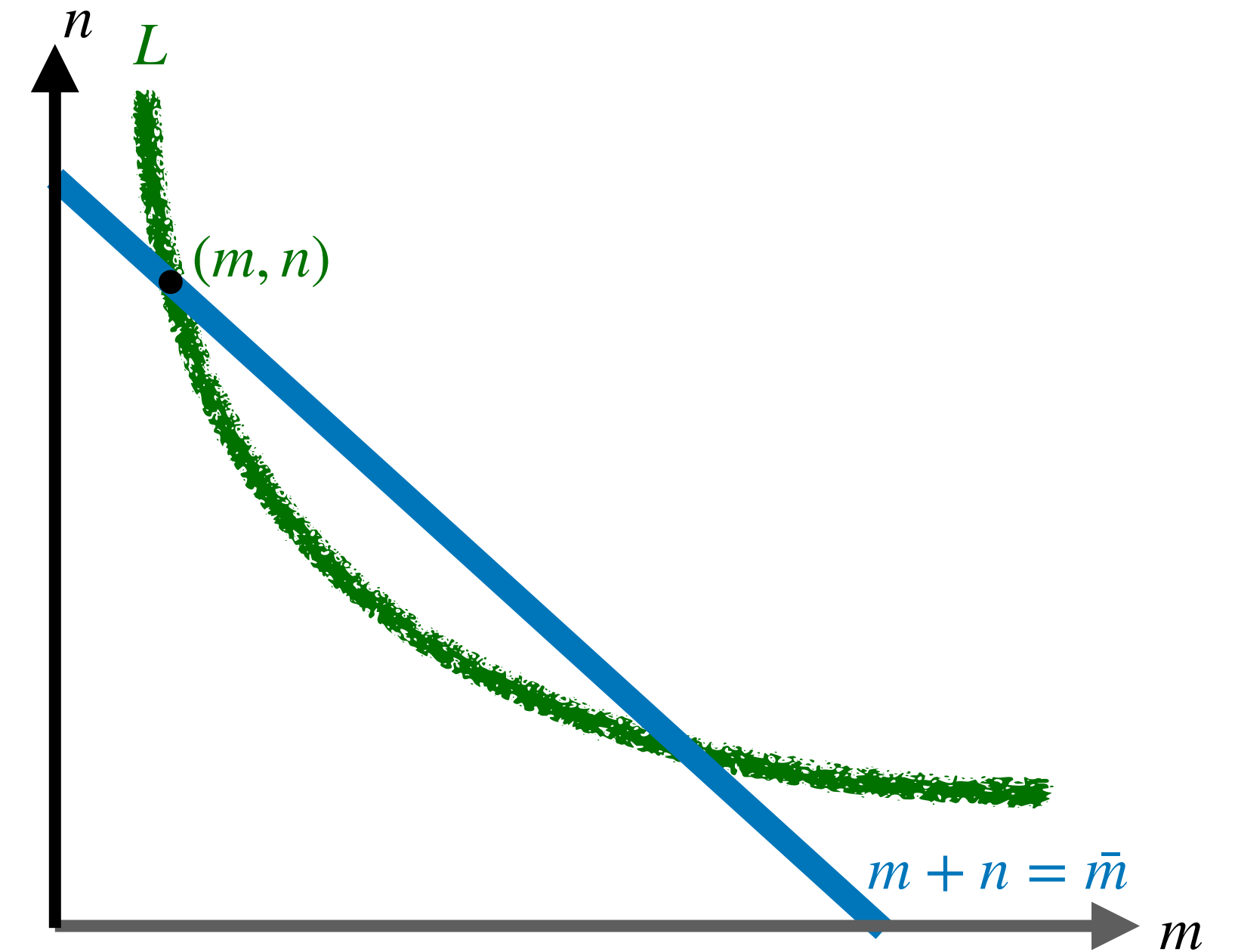
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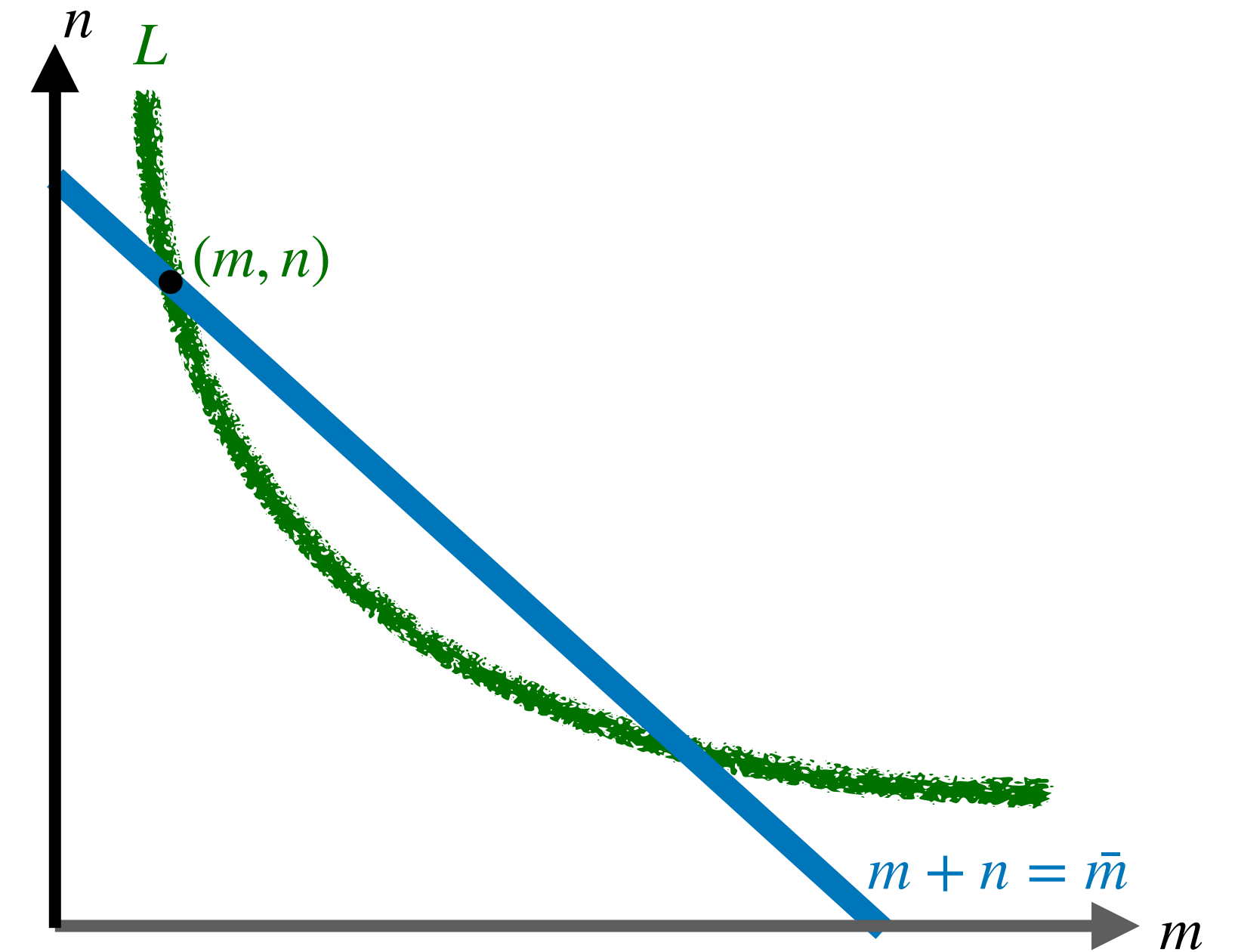
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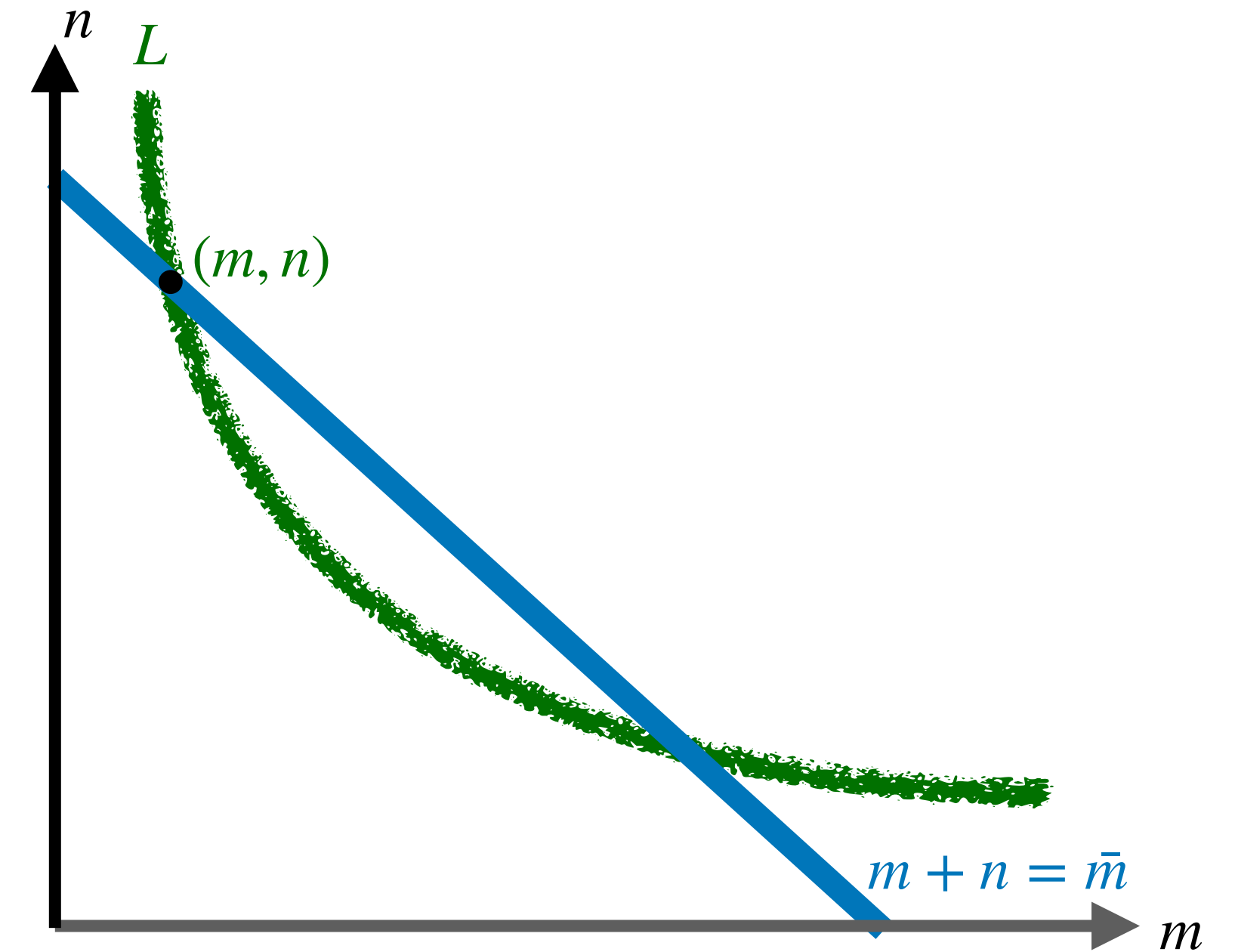
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$$\dot{\bar{m}}_t = -R(\bar{m}, i_n) + \rho \bar{m} + g_t$$

Planning Problem

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$$V(m, n) = \frac{L(m, n)^{1-\gamma}}{1-\gamma}$$

L CRS

$$\bar{V}(\bar{m}) = \bar{m}$$

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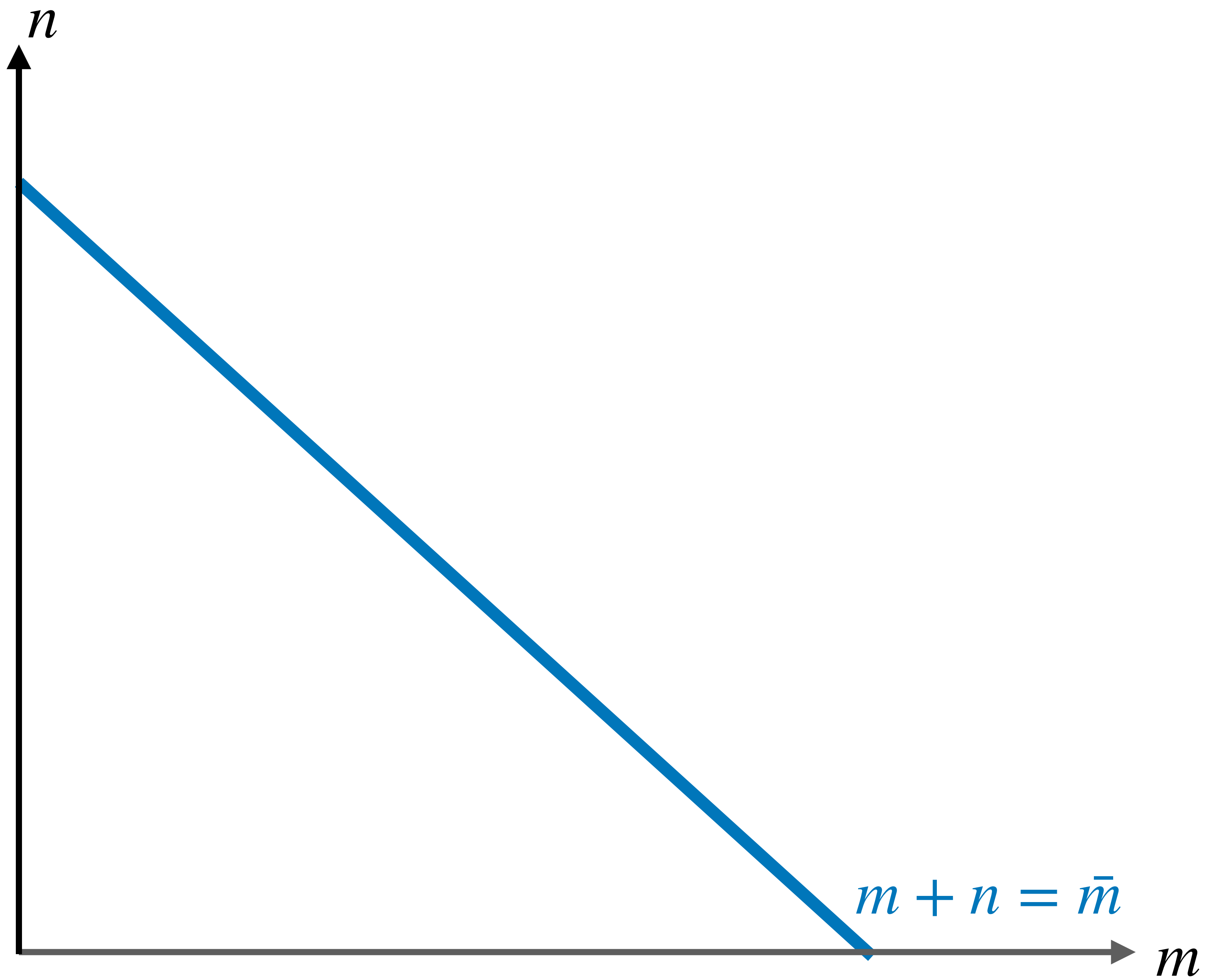
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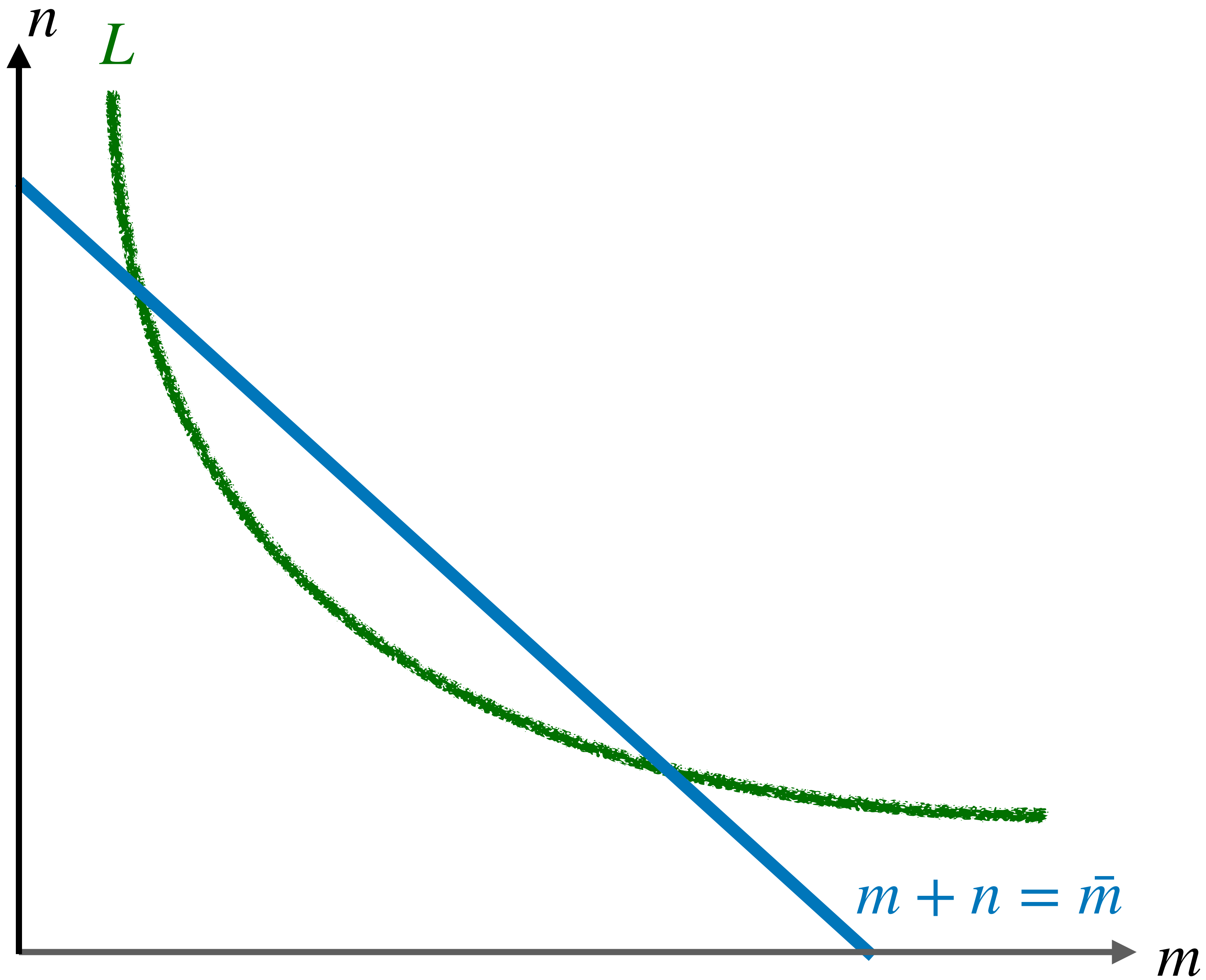
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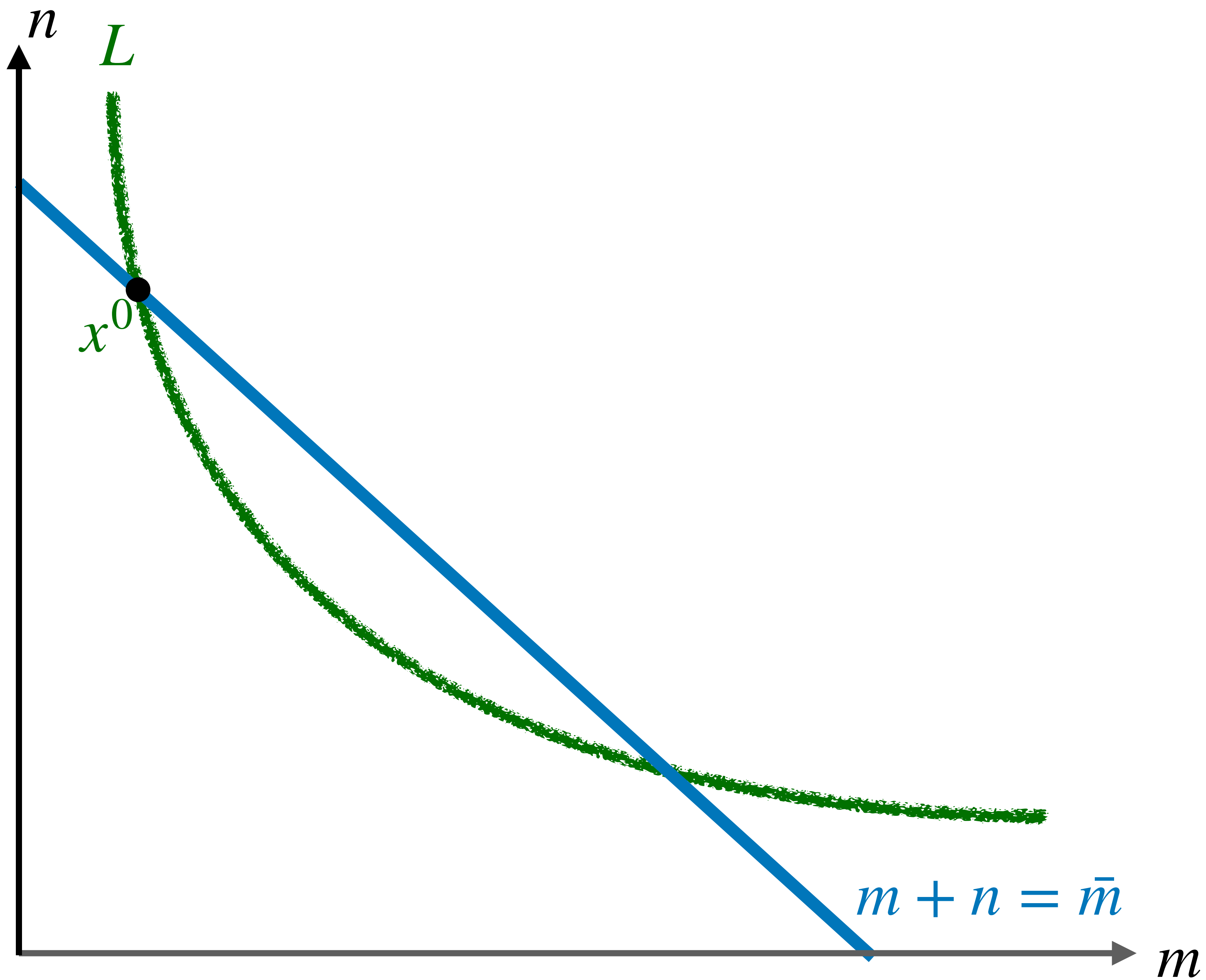
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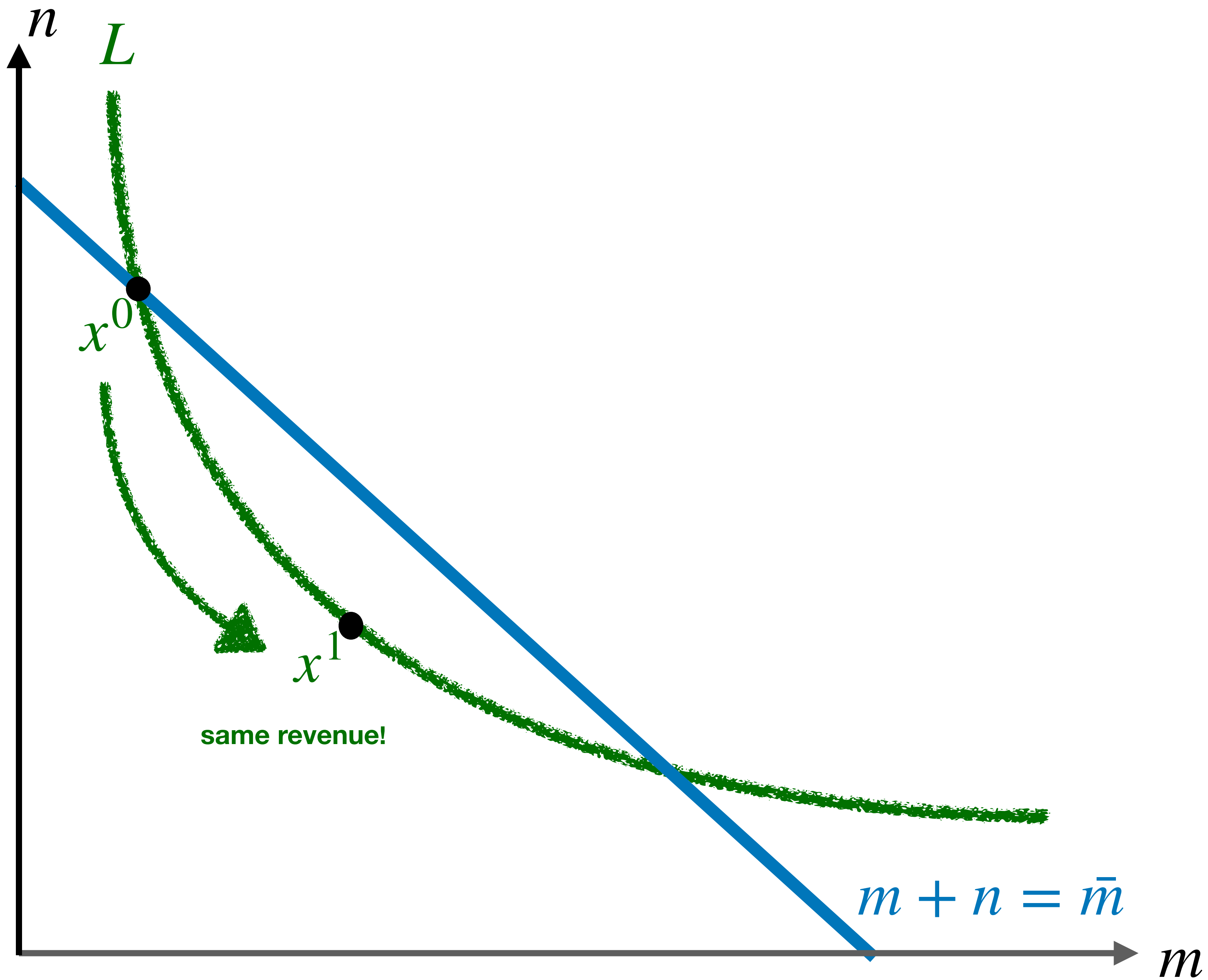
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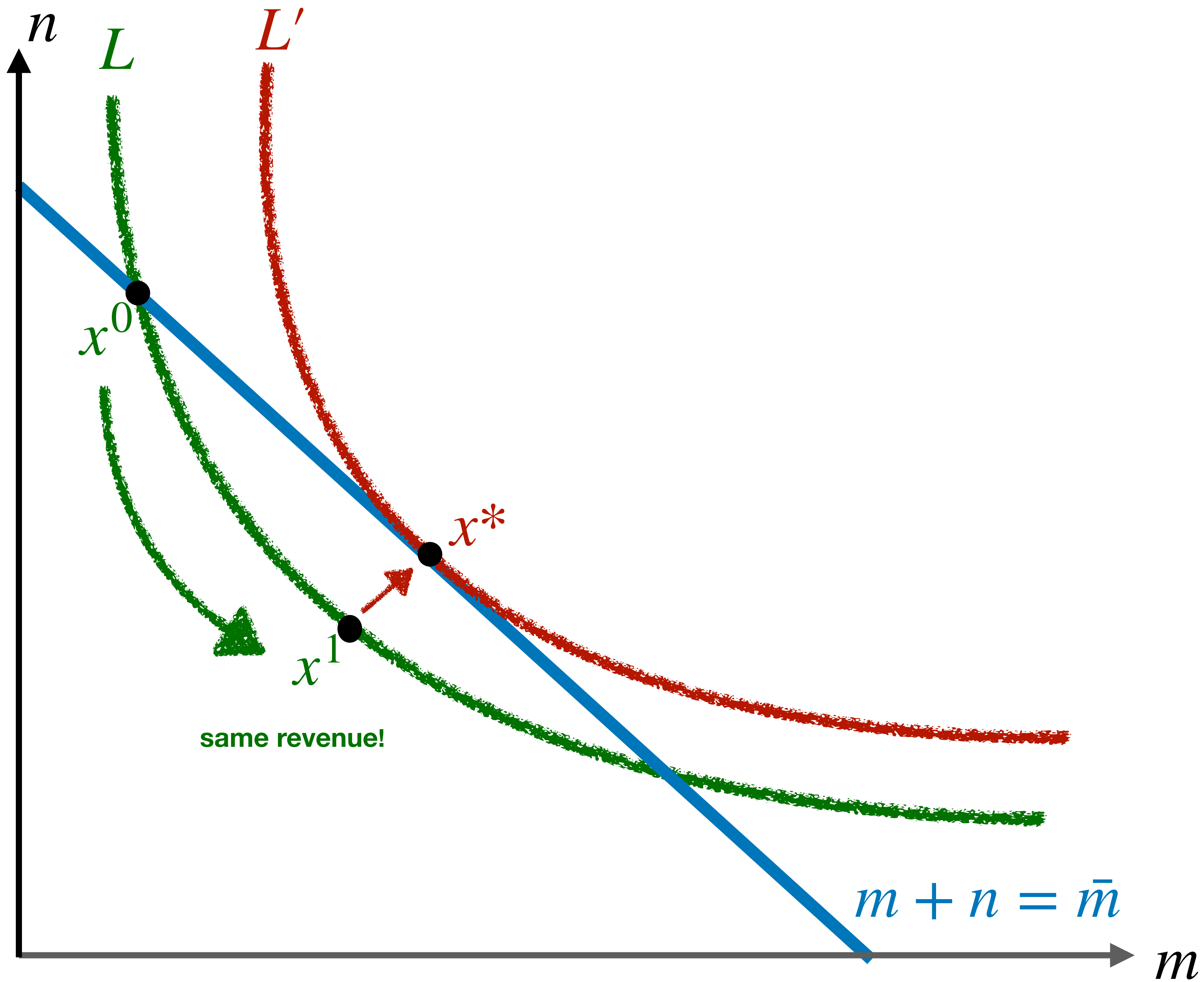
Calvo 1978:
just one money, so $L_t = m_t$
but $\{g\}$ path endogenous

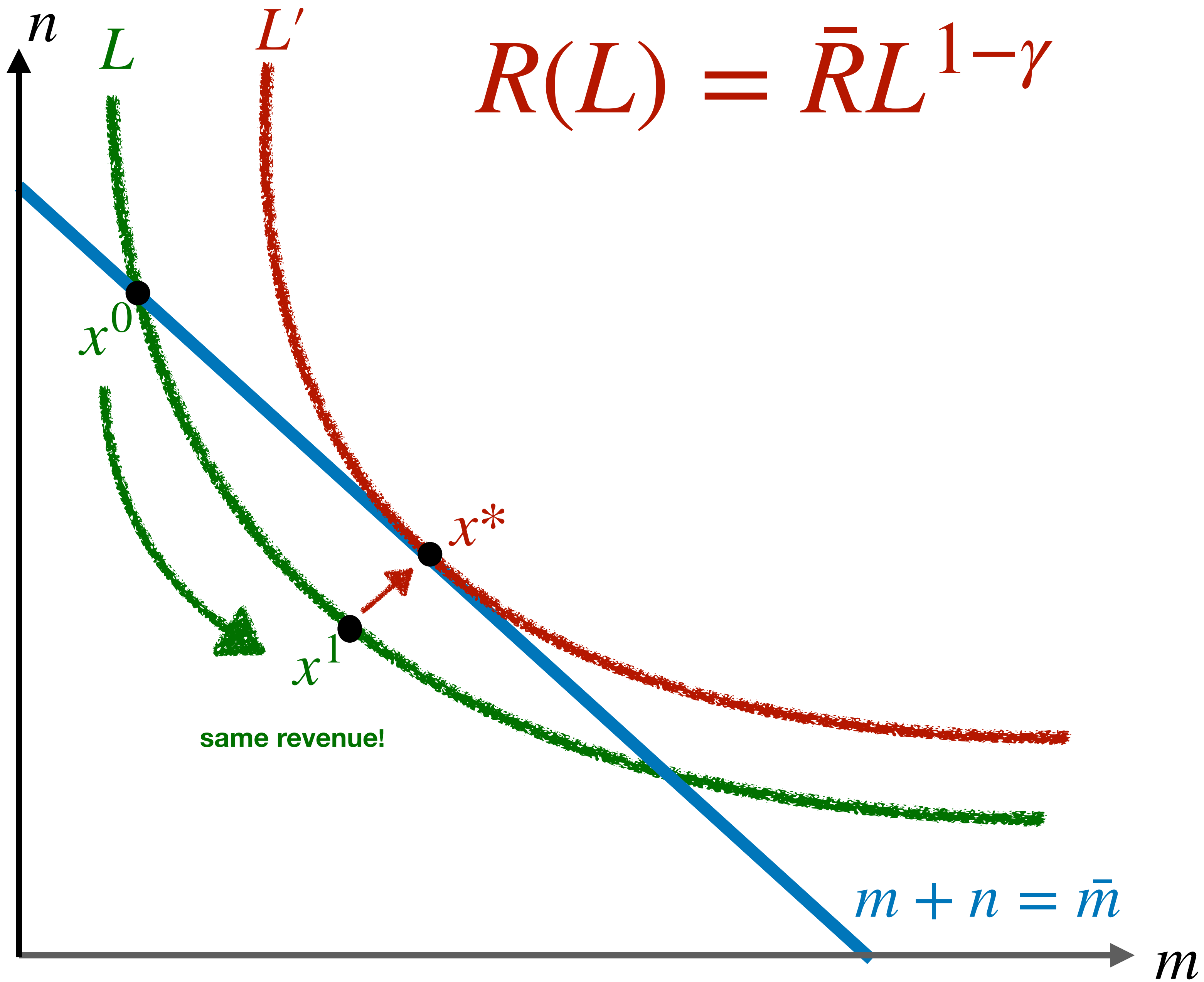








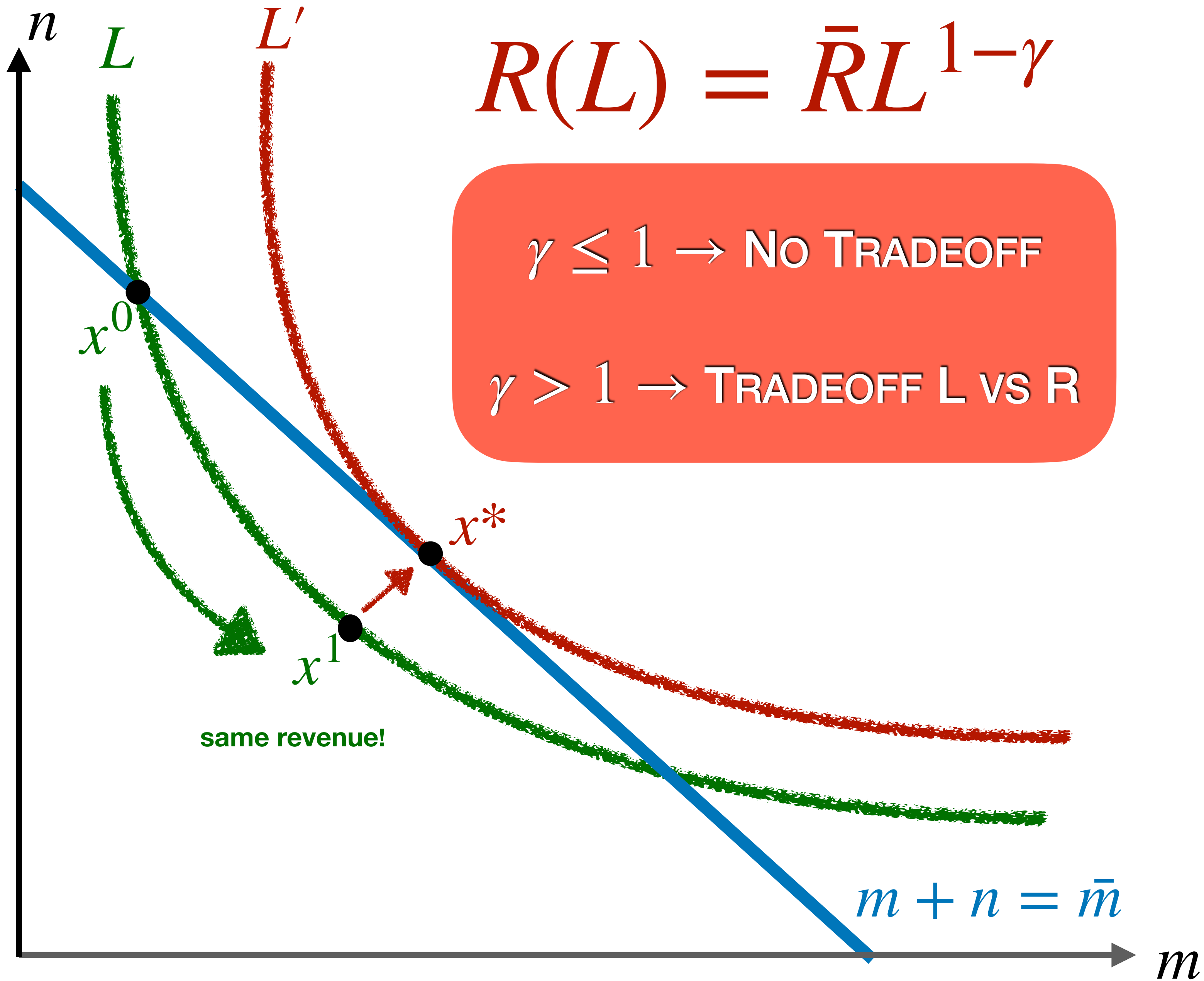




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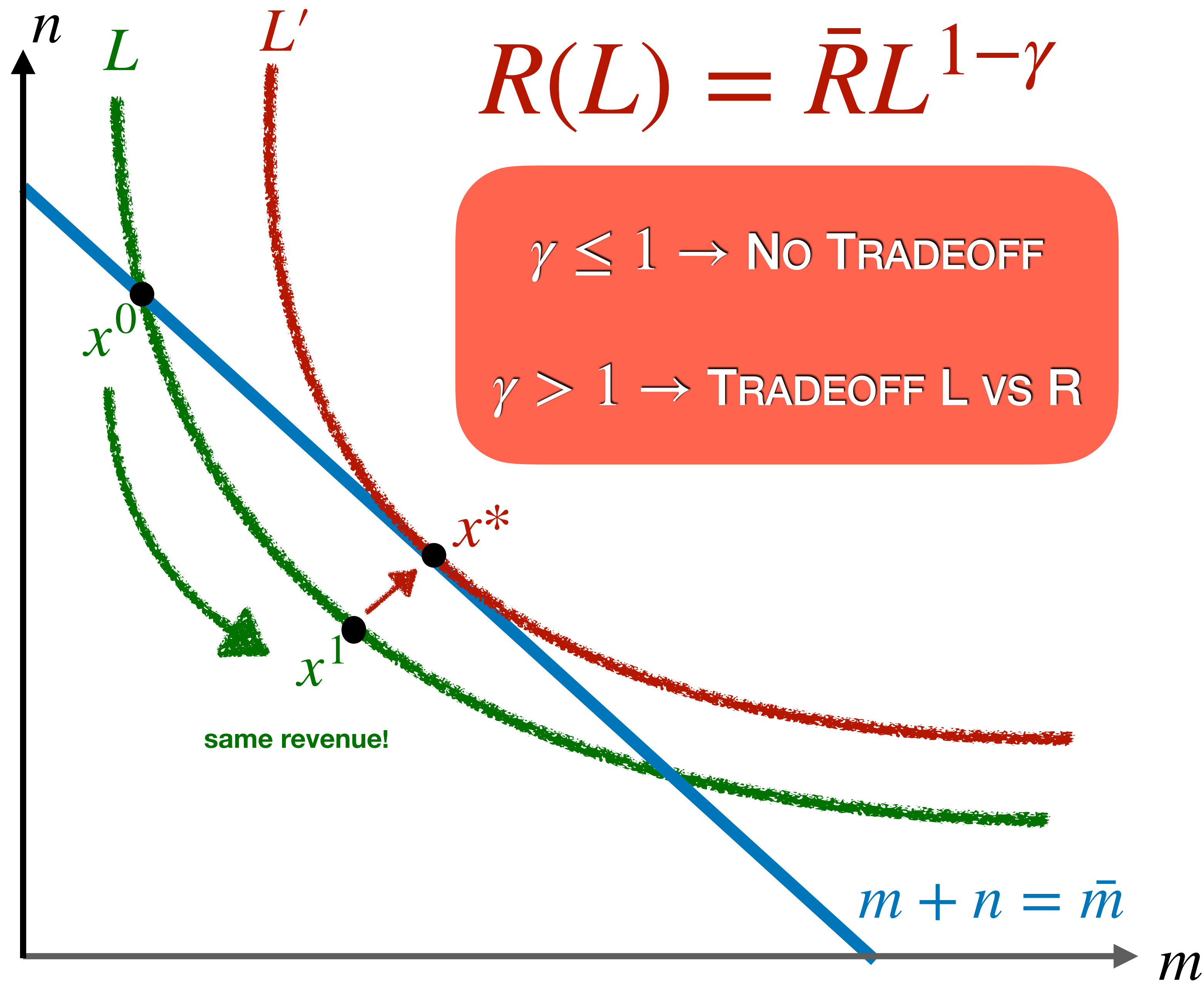
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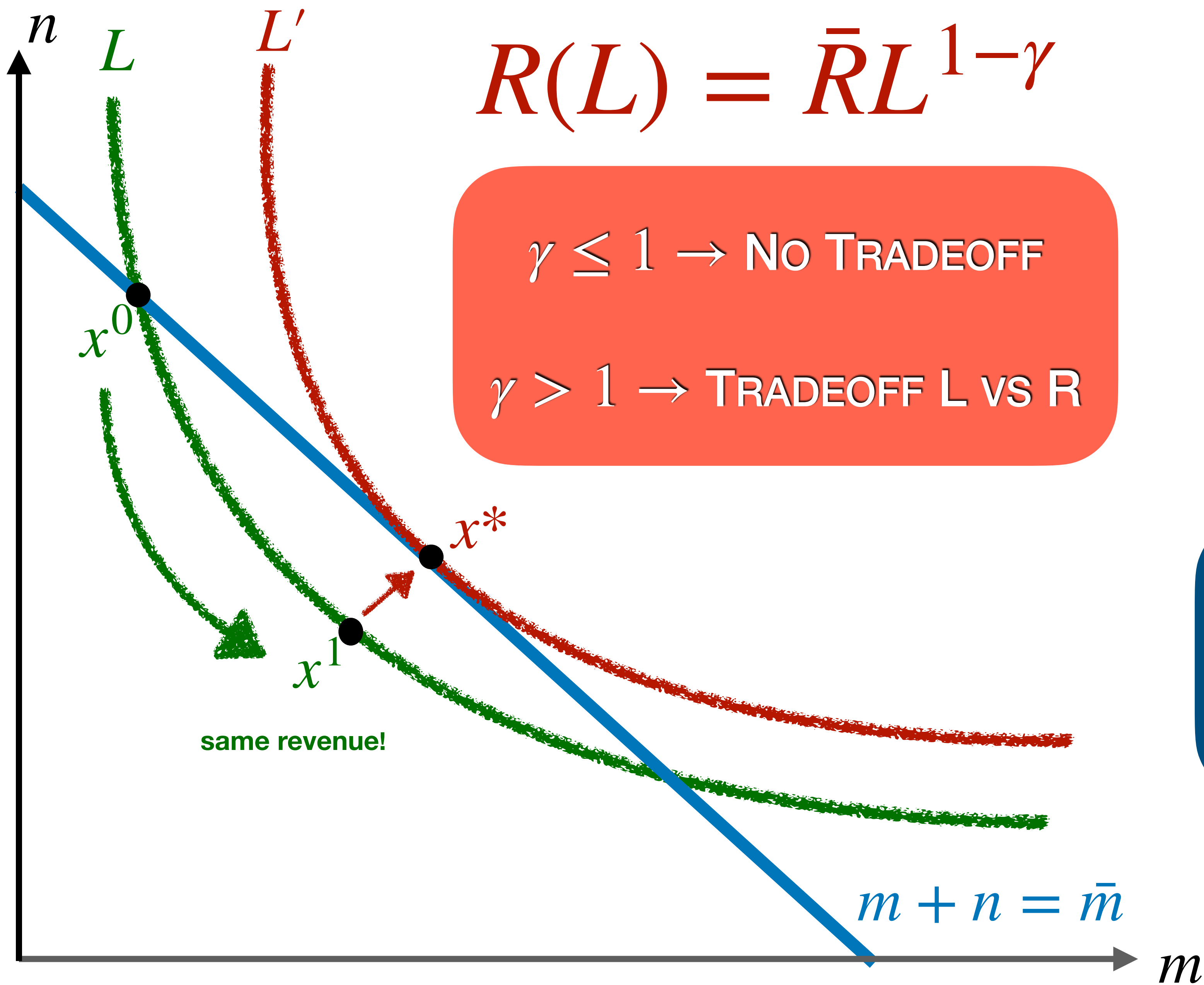
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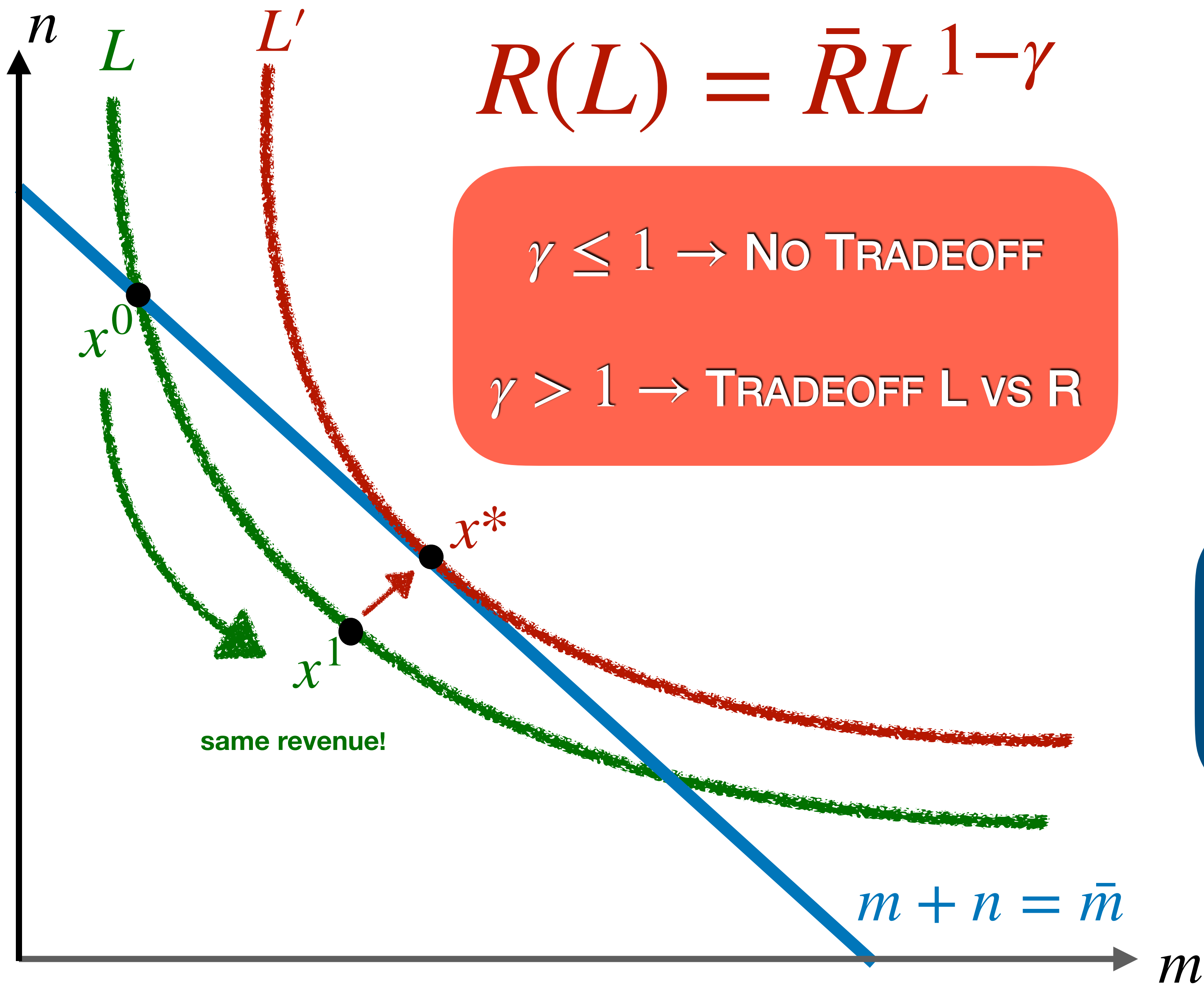
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RESULT. FOR ANY $\gamma \geq 0$

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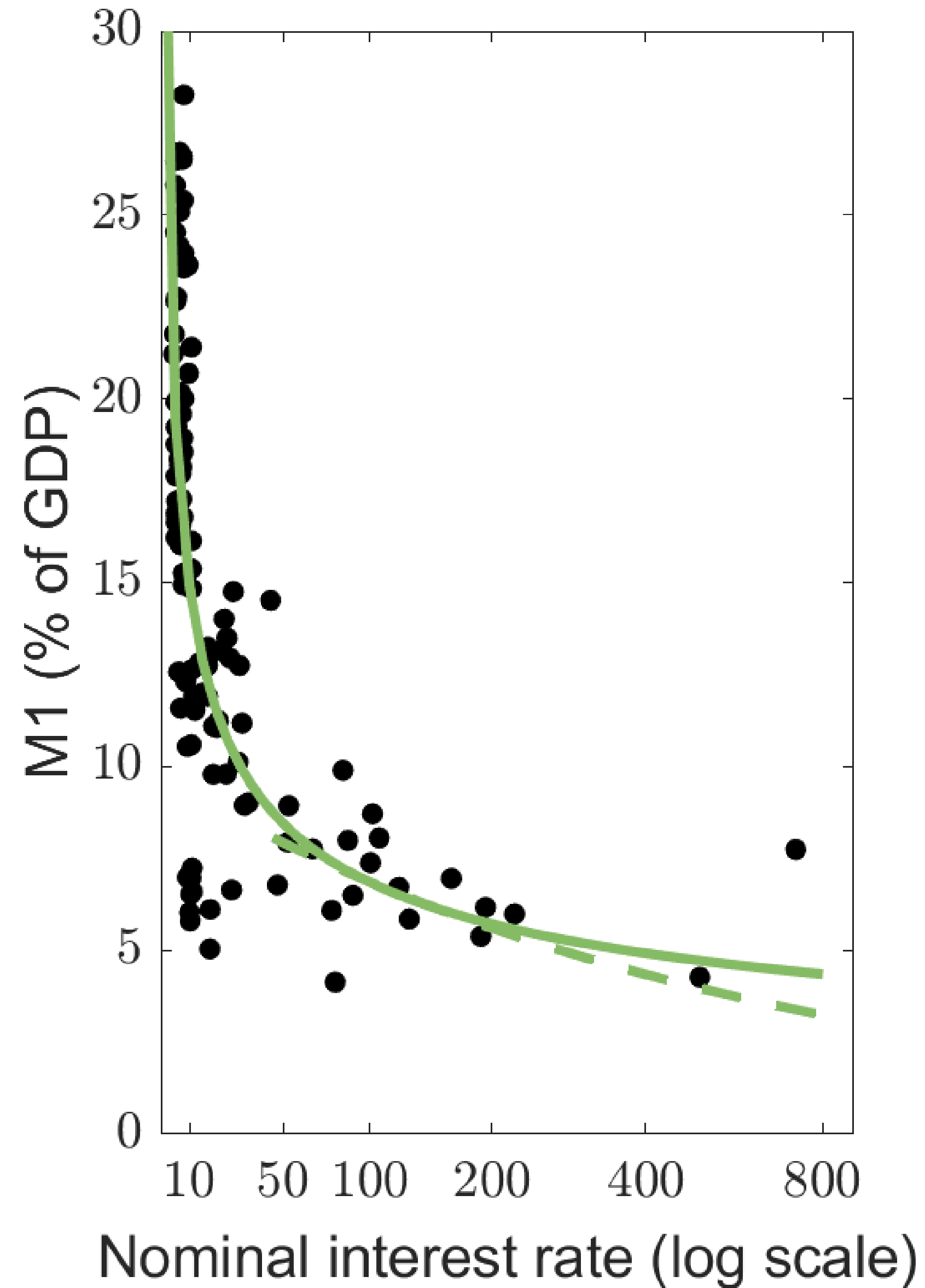
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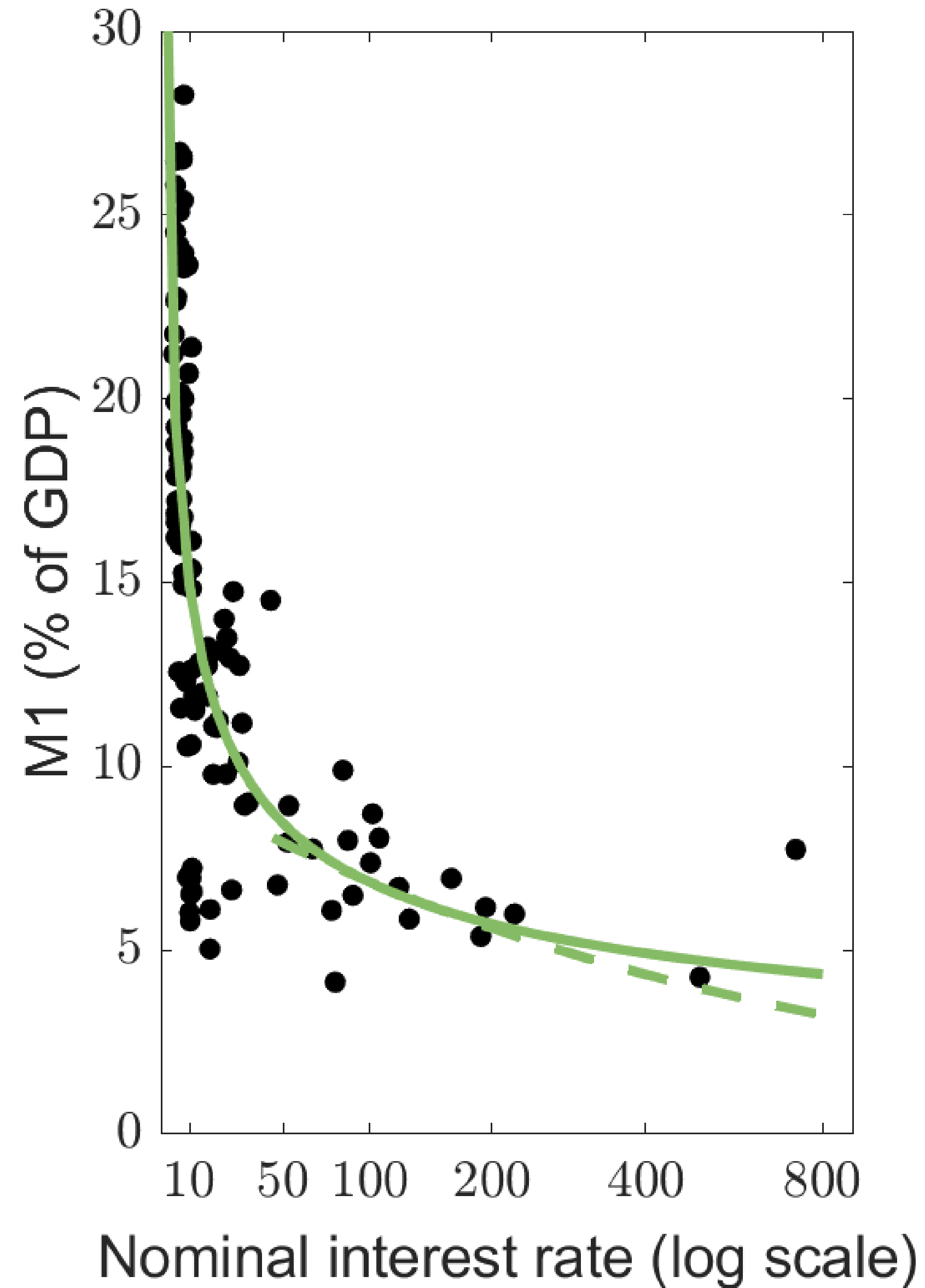
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NO TIME INCONSISTENCY

Estimation of Money Demand



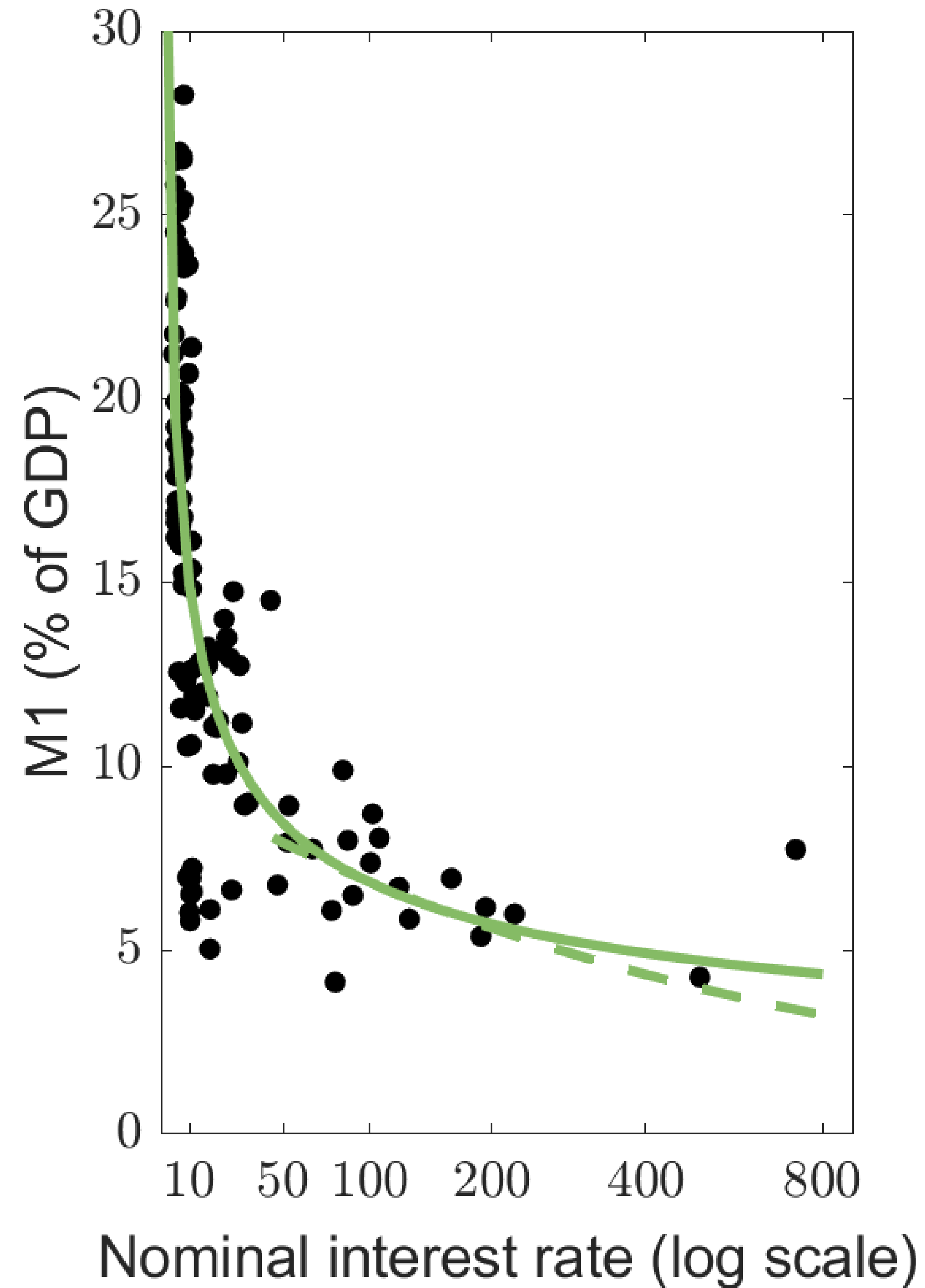
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LOG-LOG

$$\gamma \approx 3$$

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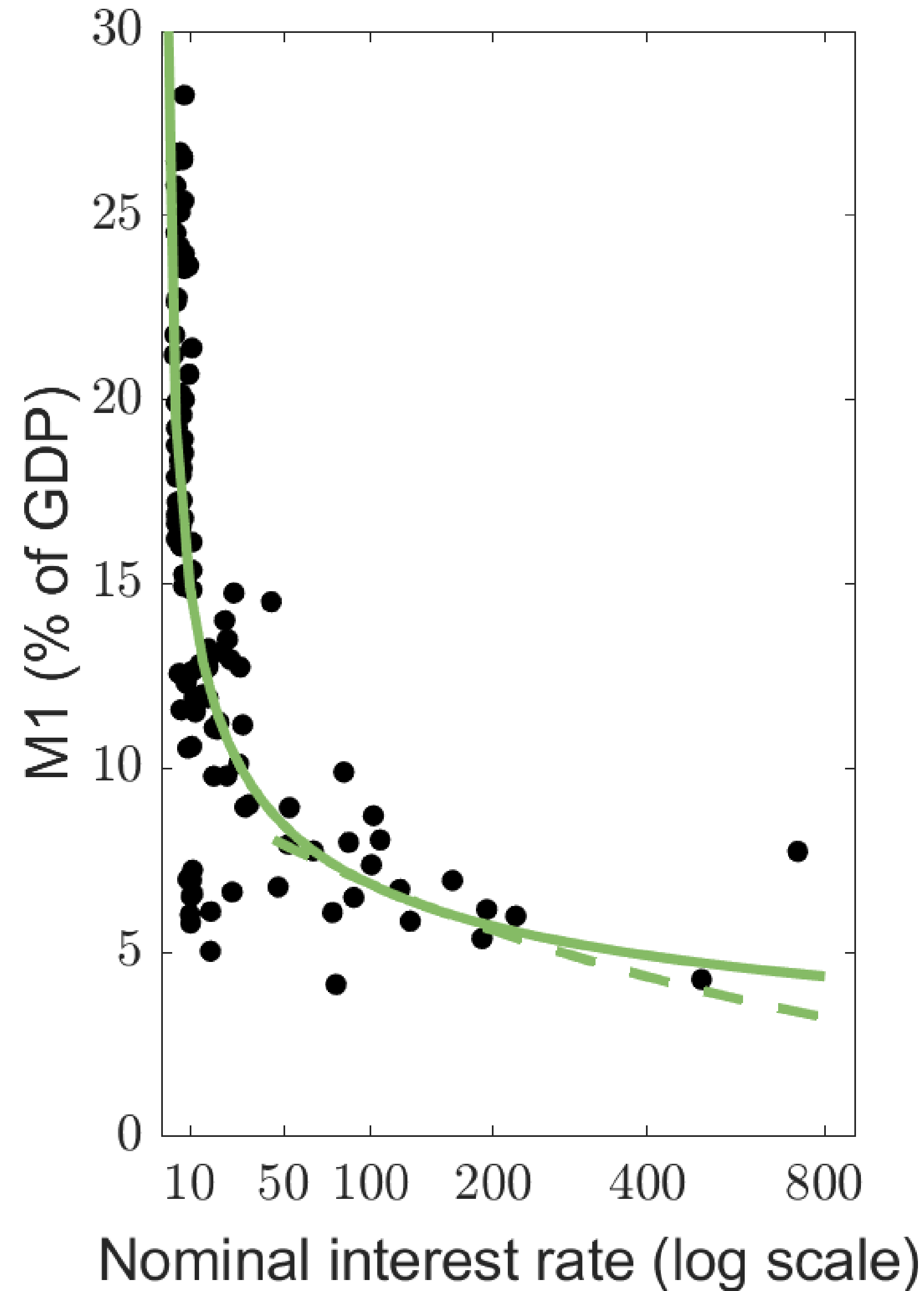


LOG-LOG

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... SEMI LOG?

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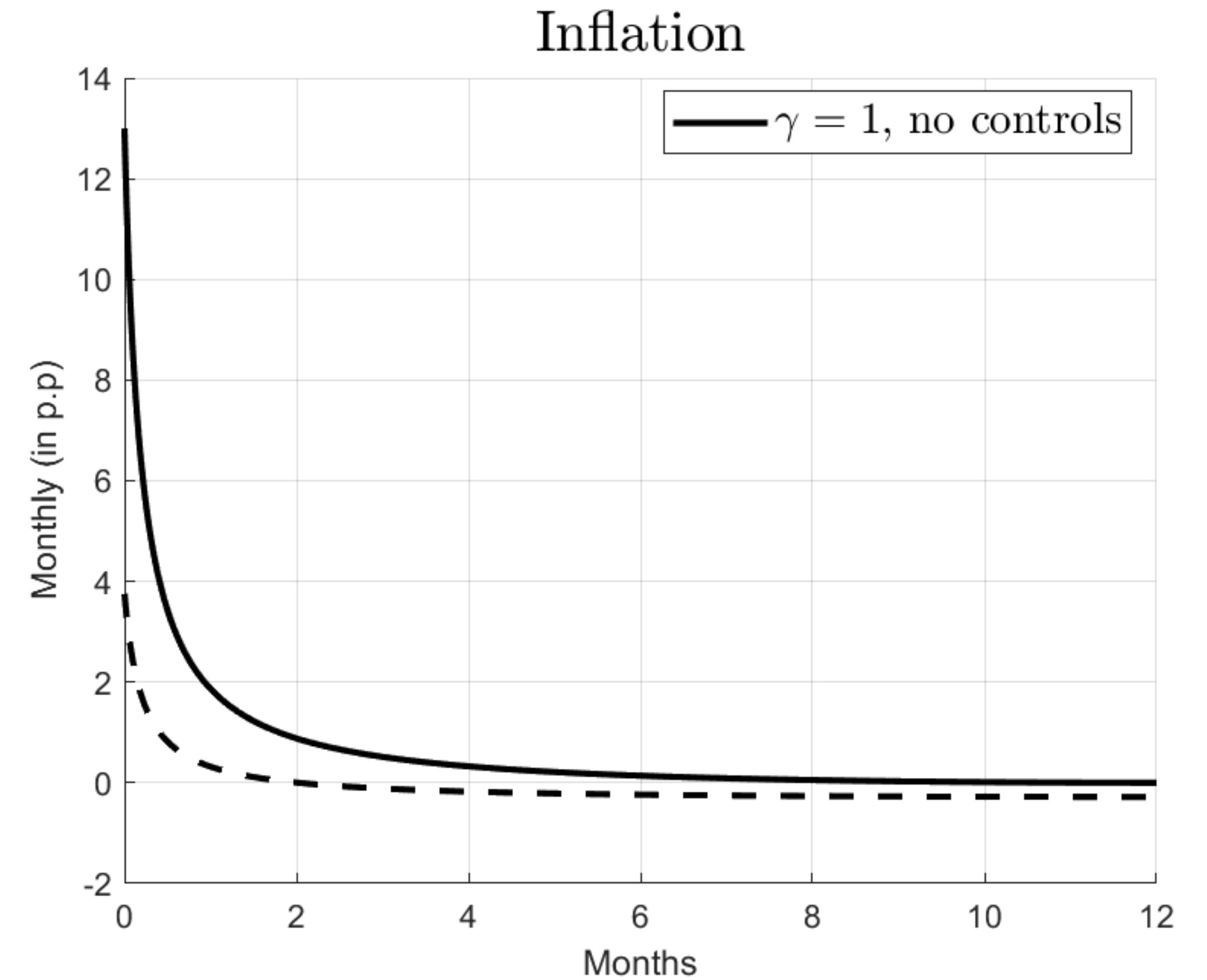
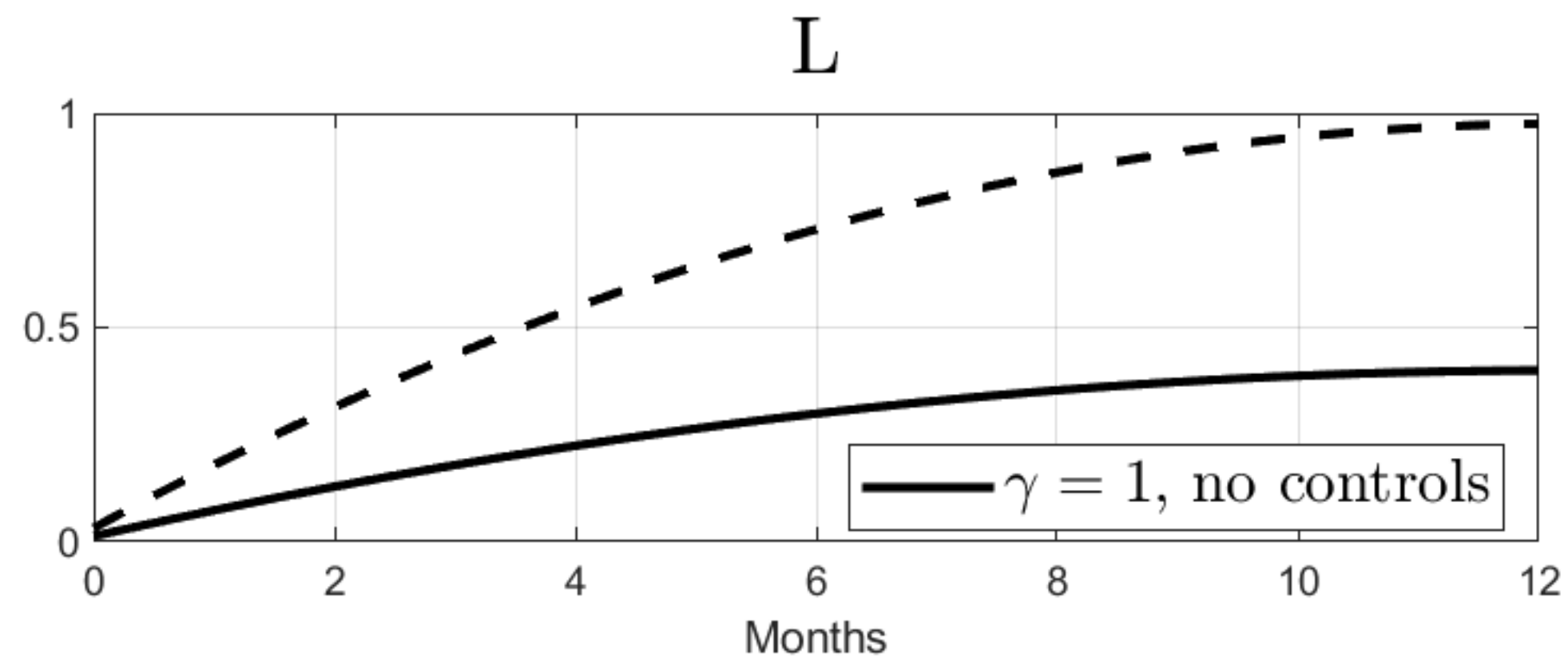
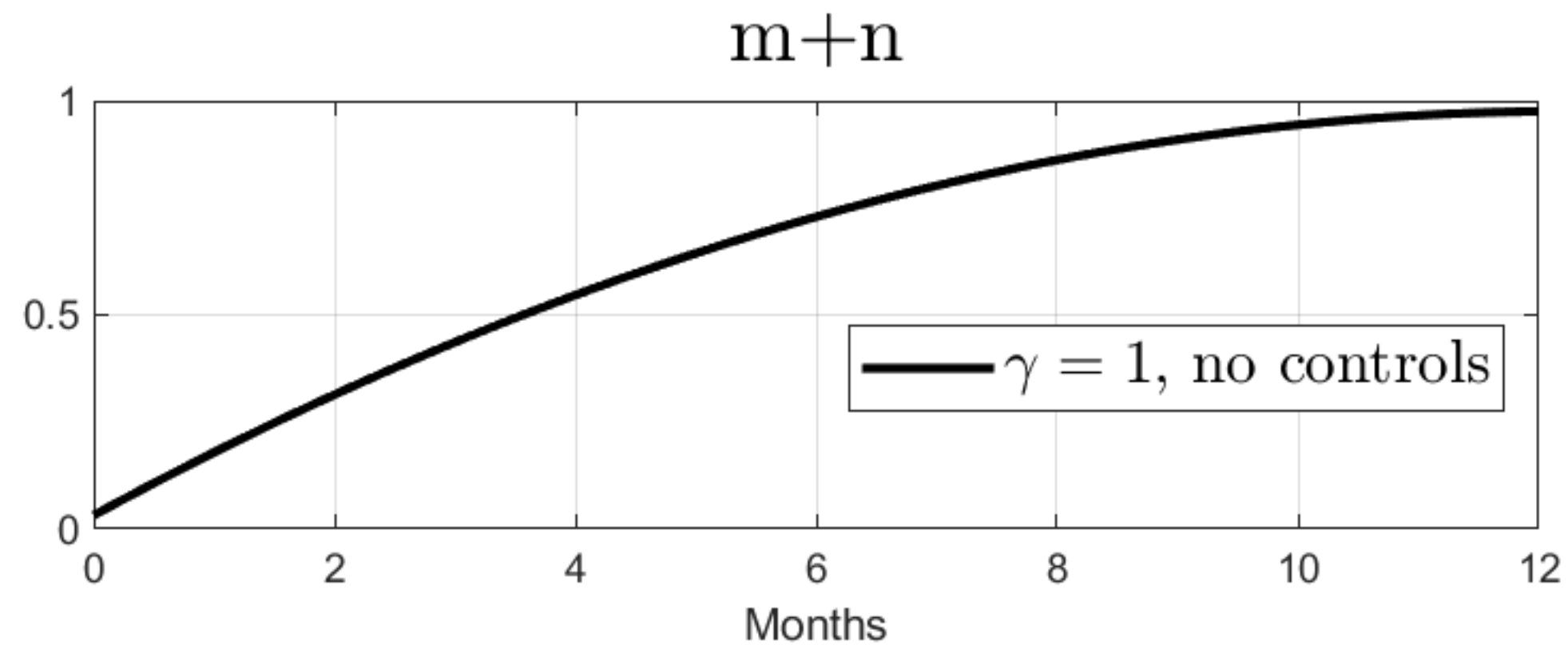
LOG-LOG

$$\gamma \approx 3$$

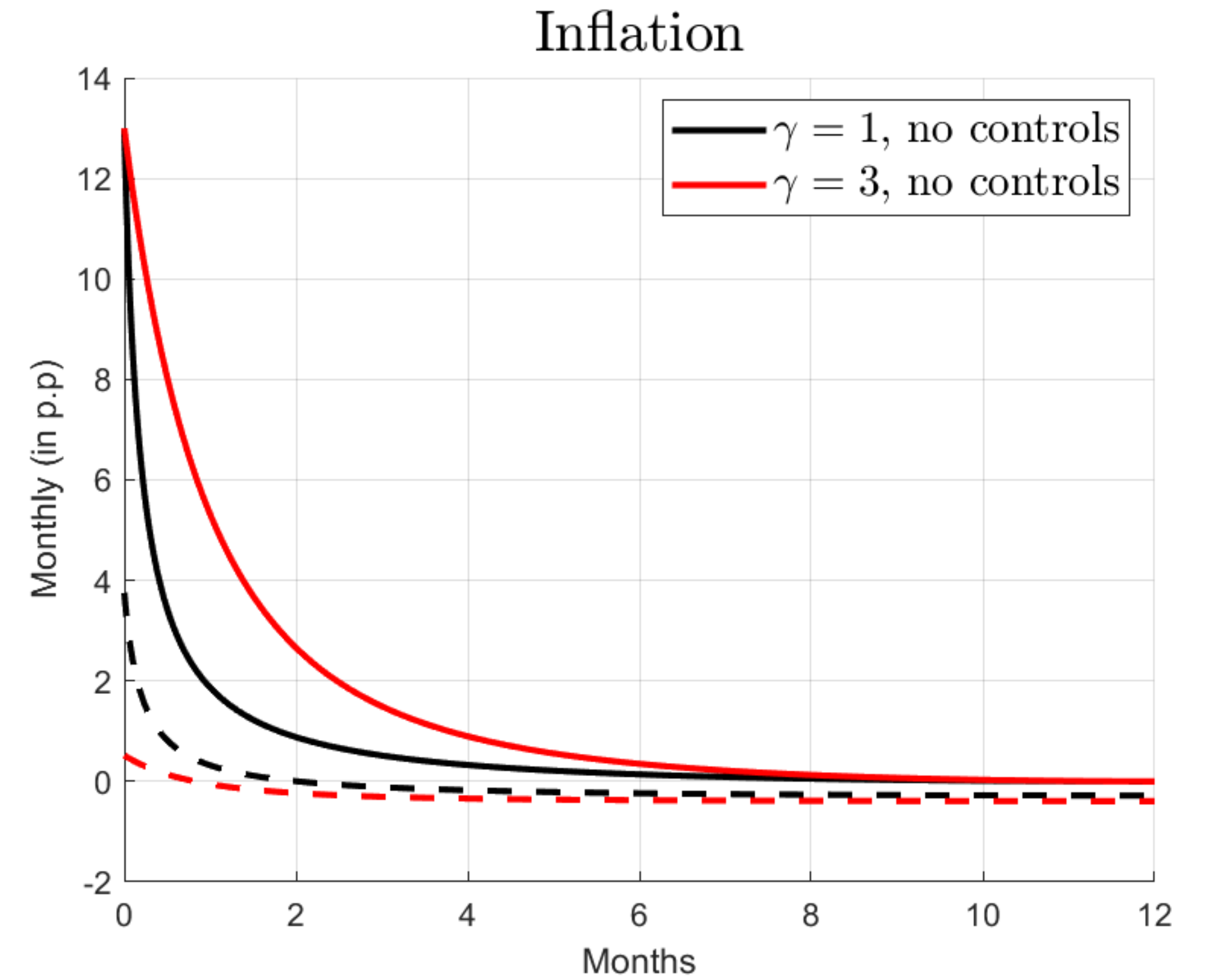
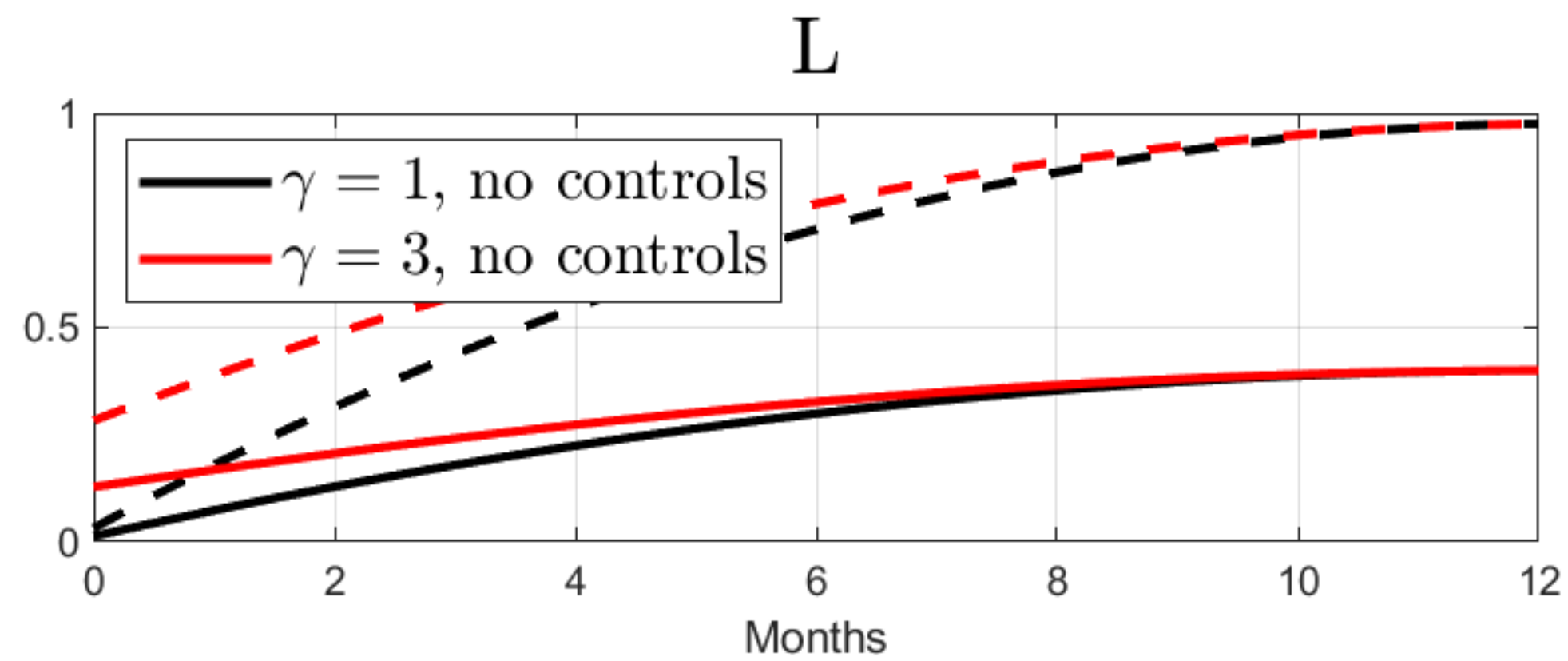
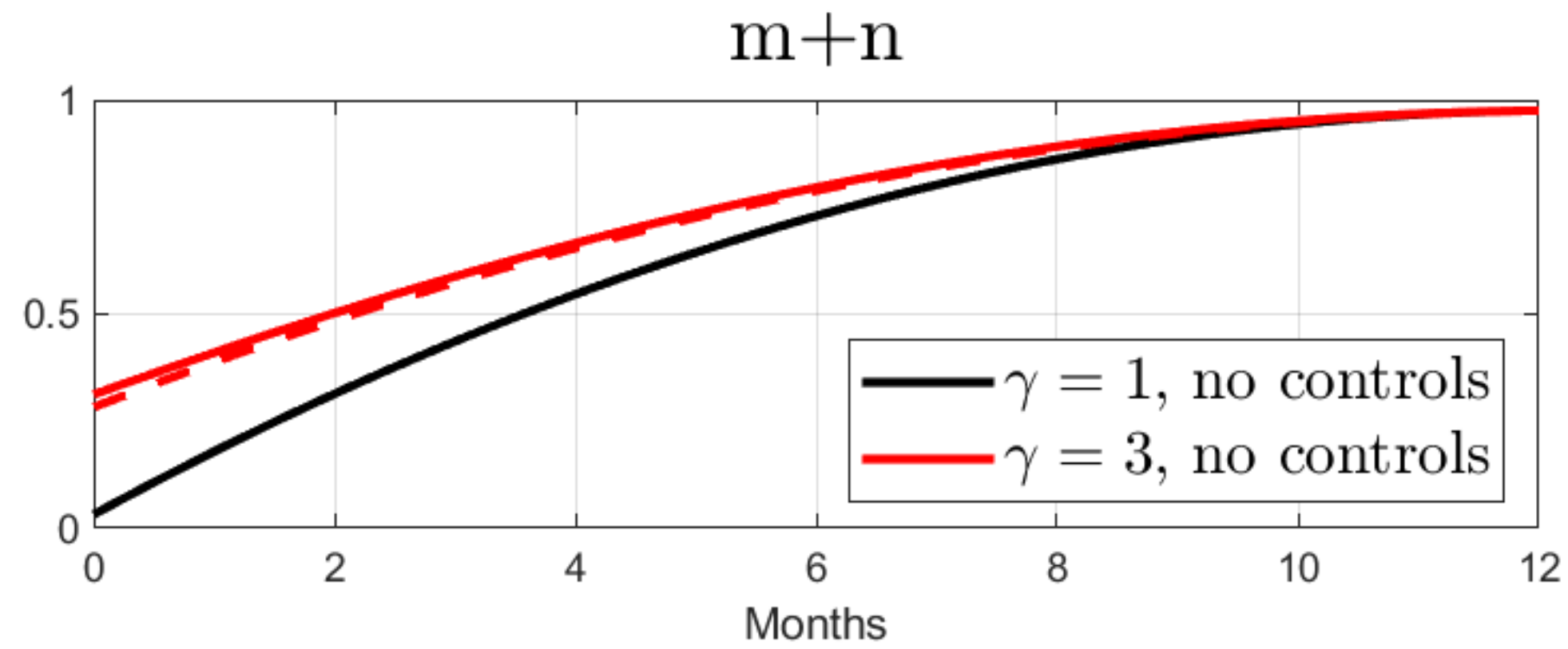
... SEMI LOG?

NOT ESTIMATION OF
JOINT M,N SYSTEM

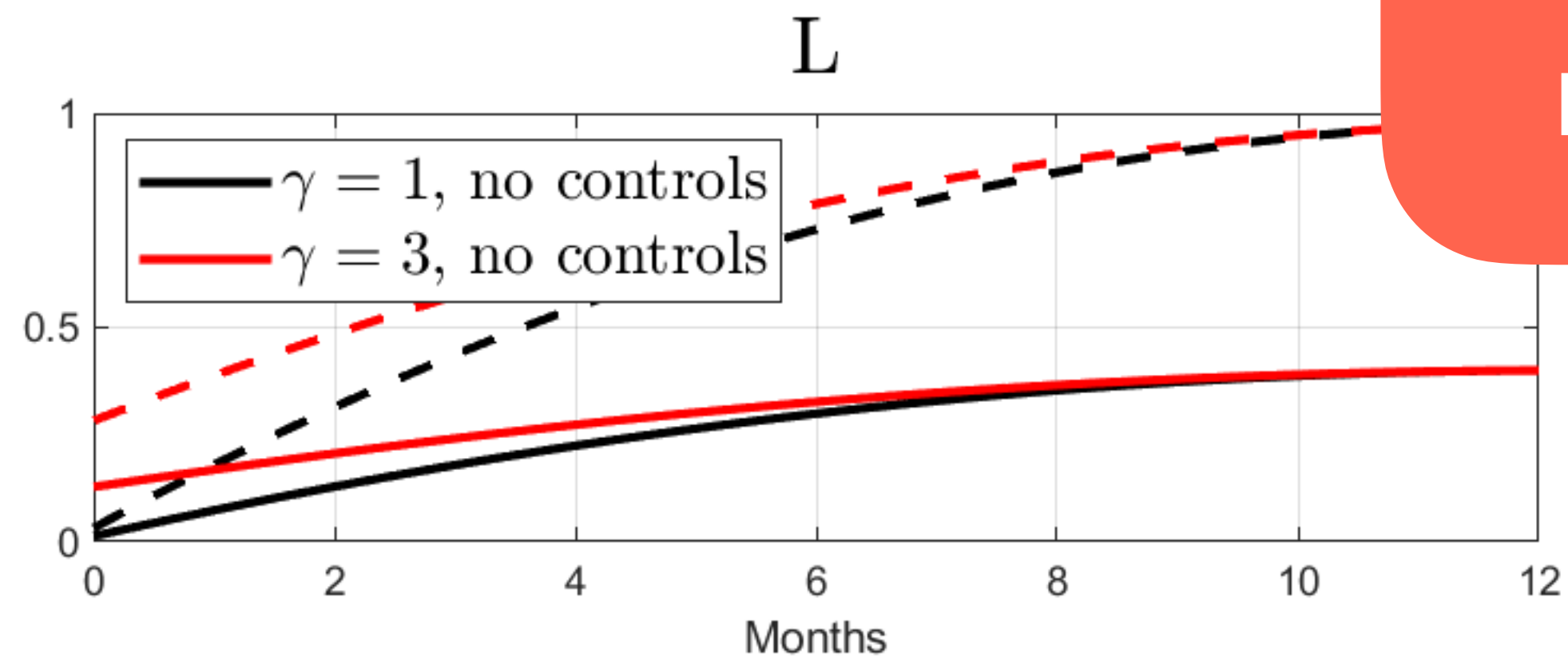
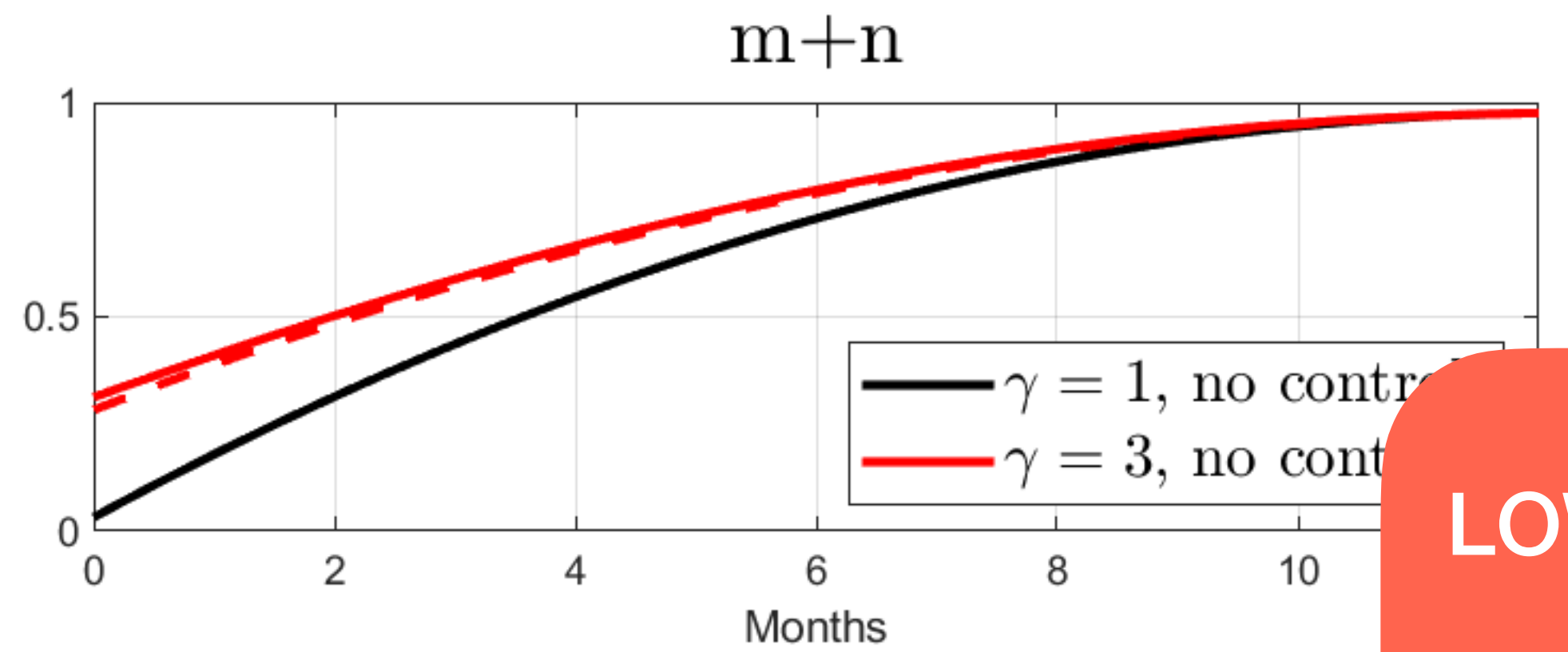
Taxing Money (m,n) Uniformly



Taxing Money (m,n) Uniformly

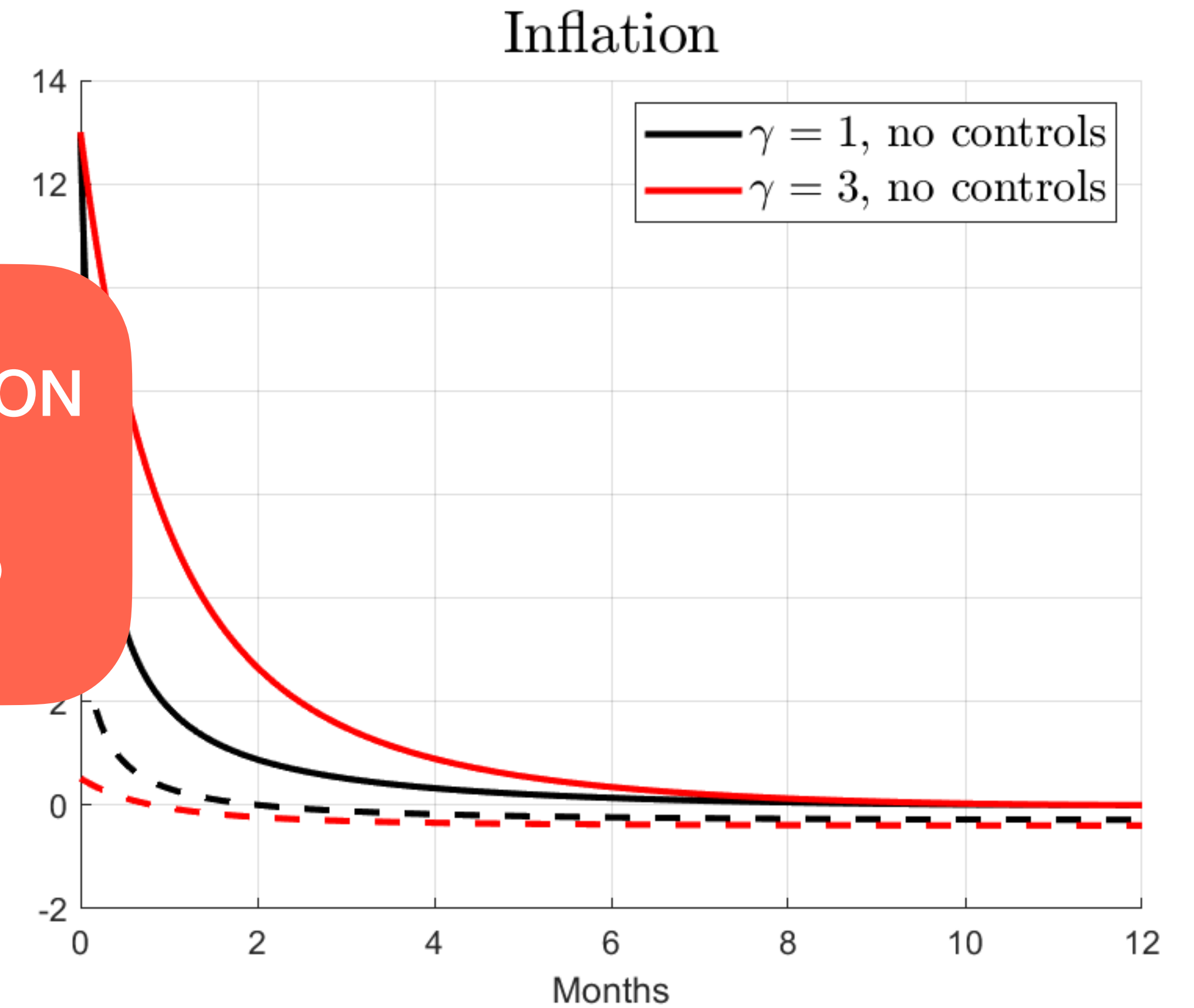


Taxing Money (m,n) Uniformly

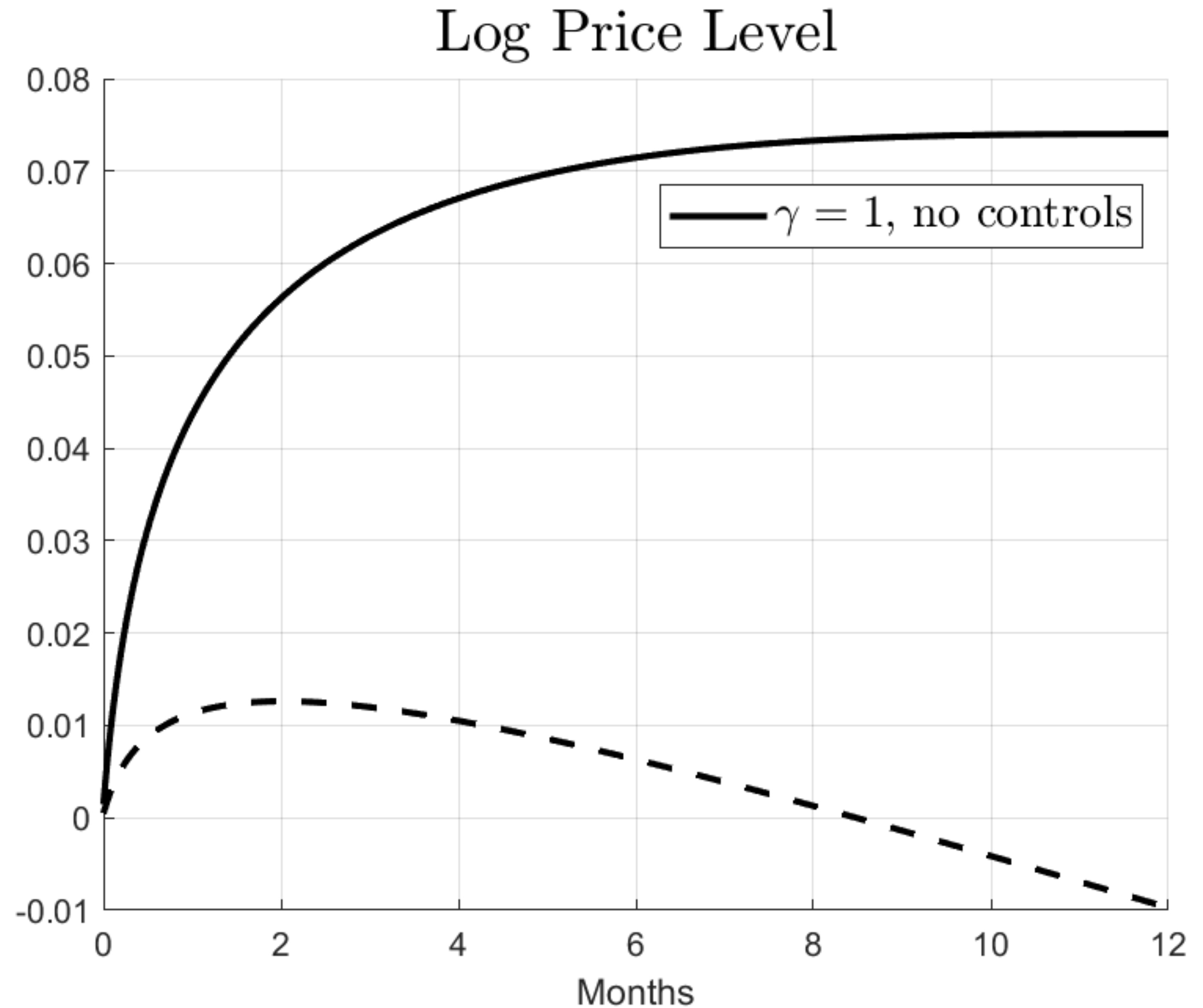


LOWER INFLATION

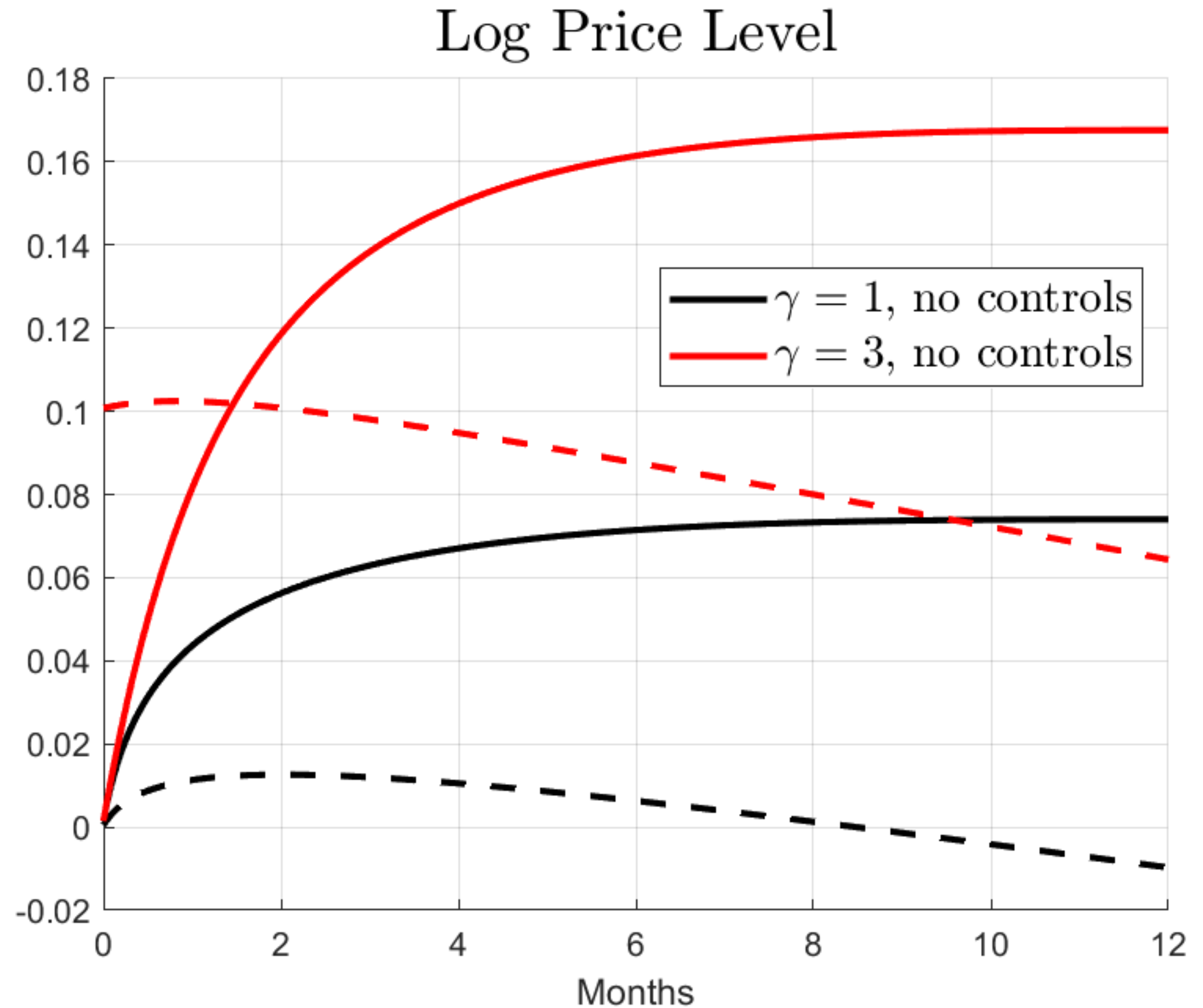
HIGHER M/P



Taxing Money (m,n) Uniformly

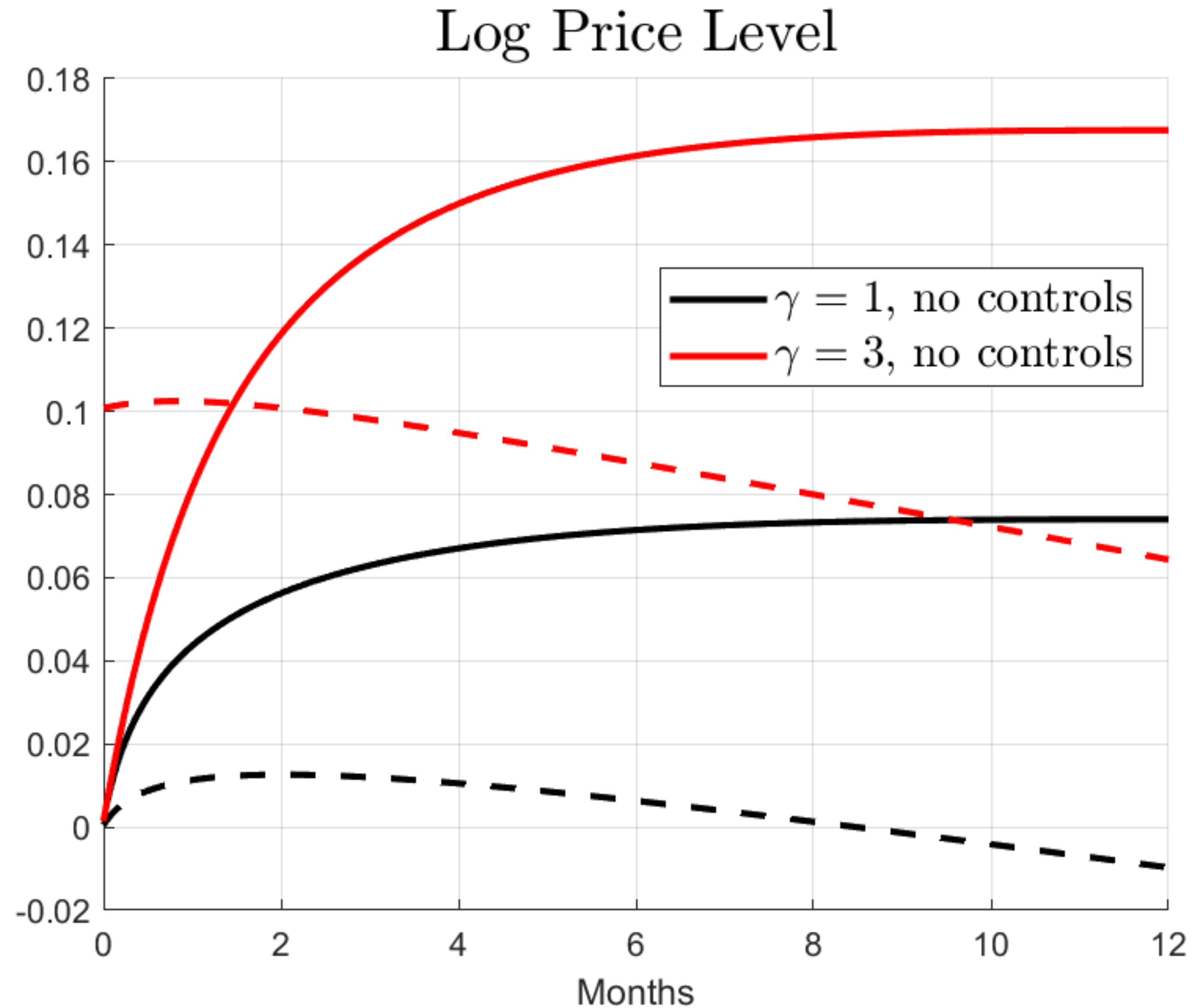


Taxing Money (m,n) Uniformly



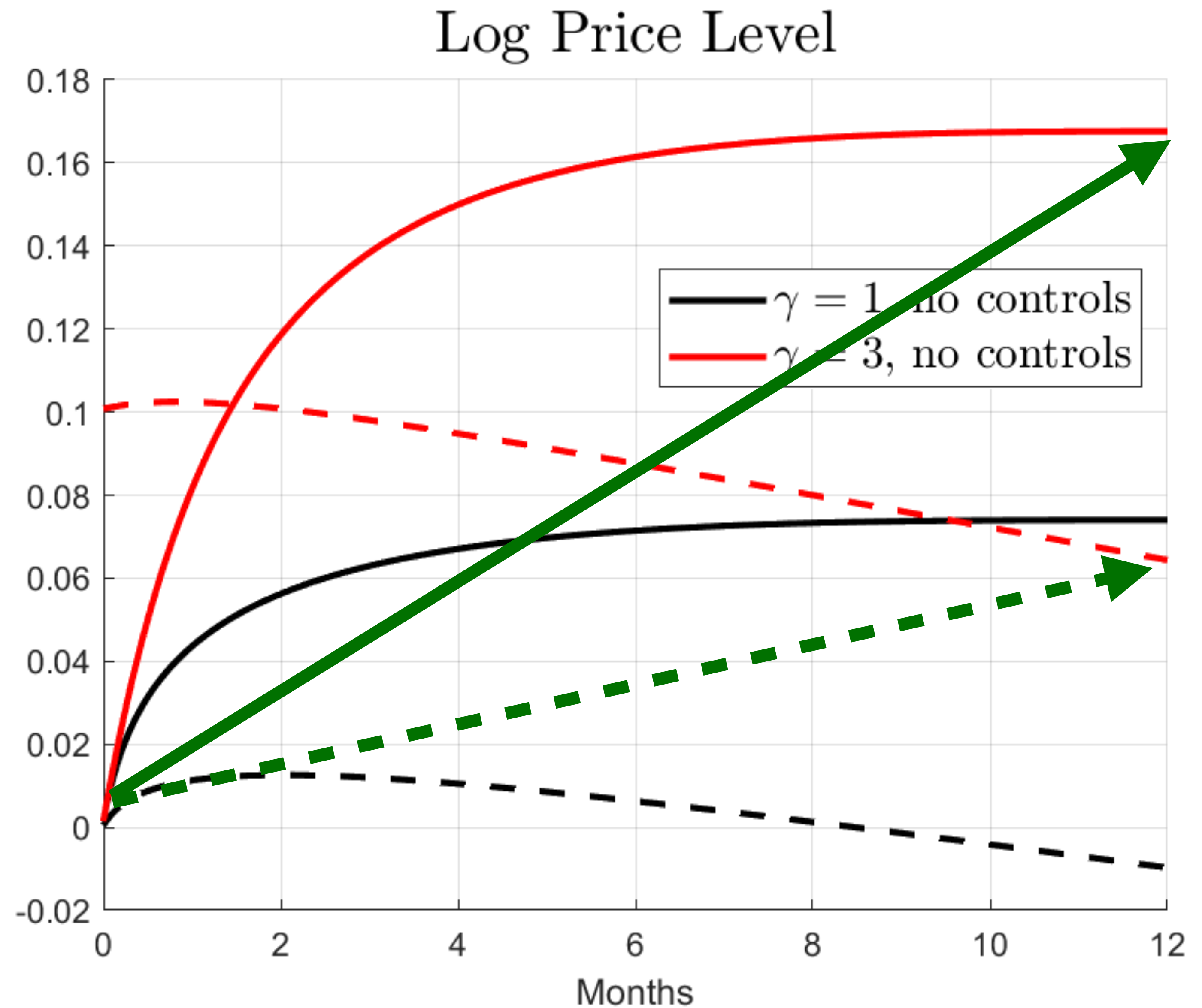
Taxing Money (m,n) Uniformly

JUMP IN PRICE
UP OR DOWN
(DEPRECIATION OR
APPRECIATION)



Taxing Money (m,n) Uniformly

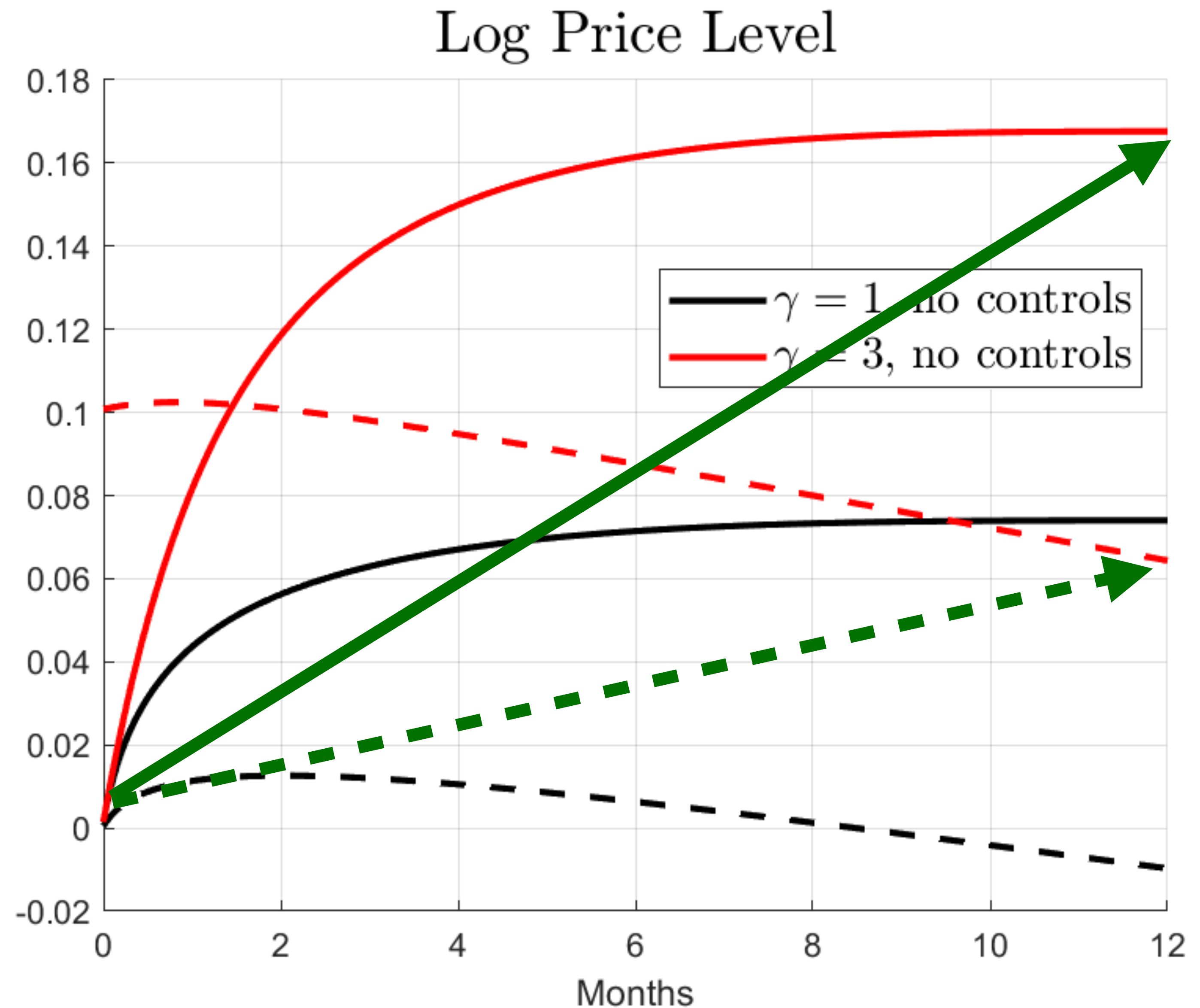
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Taxing Money (m,n) Uniformly

JUMP IN PRICE
UP OR DOWN
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APPRECIATION)

LOWER AVERAGE
INFLATION $\rightarrow P_T$



Intuition: Static

$$\pi m(\pi)$$

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$$\pi m(\pi, \tau_n) + \tau_n n(\pi, \tau_n)$$

Intuition: Static

$$\pi m(\pi)$$



$$\pi m(\pi, \tau_n) + \tau_n n(\pi, \tau_n)$$

Extra Revenue

Intuition: Static

$$\pi m(\pi)$$

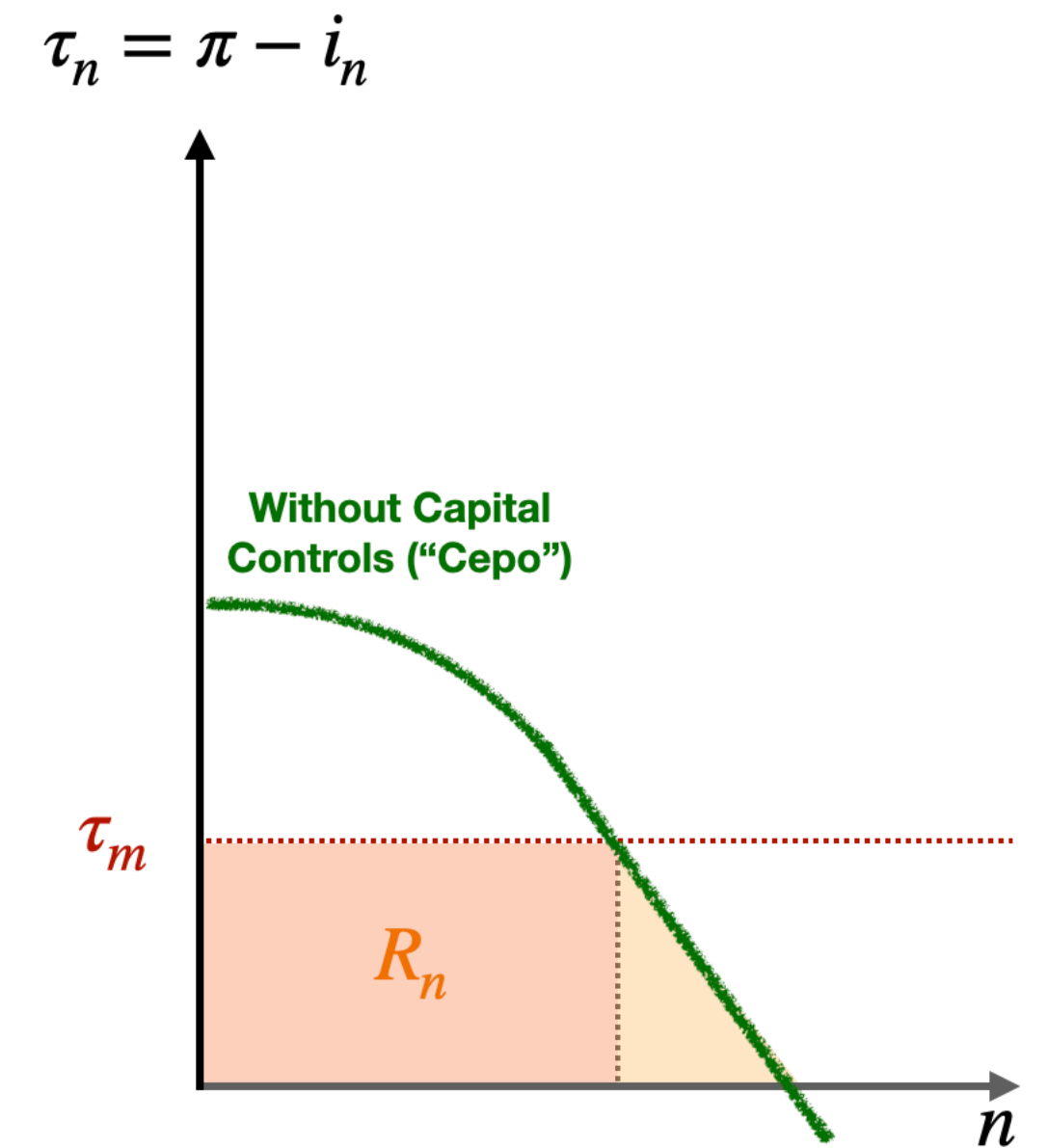
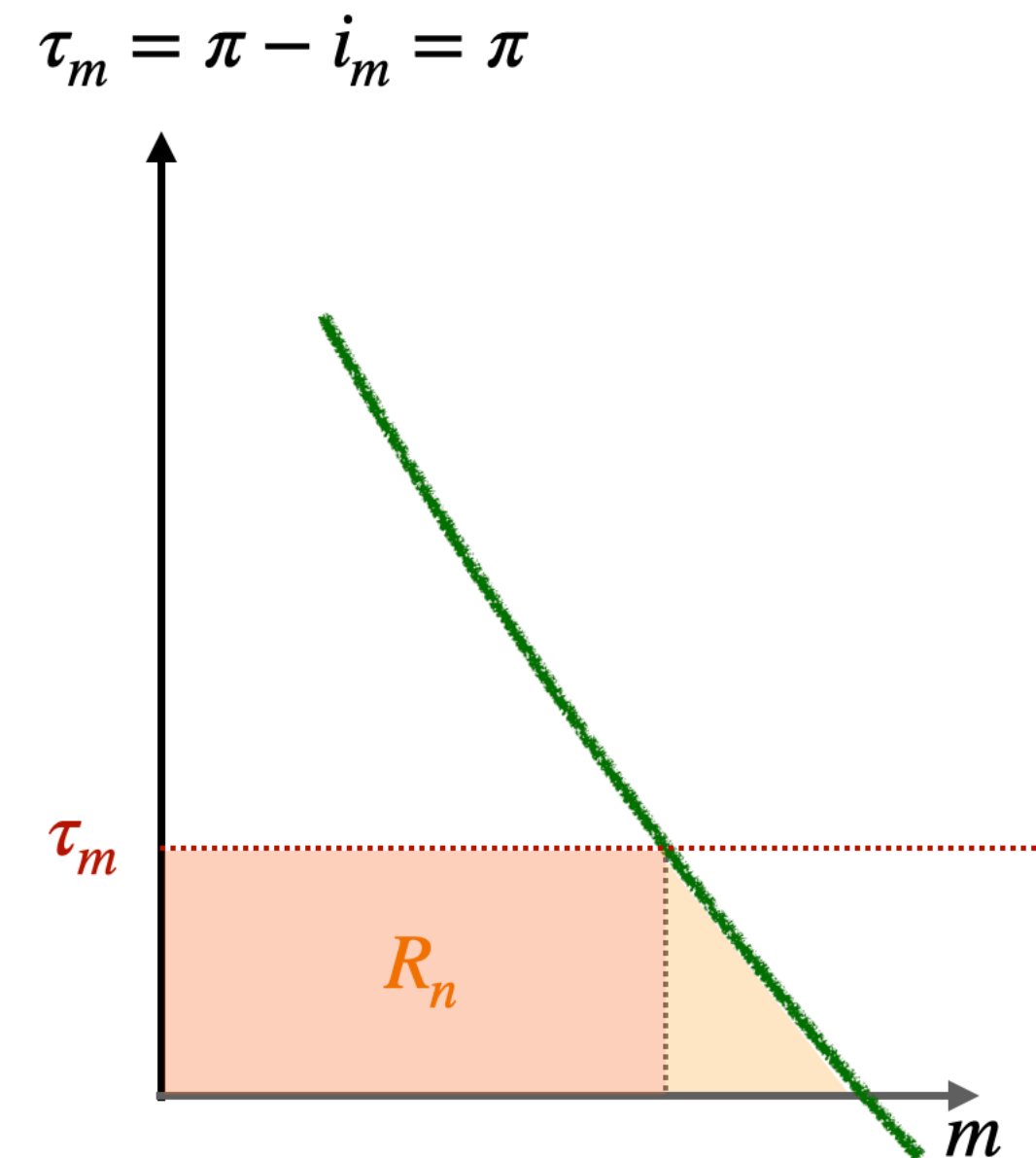


$$\pi m(\pi, \tau_n) + \tau_n n(\pi, \tau_n)$$



Demand Effect

Extra Revenue



Intuition: Static

$$\pi m(\pi)$$

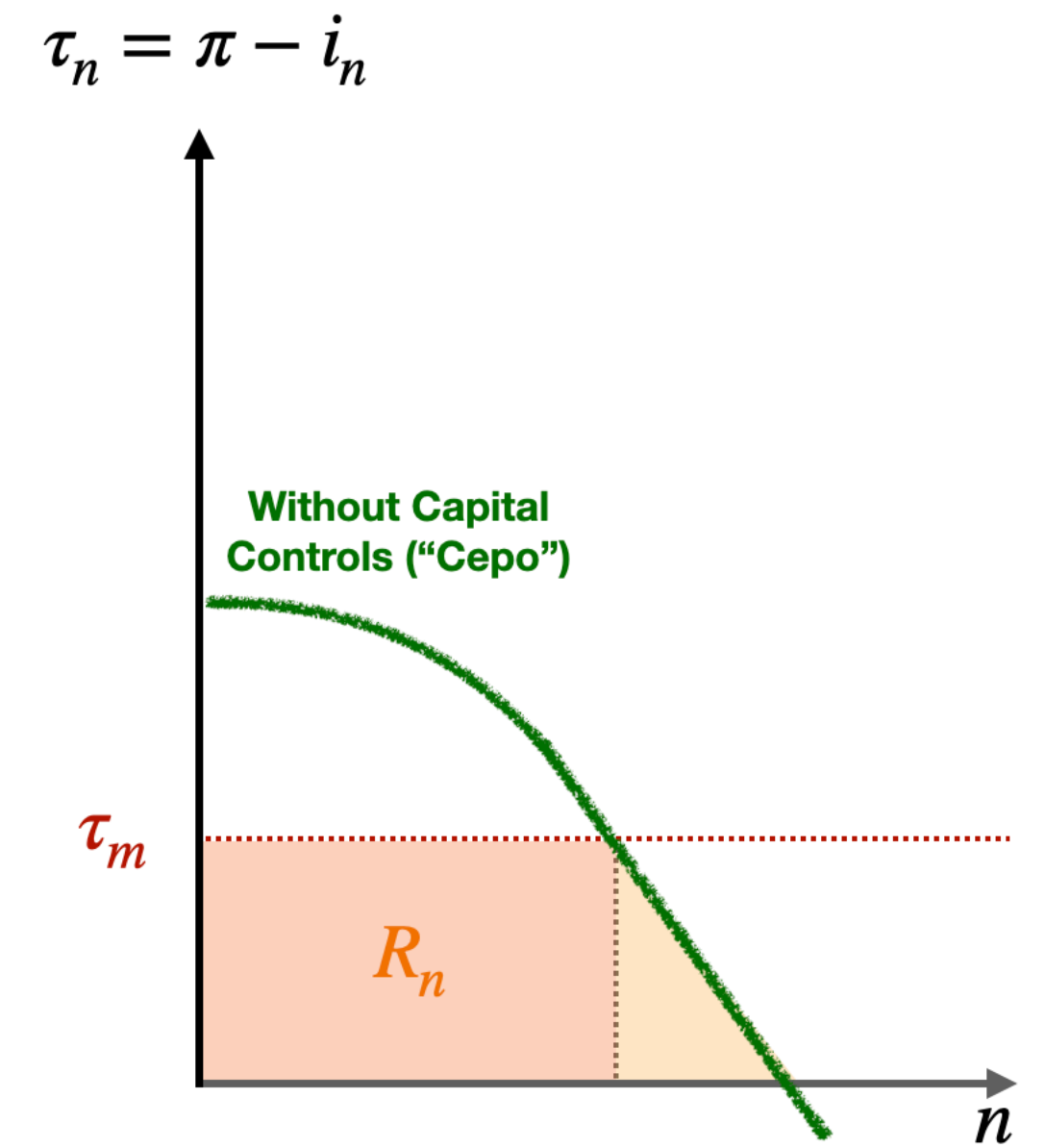
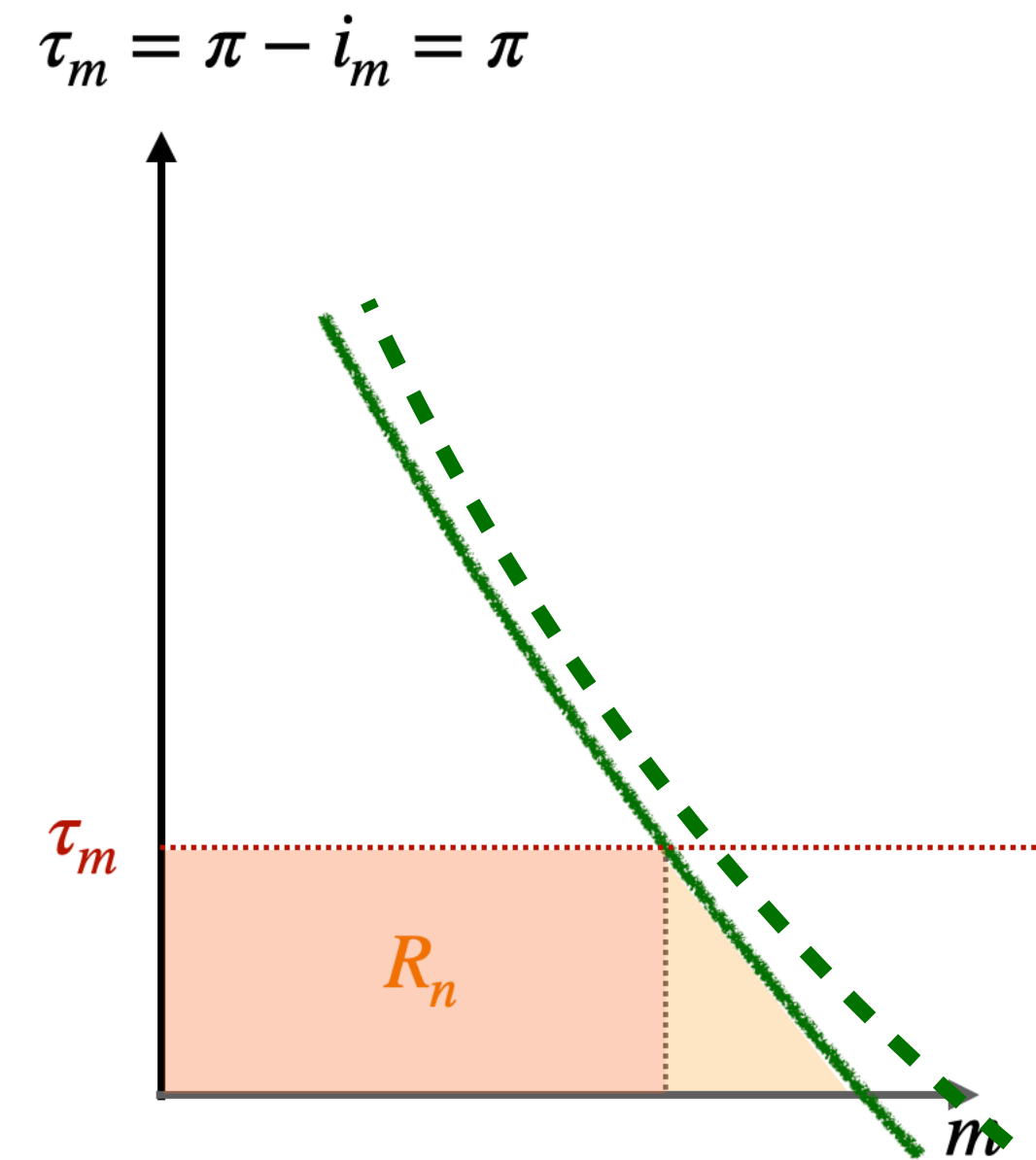


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Demand Effect

Extra Revenue



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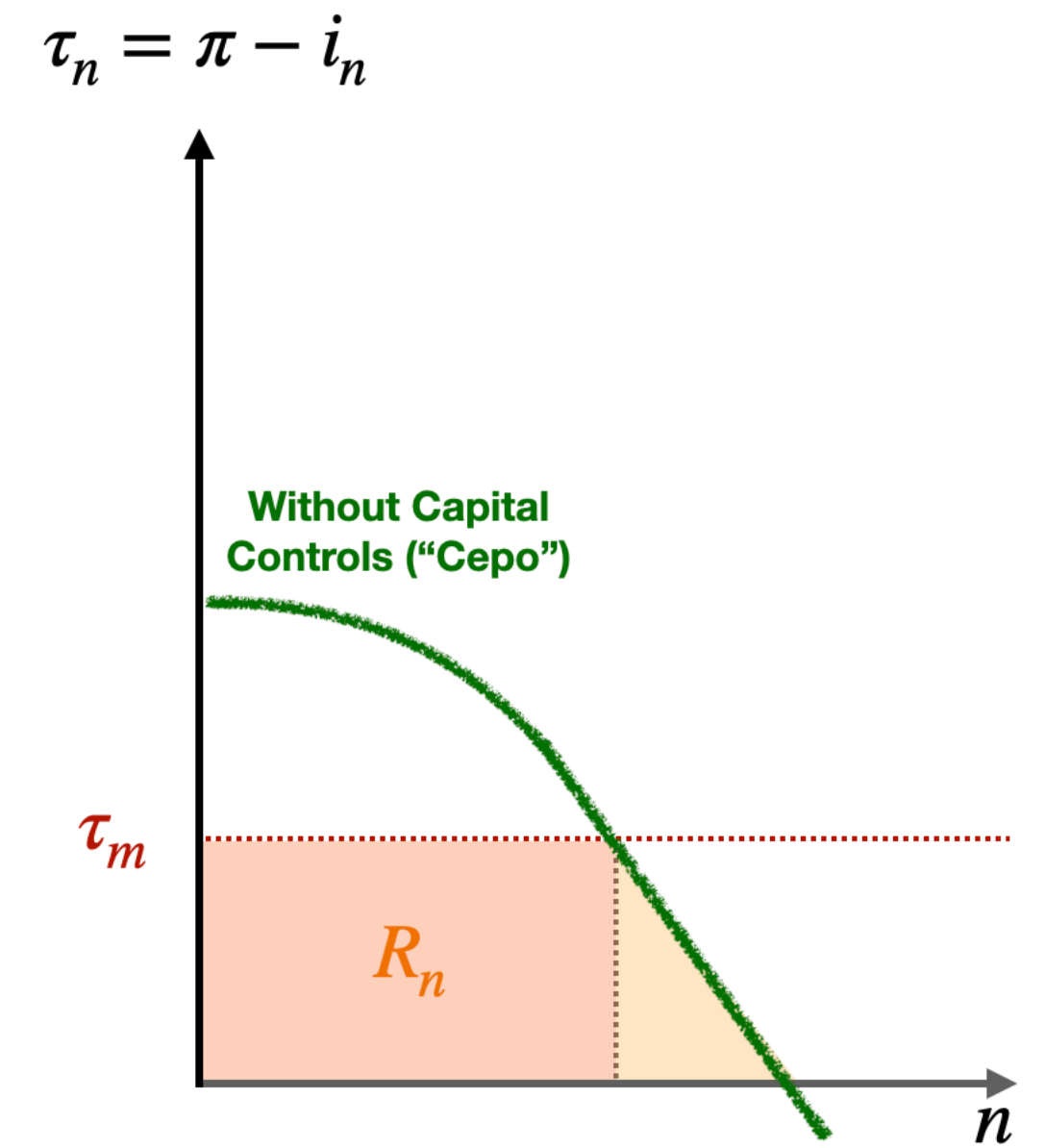
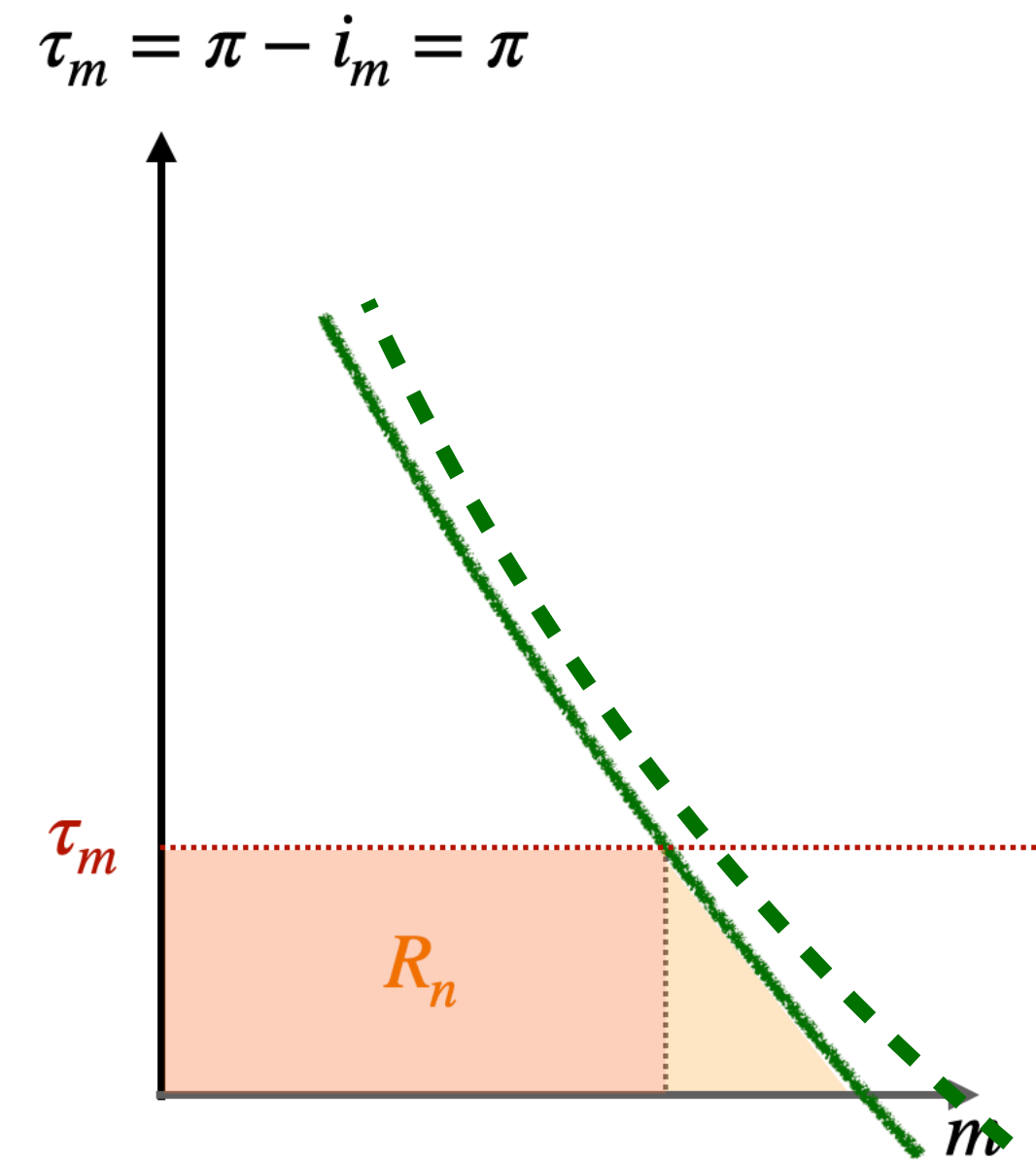
$$\pi m(\pi, \tau_n) + \tau_n n(\pi, \tau_n)$$



Demand Effect

Extra Revenue

$$\uparrow \tau_n \longrightarrow \downarrow \pi$$

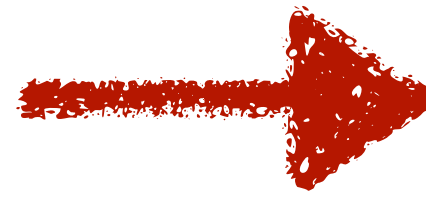


Planning Problem

~~$$V(m, n) = \frac{L(m, n)^{1-\gamma}}{1-\gamma}$$~~

~~L CRS~~

~~$$V(\bar{m}) = \bar{m}$$~~



$$\int_0^\infty e^{-\rho t} \left(u(c_t) + \frac{L_t^{1-\gamma}}{1-\gamma} \right) dt$$

$$\dot{\bar{m}}_t = -R(L_t) + \rho \bar{m} + g_t$$

$$L_t \leq \bar{m}_t$$

$$V(m, n) = \frac{m^{1-\gamma_m}}{1-\gamma_m} + \frac{n^{1-\gamma_n}}{1-\gamma_n}$$

$$\gamma_n > \gamma_m$$

n more inelastic

Planning Problem

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n more inelastic



$$0 < i_n^* < \pi$$

Model 2: Optimal Capital Controls

Model 2: Capital Controls

■ Model...

- representative agent
- single consumption good, endowment, flexible nominal price of good P
- small open economy: private agents save or borrow at world interest rate

■ Government: Cagan scenario...

- financial autarky: no bonds
- issues: M and N (~~money/liabilities~~)
- ~~sets interest rate on N~~
- **regulates or taxes capital outflows; no direct revenue**

Planning Problem

$$\max_{\{c_t, m_t, r_t\}} \int_0^{\infty} e^{-\rho t} \left(\frac{c_t^{1-\sigma}}{1-\sigma} + \frac{m_t^{1-\gamma}}{1-\gamma} \right) dt$$

$$\int e^{-\rho t} (c_t - y_t) = a_0^*$$

Planning Problem

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$$\int e^{-\rho t} (c_t - y_t) = a_0^*$$

$$m = L(c, \tau)$$

Planning Problem

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$$\tau = \tau^*(m, c)$$

Planning Problem

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$$\tau = \tau^*(m, c)$$

$$\dot{m}_t = r_t m_t - \tau^*(m_t, c_t) m_t + g_t$$

Planning Problem

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$$r_t = \rho + \frac{1}{\sigma} \frac{\dot{c}_t}{c_t}$$

Planning Problem

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NOTE: NO DIRECT
TAX REVENUE

Planning Problem

RESULT.

$$r_t^* \neq \rho$$

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$$r_t = \bar{r} = (1 - \tau)\rho$$

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RESULT. CONSTANT TAX > 0

$$r_t = \bar{r} \rightarrow \bar{r}^* < \rho$$

$$r_t = \rho + \frac{1}{\sigma} \frac{\dot{c}_t}{c_t}$$

$$r_t = \bar{r} = (1 - \tau)\rho$$

NOTE: NO DIRECT
TAX REVENUE

Intuition: Static

$$\pi m(\pi)$$



$$\pi m(\pi, r_n)$$

Intuition: Static

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$$\pi m(\pi, r_n)$$



Demand Effect

Intuition: Static

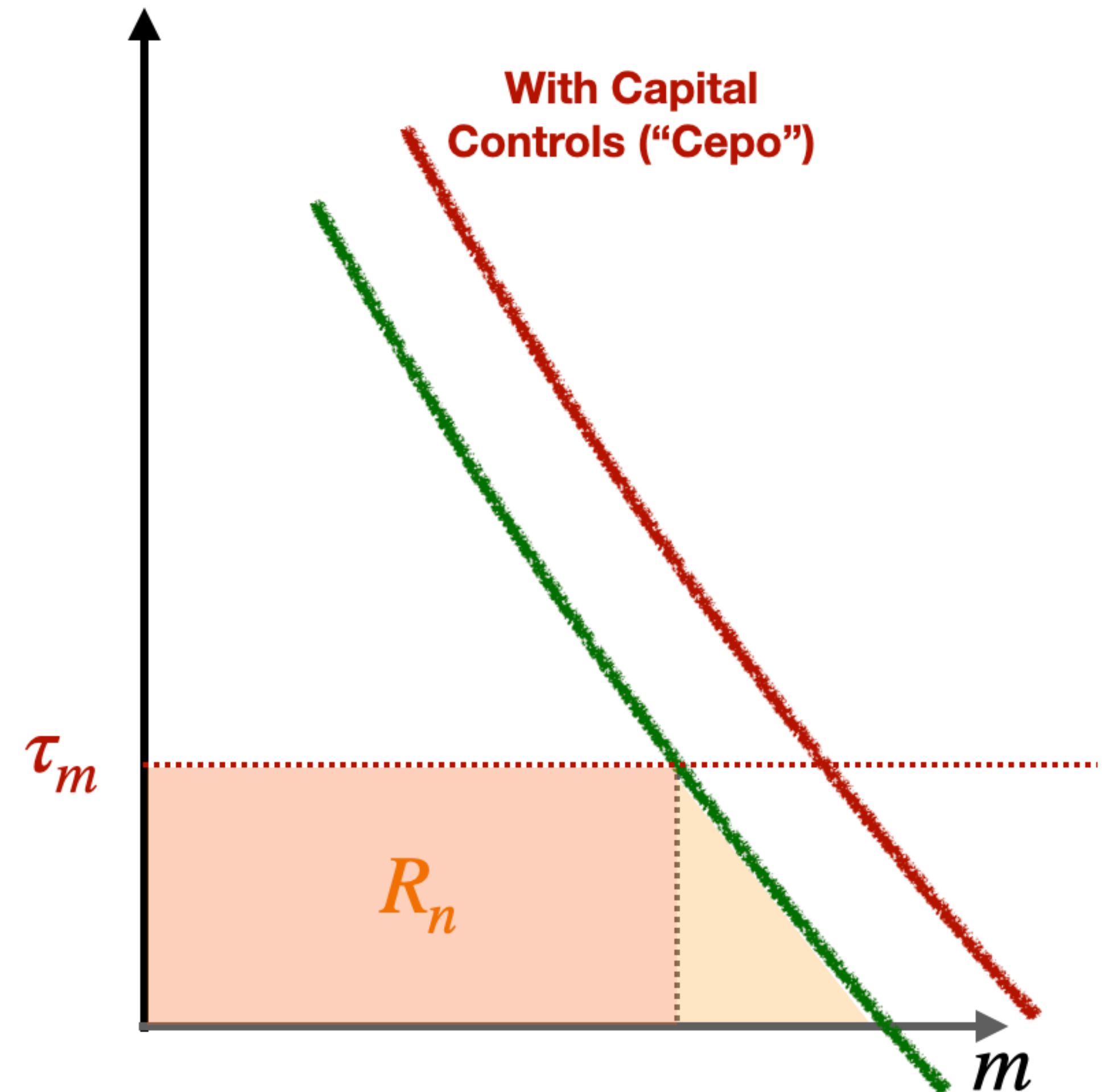
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$$\pi m(\pi, r_n)$$



Demand Effect



Intuition: Static

$$\pi m(\pi)$$



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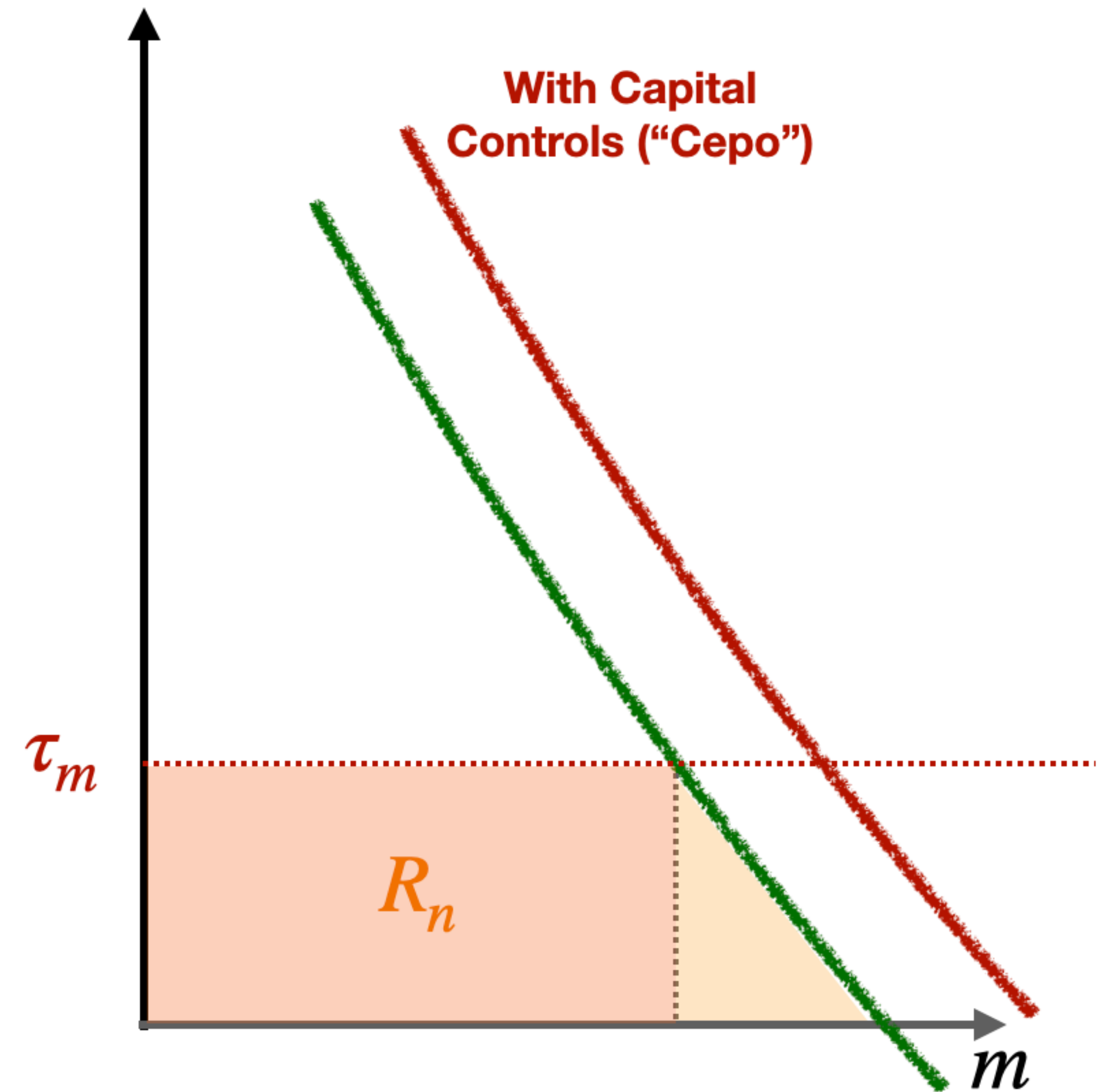


Demand Effect

↓ r

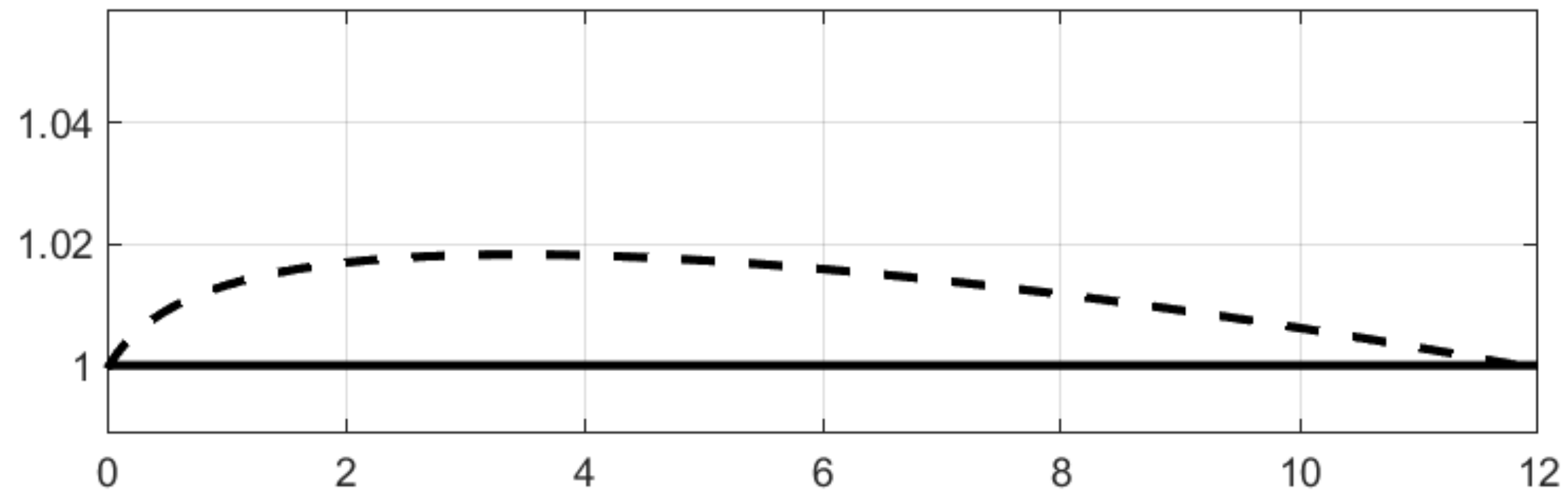


↓ π

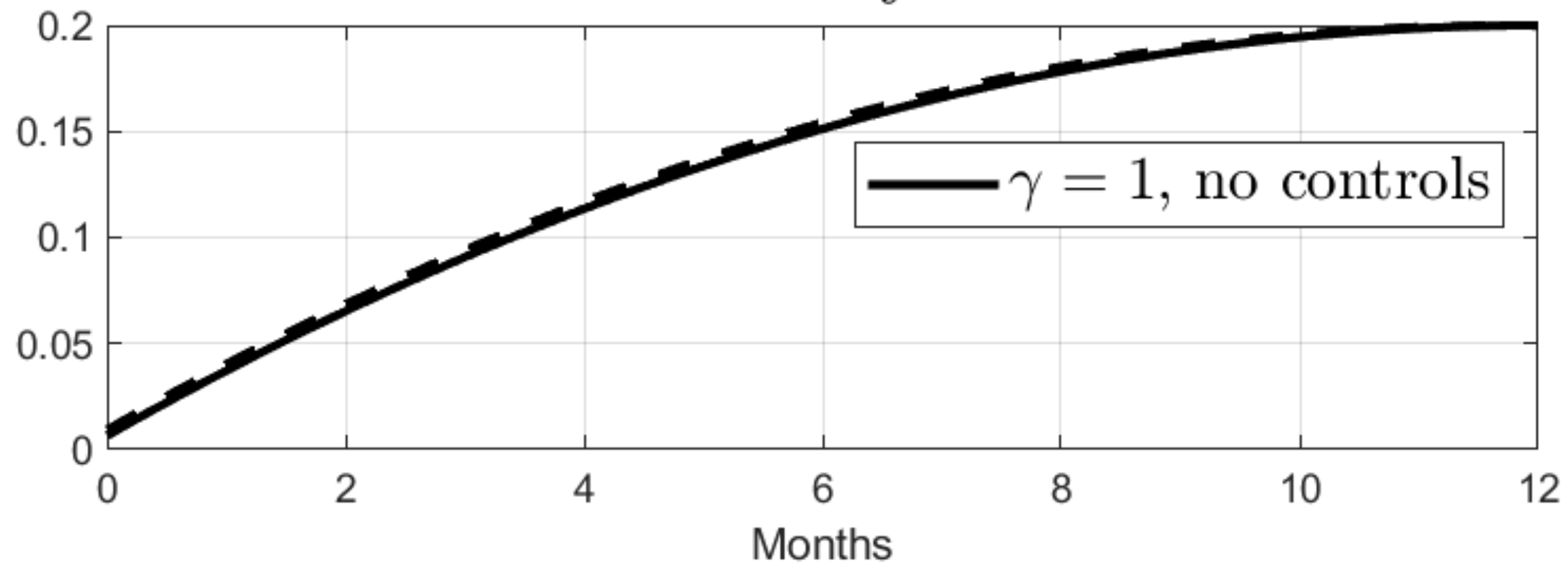


Optimal Non-Constant Capital Controls

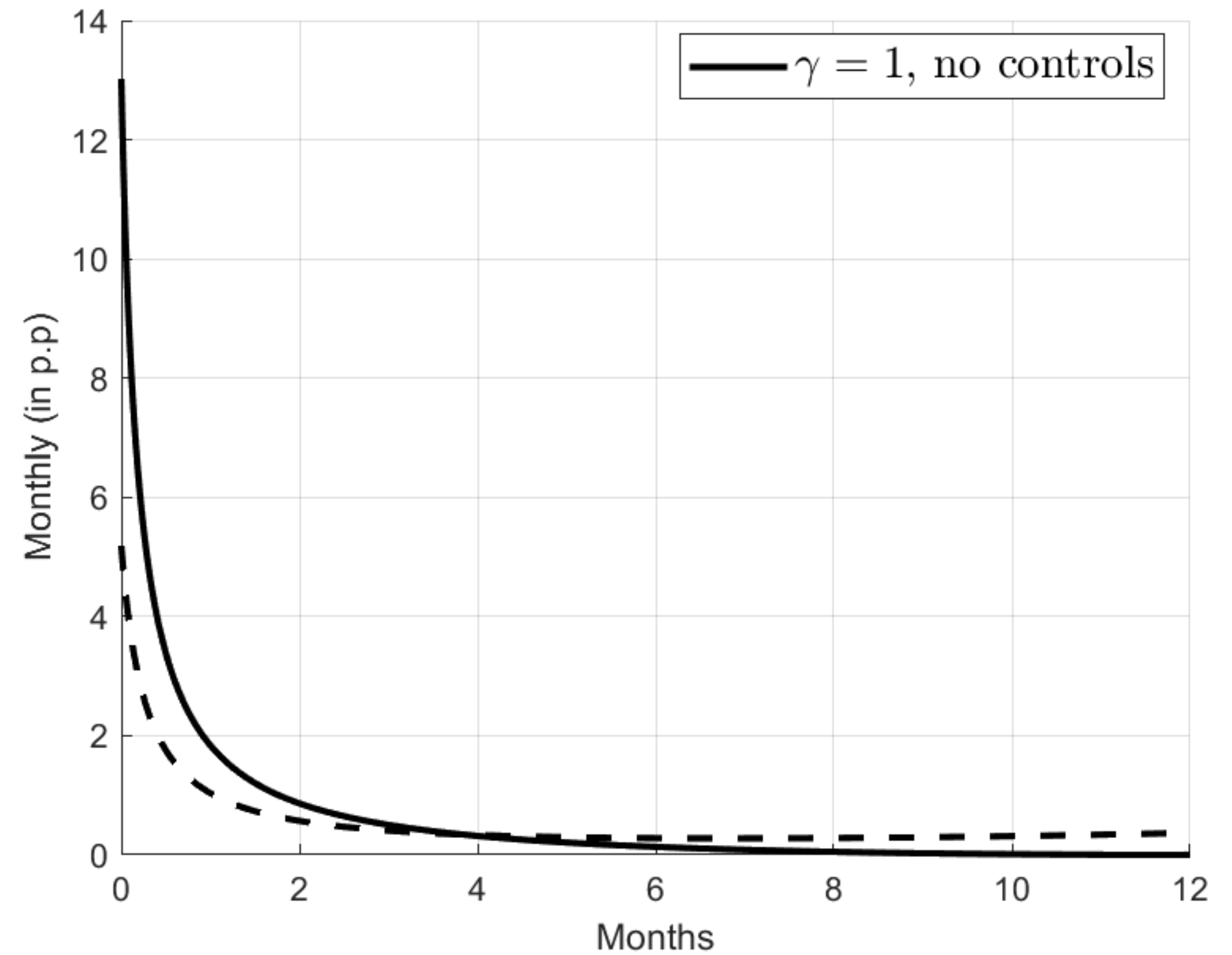
Consumption



Real Money Stock

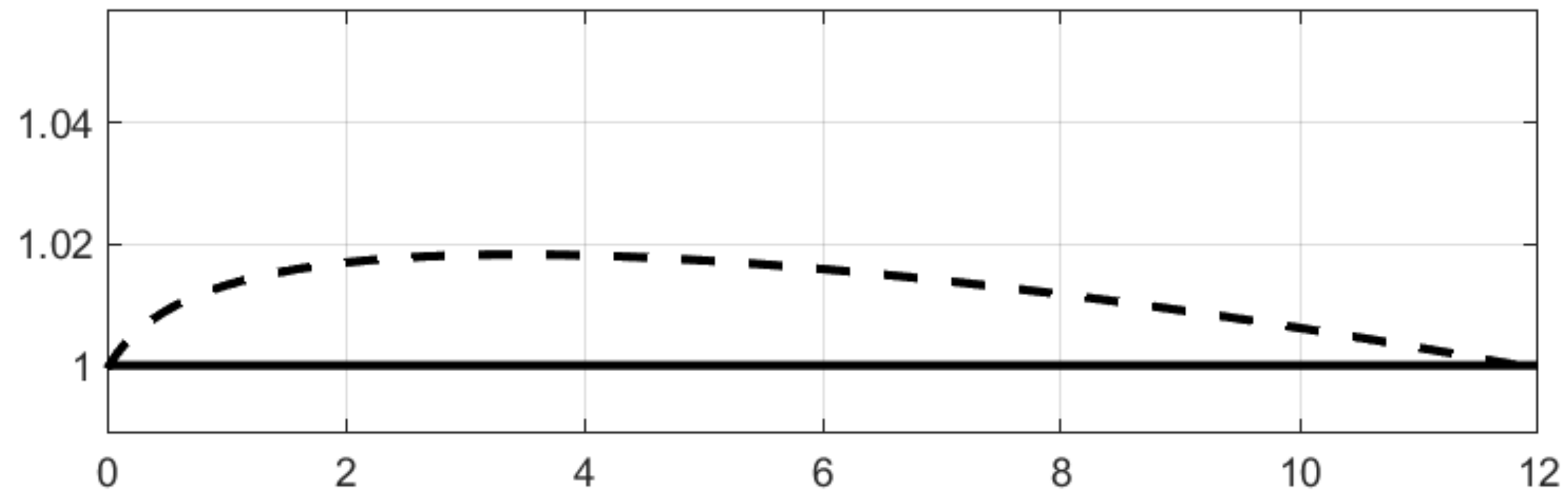


Inflation

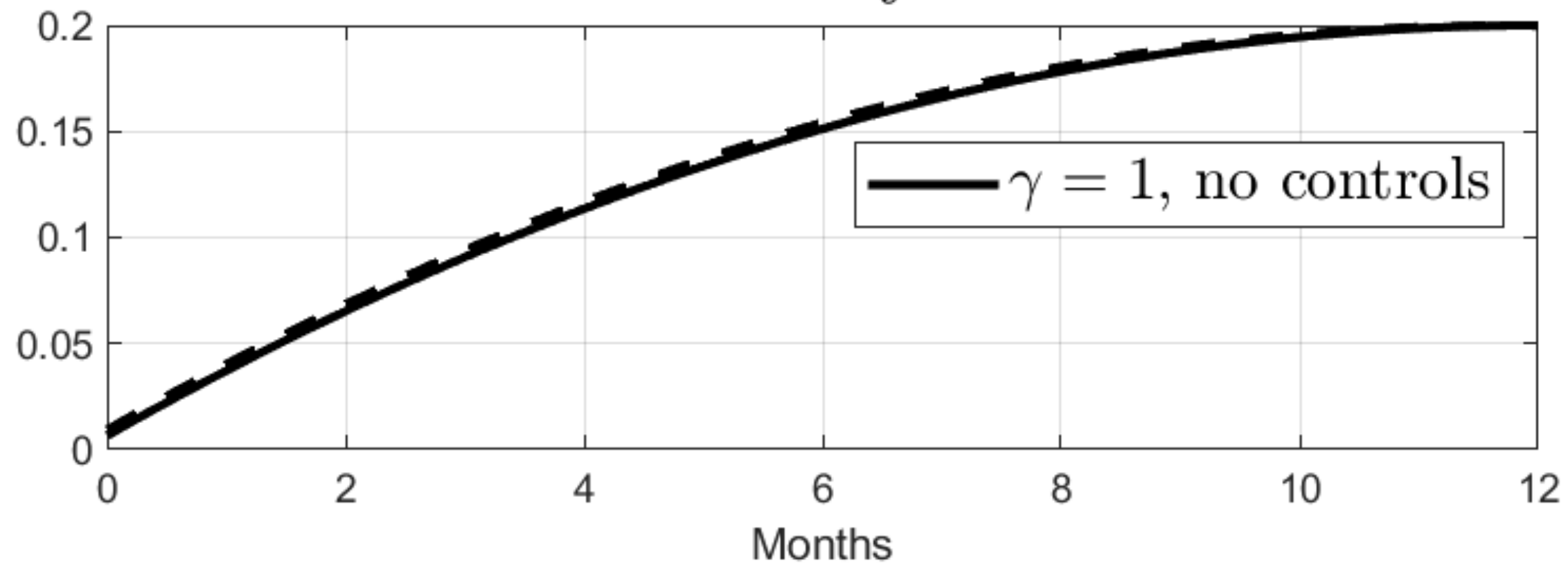


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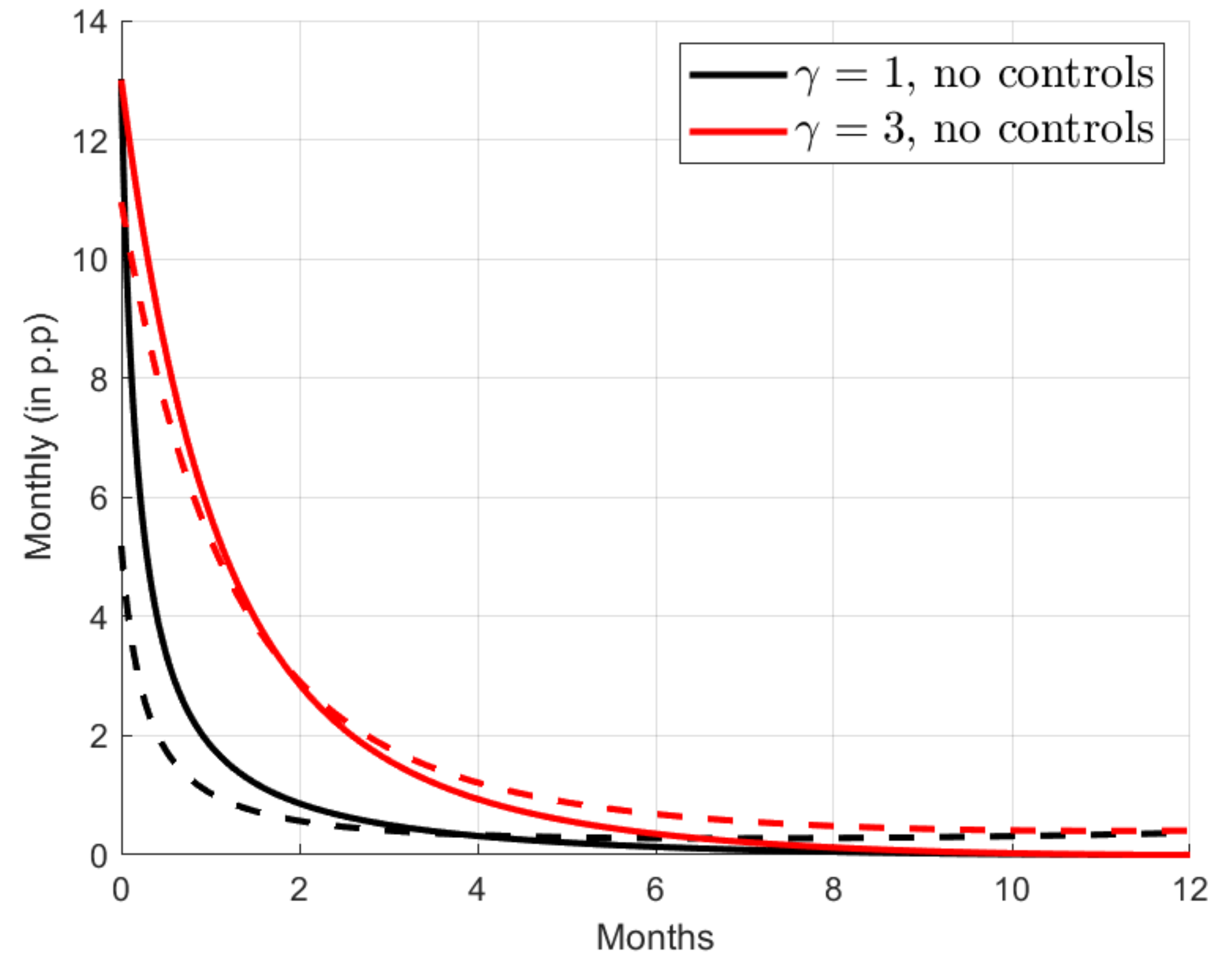
Consumption



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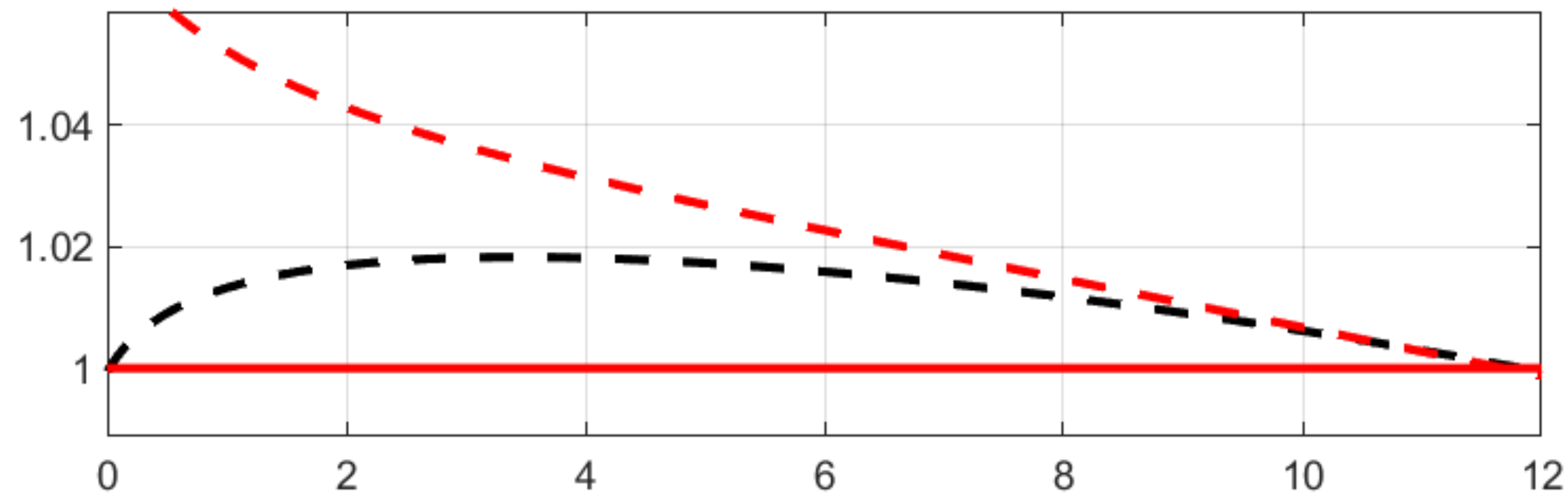


Inflation

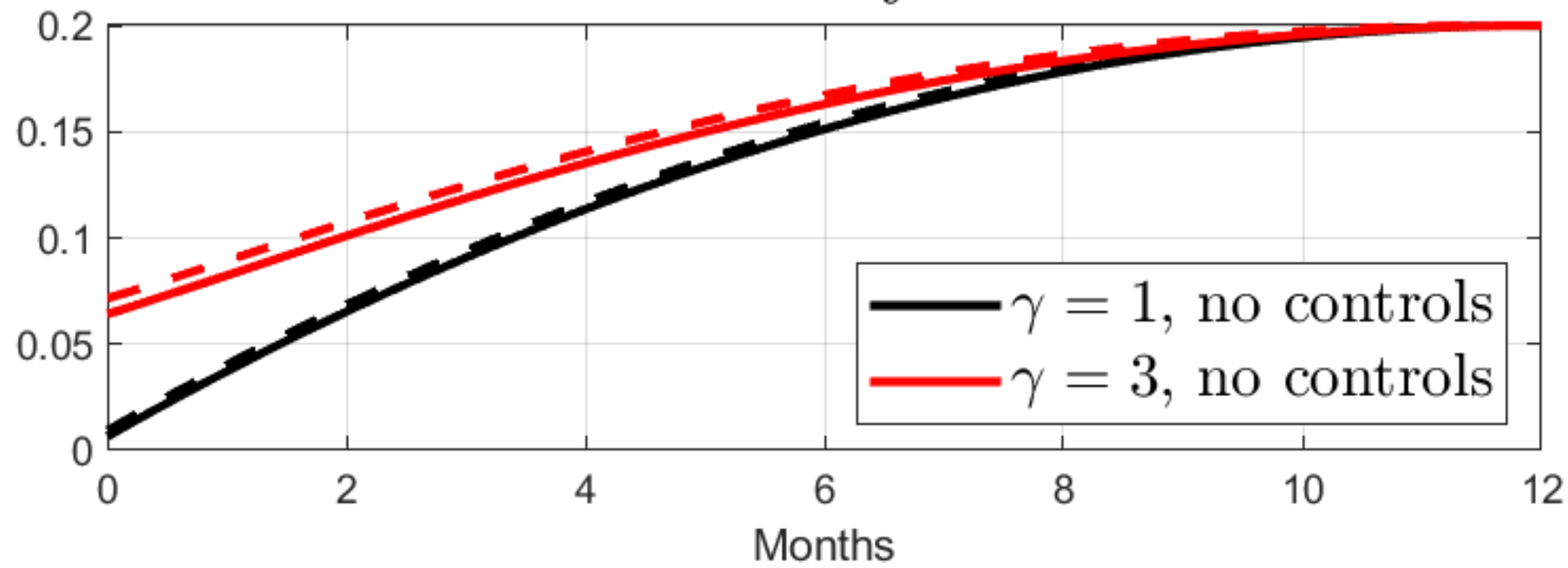


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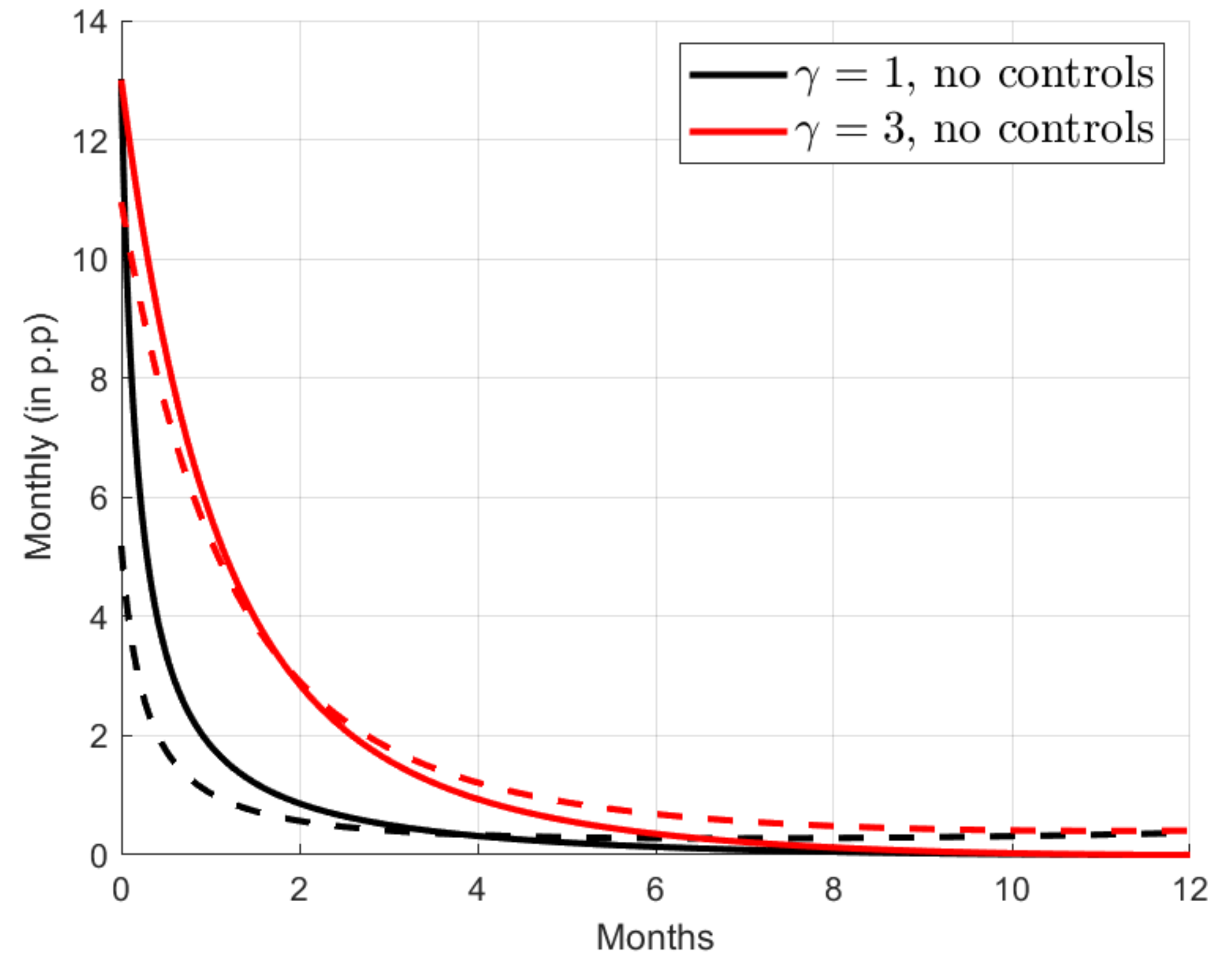
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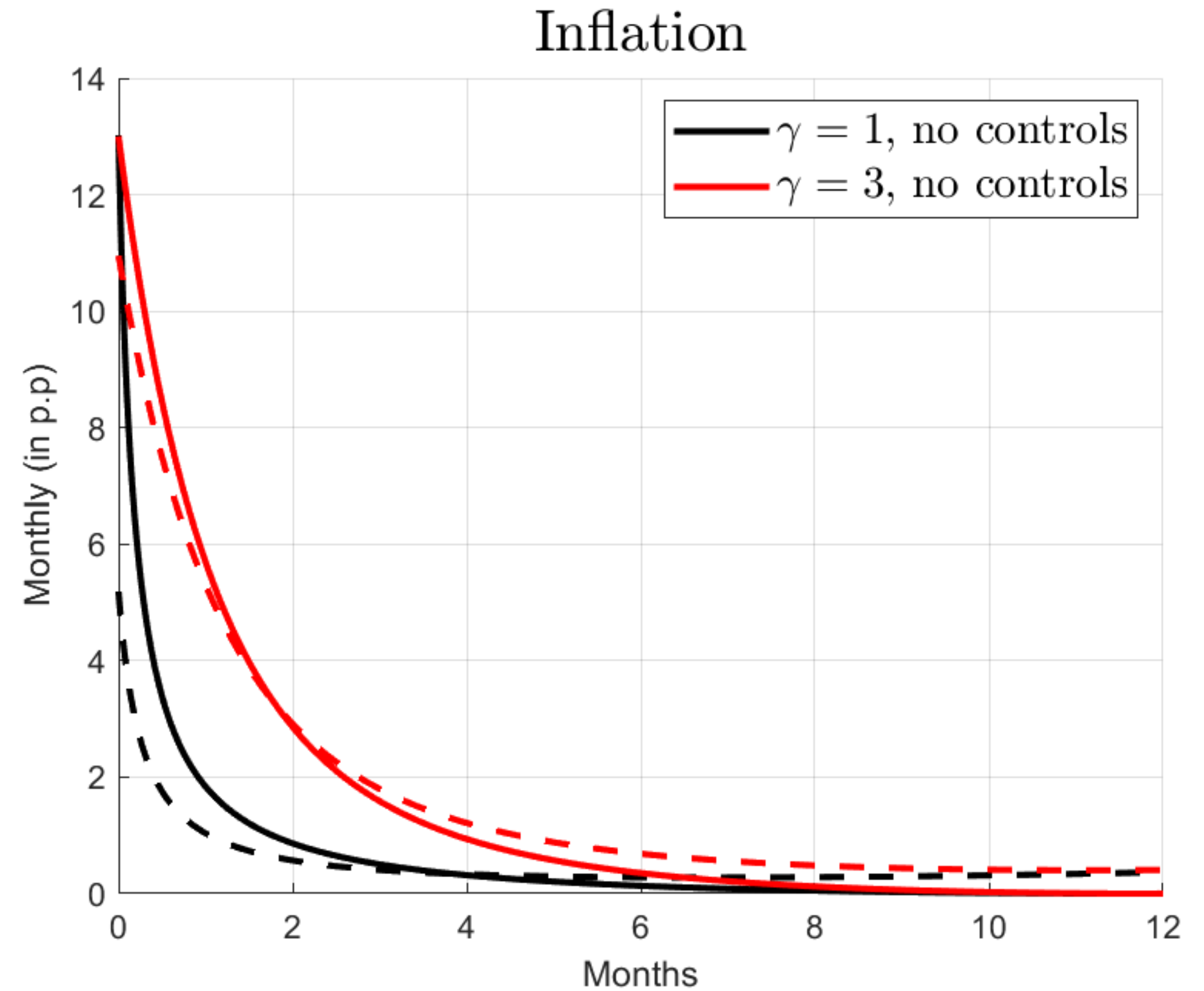
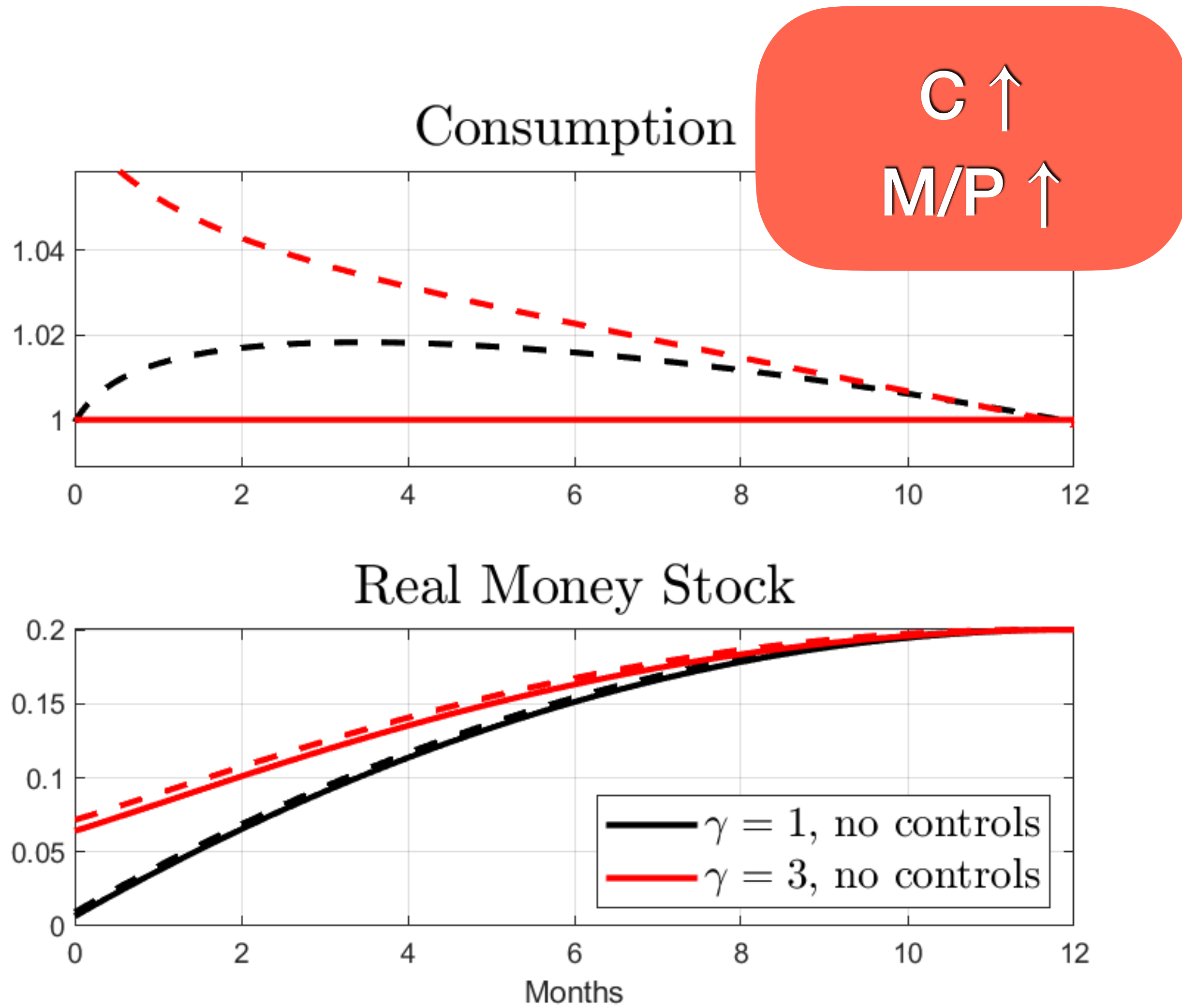
Real Money Stock



Inflation

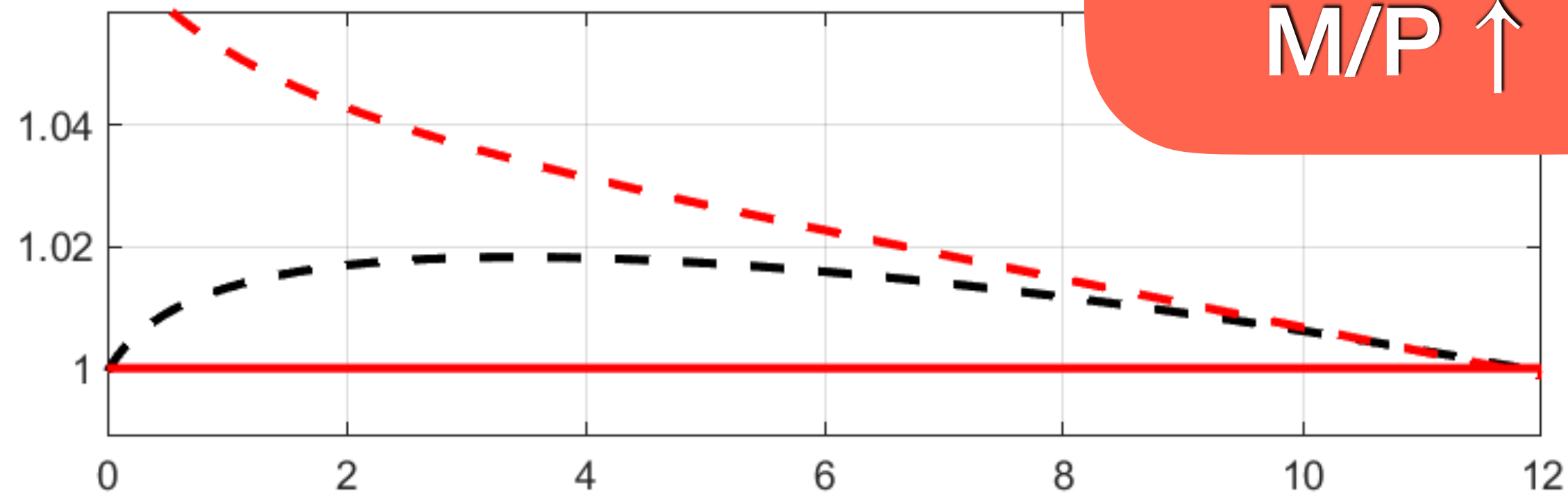


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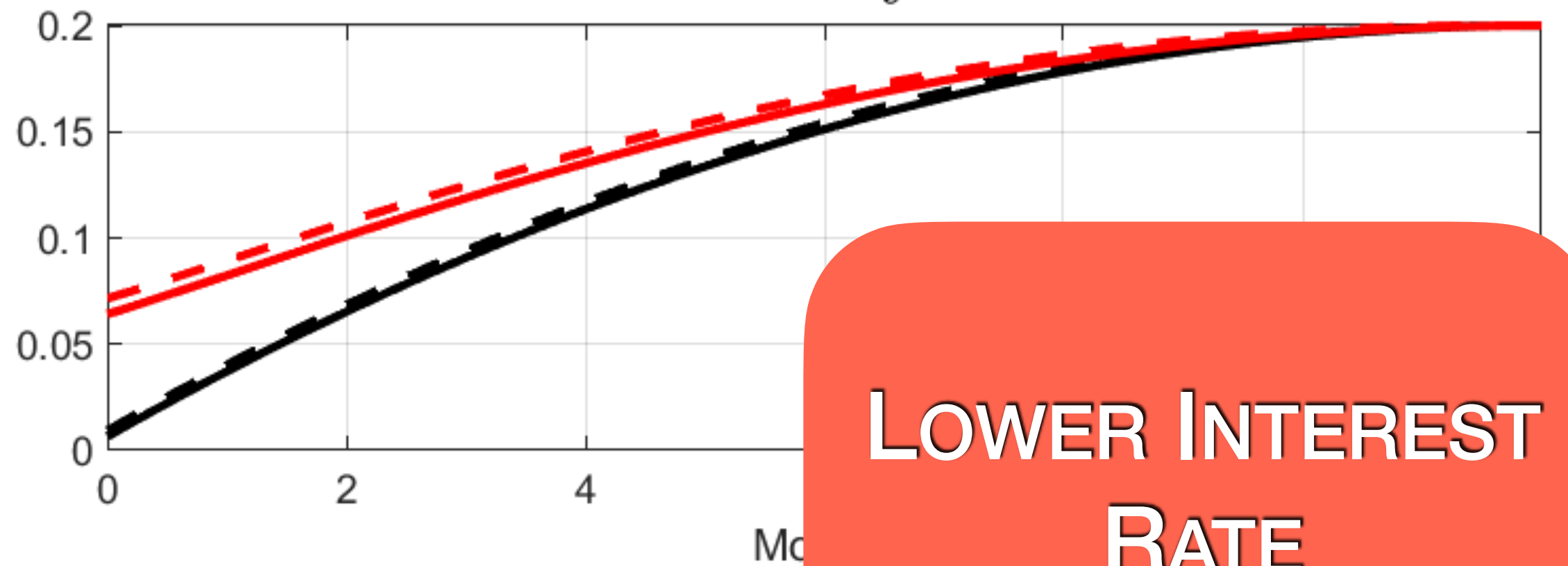
Optimal Non-Constant Capital Controls

Consumption



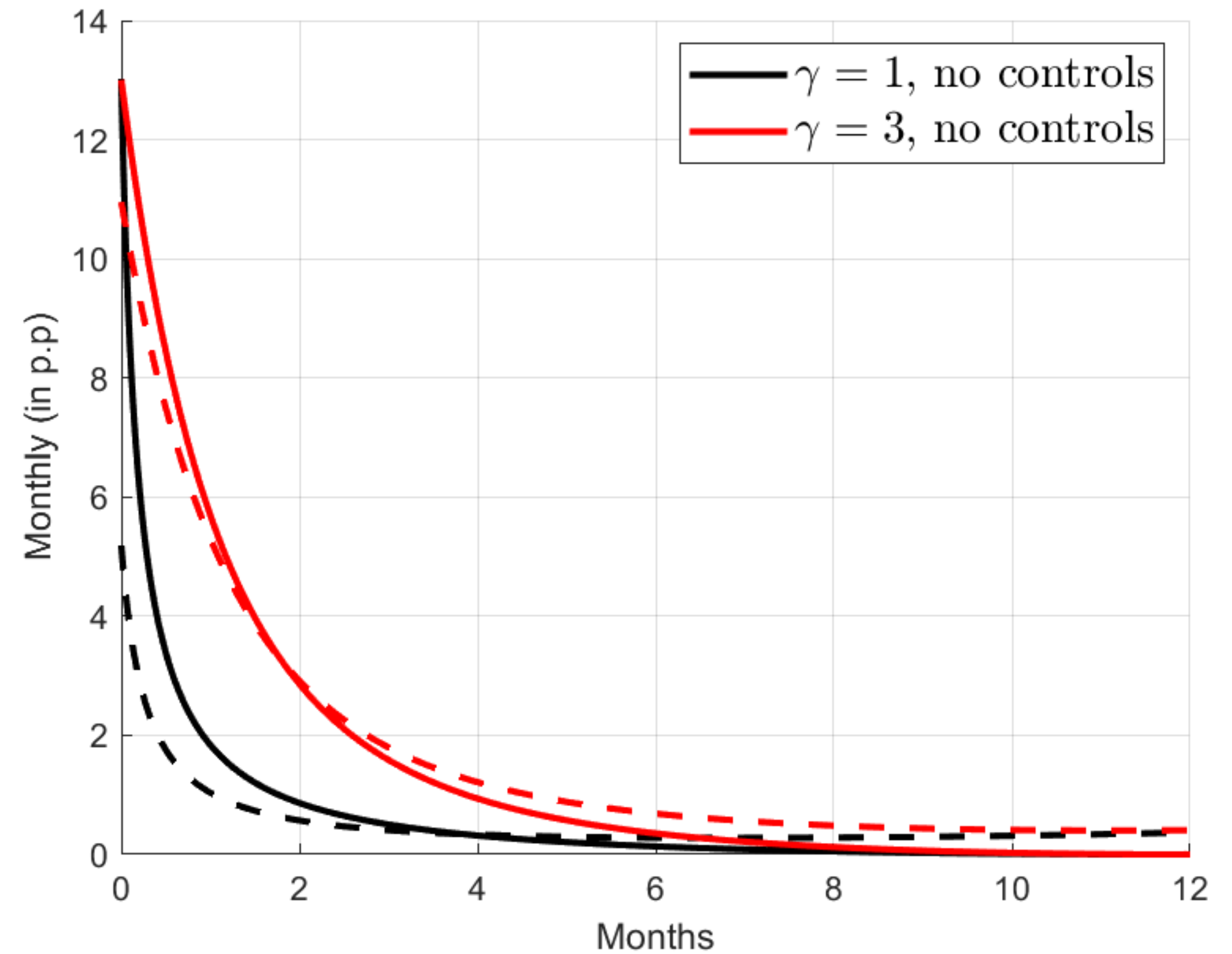
$C \uparrow$
 $M/P \uparrow$

Real Money Stock

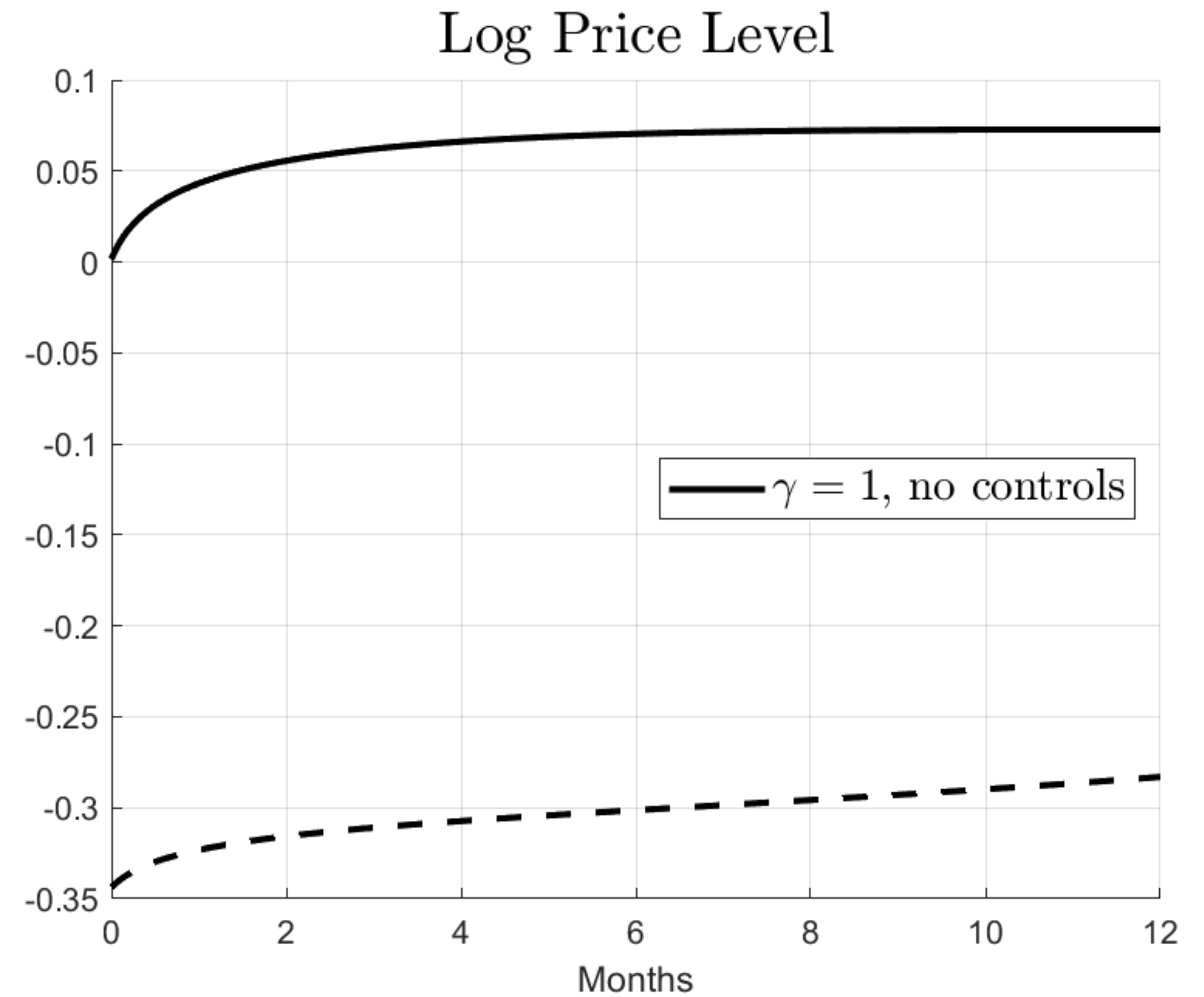


LOWER INTEREST
RATE

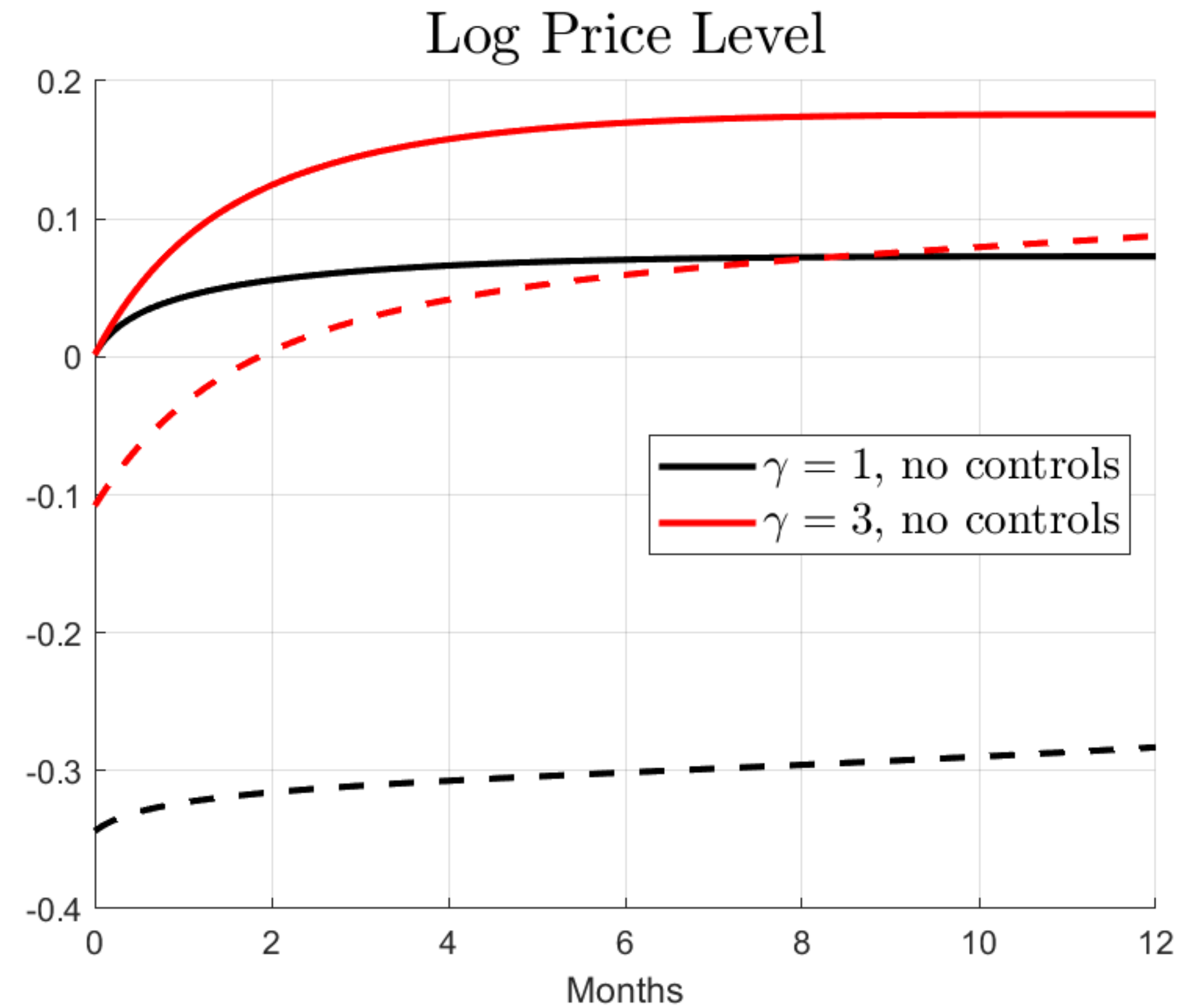
Inflation



Optimal Non-Constant Capital Controls

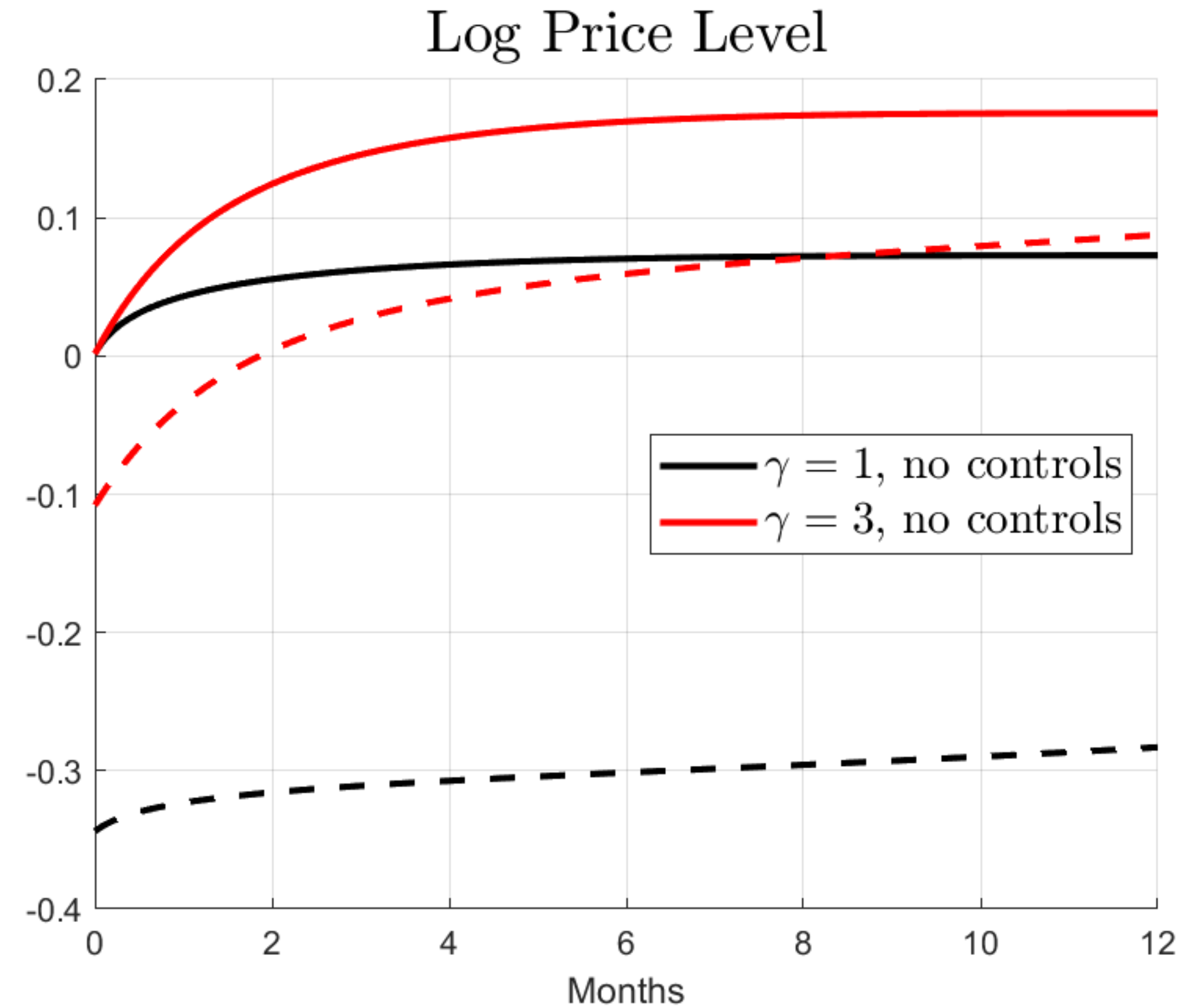


Optimal Non-Constant Capital Controls



Optimal Non-Constant Capital Controls

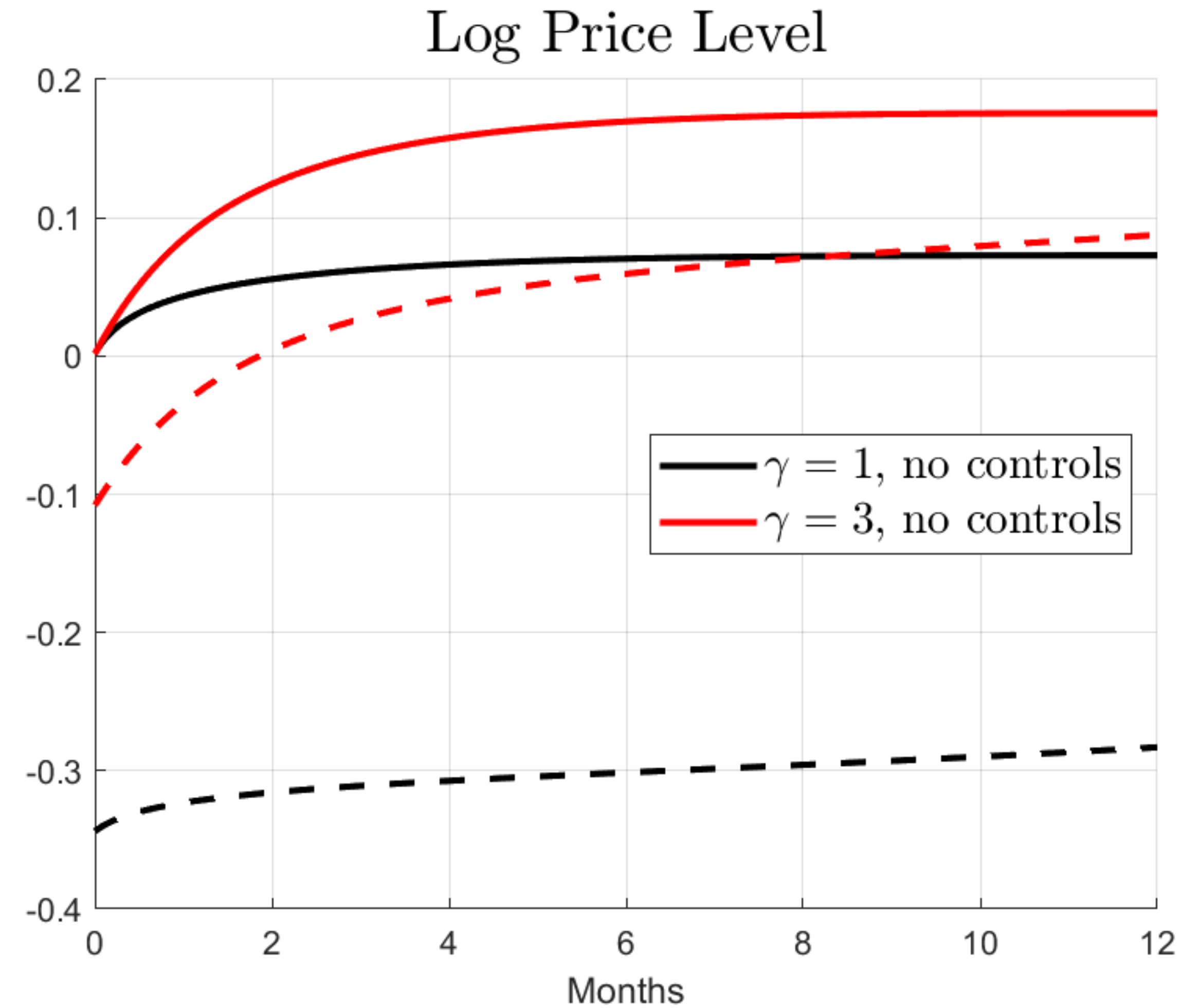
DOWNWARD
JUMP IN PRICE
LEVEL...



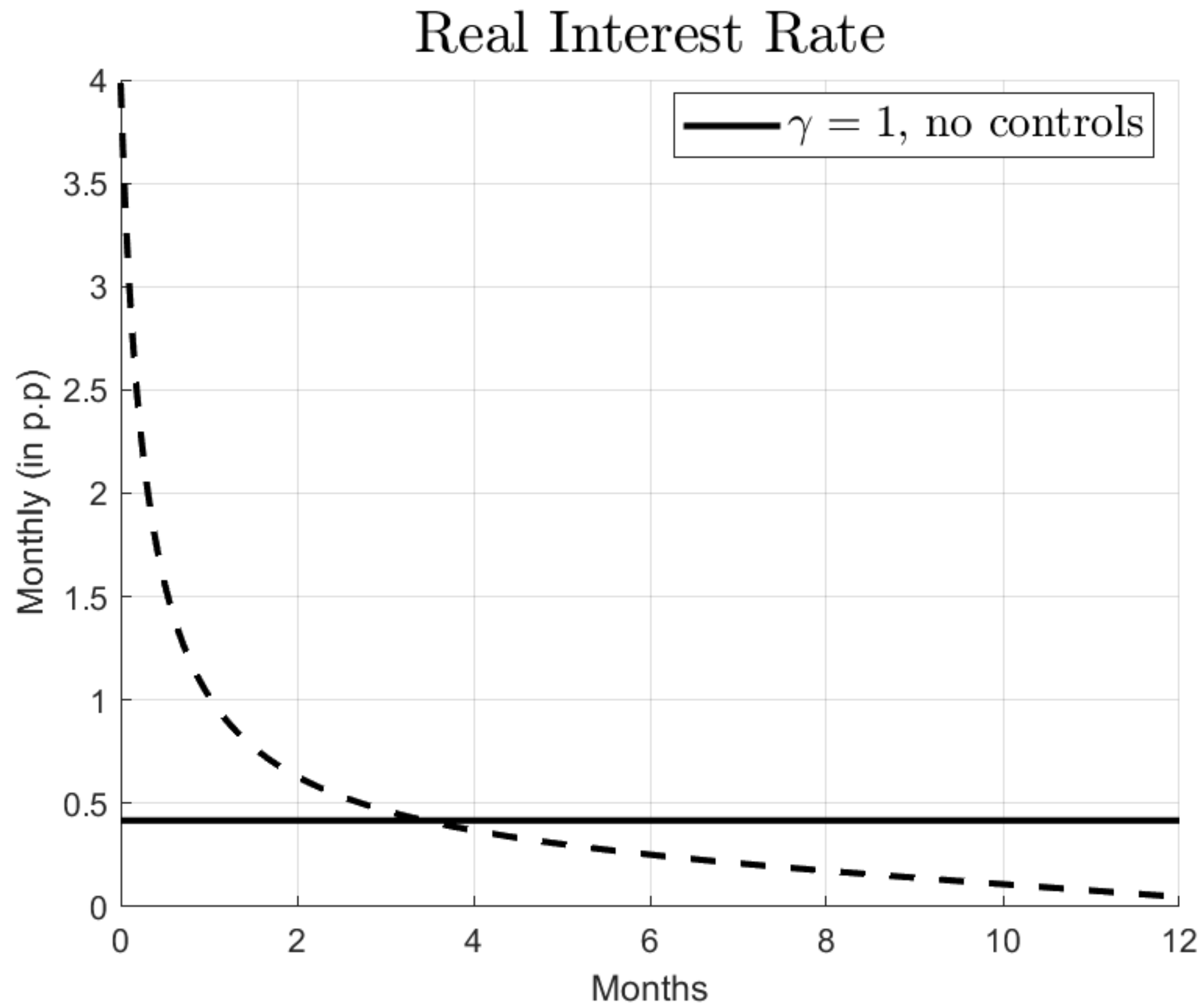
Optimal Non-Constant Capital Controls

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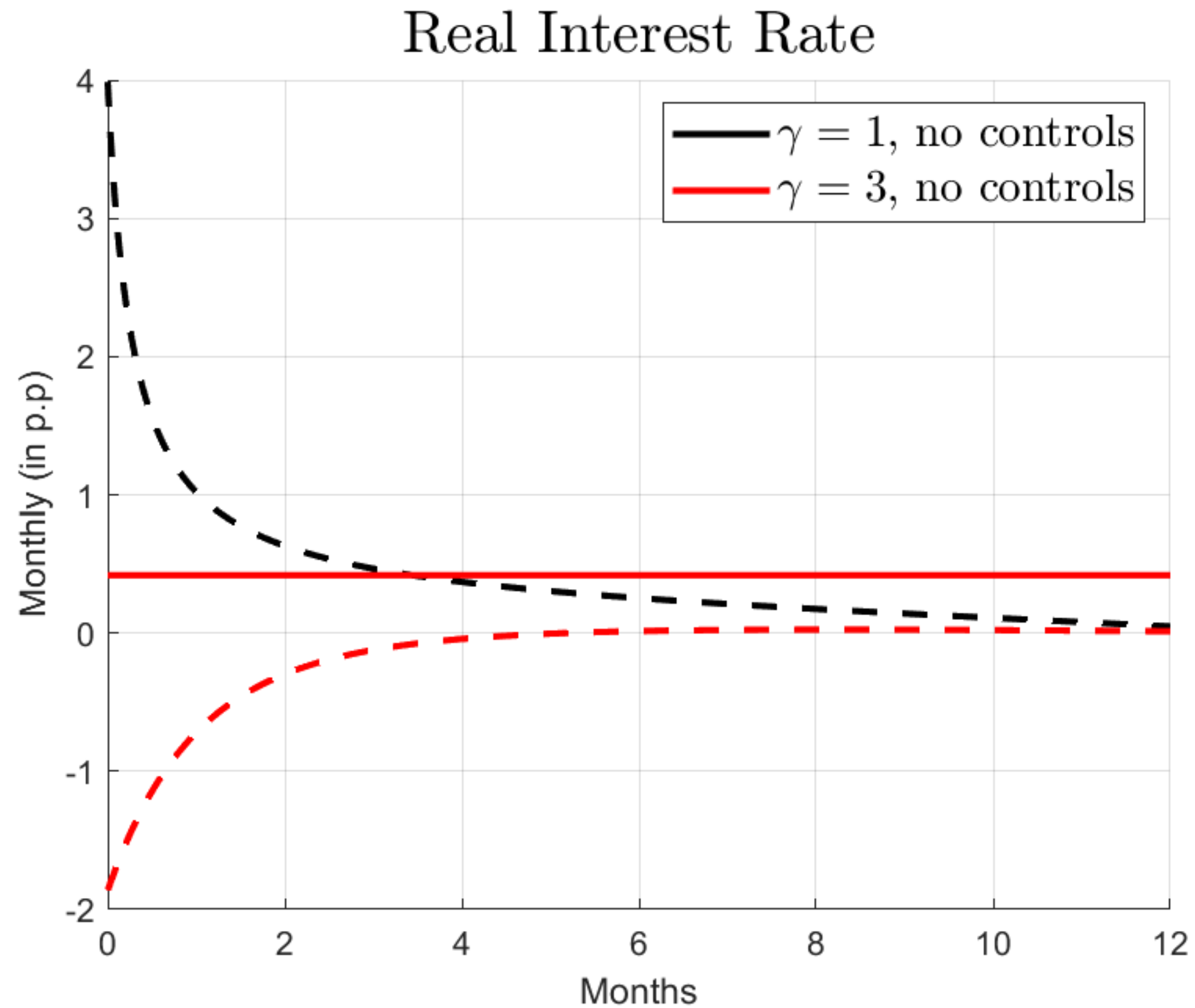
...APPRECIATION



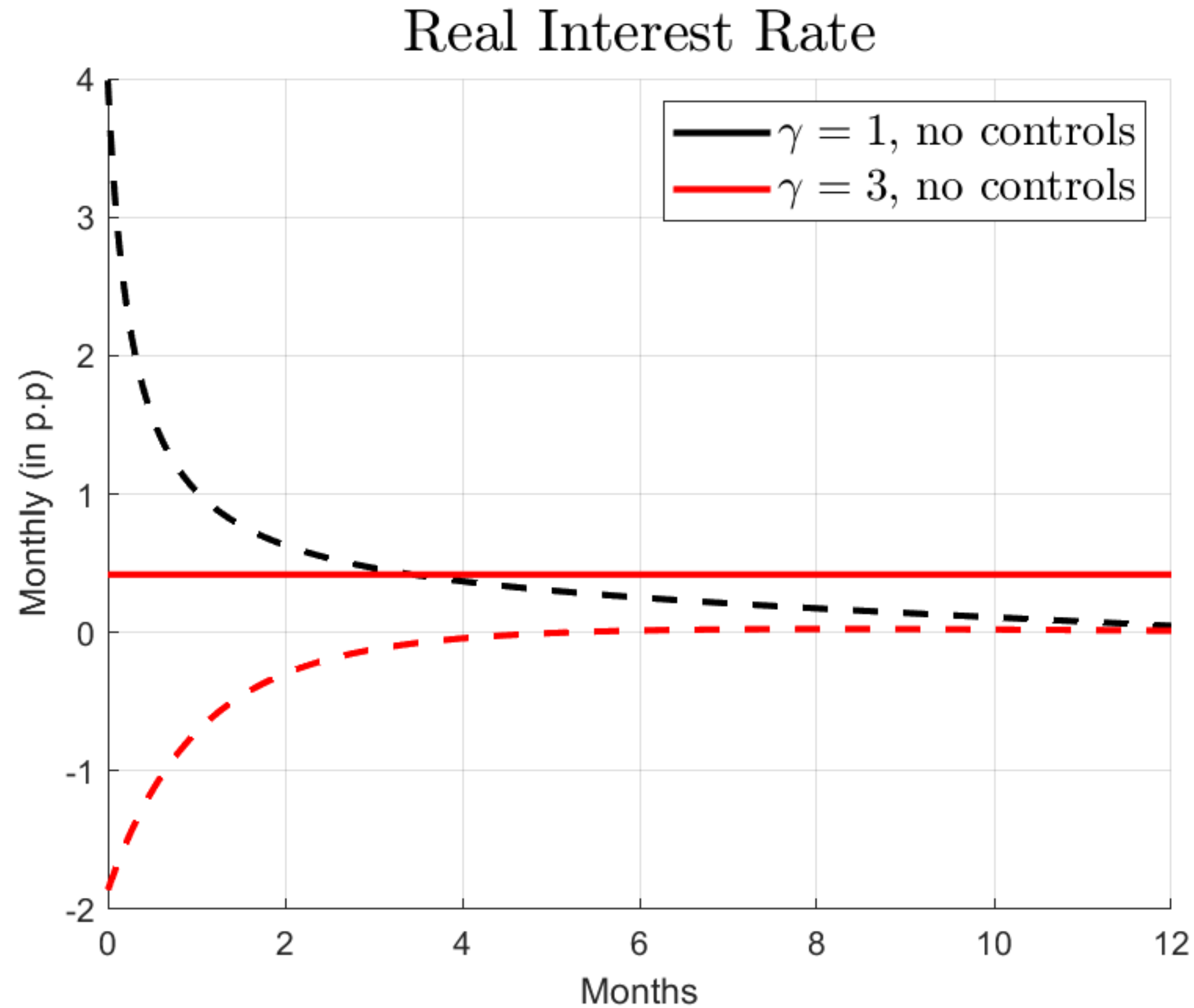
Optimal Non-Constant Capital Controls



Optimal Non-Constant Capital Controls



Optimal Non-Constant Capital Controls



NEGATIVE RATES

Model 1 + Model 2: Optimal Interest + Capital Controls

Model 1 + Model 2

Model 1 + Model 2

- Both models \rightarrow \downarrow average inflation, \uparrow Welfare

Model 1 + Model 2

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Model 1 (interest on money):
 \rightarrow possible depreciation at $t = 0$

Model 2 (capital controls)
 \rightarrow appreciation at $t = 0$

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Model 1 + Model 2

- Both models → ↓ average inflation, ↑ Welfare

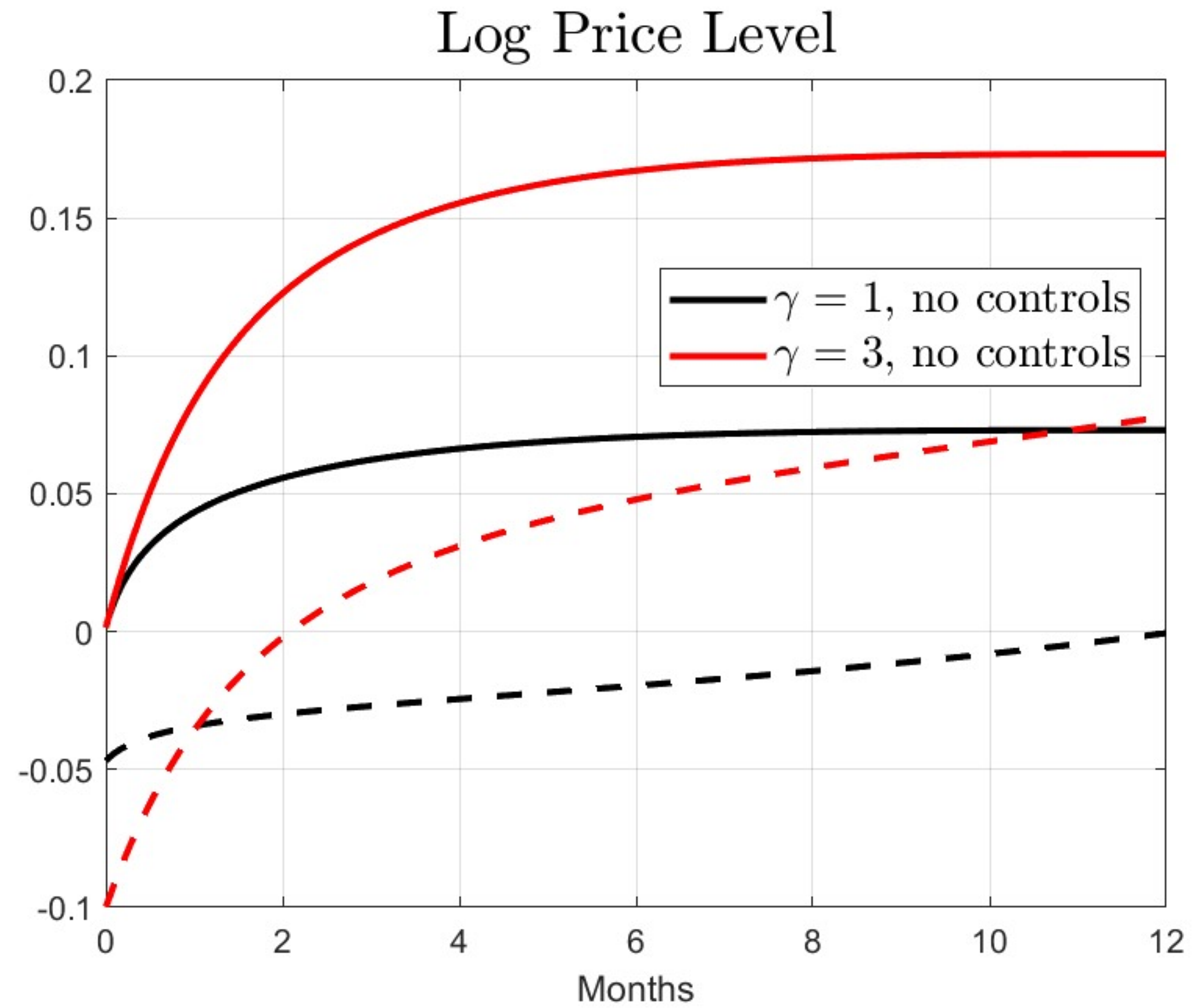
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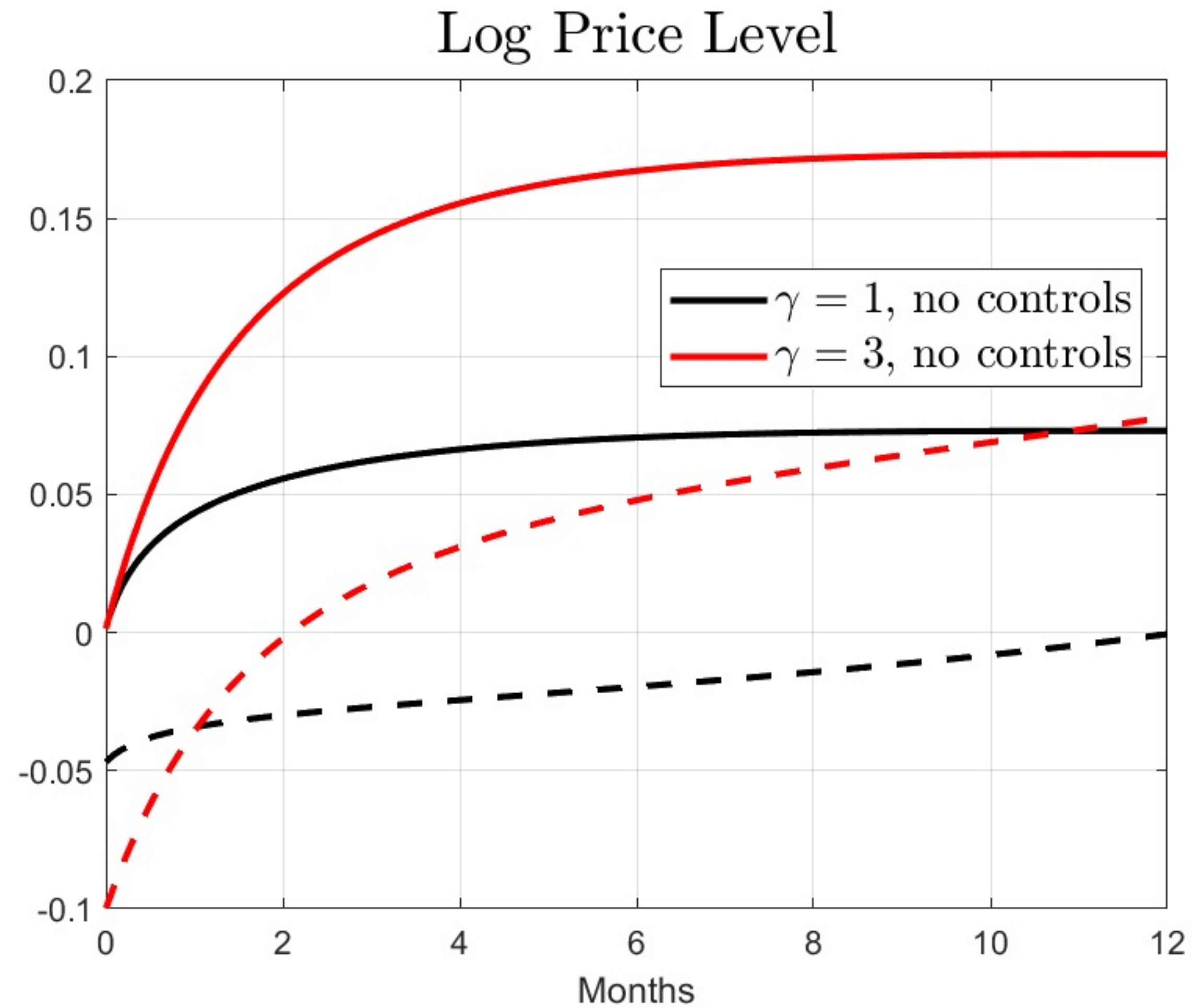
- Hybrid: Model 1 + Model 2...
 - complementary policies
 - make depreciation at $t = 0$ more likely

Model 1 + Model 2

Model 1 + Model 2



Model 1 + Model 2



DEVALUATIONS AVERTED
FOR $\gamma > 1$...

Conclusions

Did It Happen?...

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- Difficult comparison: regulated prices, initial devaluation, etc.

- Yes...

- nominal rates were lowered, but not to zero

- real rates: negative

- inflation fell

- currency demand now on the rise

- Some questions...

- real return in dollars positive, but...

- ◆ ex post \neq ex ante

- ◆ lower than without controls (cepo), premia

- inflation inertia? real exchange rate? (extensions)

But, wait...

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- “Liabilities not an issue, in recent years...”

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- **“Liabilities not an issue, in recent years...”**

1. ...real interest rate was near zero, so no cost”

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- remember: both M and N are money, so if N rises “we have printed”

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- this may be true in model! with inflation constant or rising n/m constant or rising
- remember: both M and N are money, so if N rises “we have printed”
- in any case: inflation and welfare improve by taxing N

Conclusions

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... optimal tax theory agrees! (e.g. Friedman Rule)

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... optimal tax theory agrees! (e.g. Friedman Rule)
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